



**Johnston Community School District  
Johnston, Iowa**

Comprehensive Annual Financial Report

Year Ended June 30, 2016



**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**JOHNSTON COMMUNITY SCHOOL DISTRICT**

**Johnston, Iowa**

**Fiscal Year Ended June 30, 2016**

**OFFICIAL ISSUING REPORT**

**Jan Miller-Hook, Chief Financial Officer**

**OFFICE ISSUING REPORT**

**Business Office**



**Johnston Community School District**  
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**June 30, 2016**

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Johnston Community School District  
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Jan Miller-Hook, Chief Financial Officer

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November 2, 2016

Members of the Board of Education and Residents  
Johnston Community School District  
Johnston, Iowa

We are pleased to submit the Comprehensive Annual Financial Report (CAFR) for the Johnston Community School District for the fiscal year ended June 30, 2016. The report has been prepared to conform to guidelines recommended by the Association of School Business Officials (ASBO) International and the Government Finance Officers Association (GFOA) of the United States and Canada.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the District. To the best of our knowledge and belief, the enclosed information is fairly stated in all material respects and is presented in a manner which sets forth the financial position and results of operations of the various funds of the District in accordance with generally accepted accounting principles, (GAAP). It includes all District funds. All disclosures necessary to enable a reader to gain maximum understanding of the District's financial activities have been included.

The 2016 Comprehensive Annual Financial Report is presented in four sections: Introductory, Financial, Statistical and Single Audit Compliance. The Introductory Section includes a transmittal letter, the District's organizational chart, a list of District officials, and the 2015 Certificate of Achievement for Excellence in Financial Reporting presented by the Government Finance Officers Association and the Association of School Business Officials.

The financial section consists of the independent auditor's report, Management's Discussion and Analysis, audited basic financial statements, required supplemental information, and combining and individual fund statements and schedules. The audited basic financial statements present both an overview and a broad long-term perspective of the School District as a whole in the government-wide financial statements. Management is responsible for preparing a Management's Discussion and Analysis (MD&A). This discussion immediately follows the independent auditor's report and provides a narrative overview and analysis of the basic financial statement.

The Statistical Section sets forth selected unaudited financial and demographic information, and is divided into five categories including financial trends, revenue capacity, debt capacity, demographic and economic information, and operating information generally presented on a multi-year basis.

The District is required to undergo an annual single audit in conformity with the provisions of the Single Audit Act Amendments of 1996 and the U.S. Office of Management and Budget Circular A-133, Audits of State, Local Governments, and Non-Profit Organizations. This section contains all necessary schedules and auditor's reports required for the District to comply with these regulations.

## **Profile of the Government**

This report includes all entities or organizations required to be included in the District's reporting entity. The District is a separate reporting entity and is not included in any other reporting entity. A seven-member elected Board of Directors, serving staggered terms of four years, governs the Johnston Community School District. The Board of Directors is a policy-making and planning body whose decisions are carried out by school administrators. The District is subject to the general oversight of the Iowa Department of Education. This oversight generally includes an approval process that reviews compliance to standards enacted by legislative mandate.

The Johnston Community School District is located in the northwest part of Polk County and is one of the faster growing suburbs of Des Moines, Iowa. The District is the 14th largest of Iowa's 336 public school systems. The enrollment is approximately 6,768 students. The District provides a full range of educational services appropriate to students in early childhood, preschool, transitional kindergarten, and grades kindergarten through twelve. These services include basic, regular and enriched academic education; special education for children with special needs; vocational education; and numerous individualized programs such as specialized instruction for students at-risk and for limited-English-speaking students.

In addition to the elementary, middle school and high school programs offered in the District, there are additional opportunities for achieving success. Students attend Metro West, an alternative school for students who function better in a less-structured environment. Students may also attend the Central Academy that affords additional opportunities for a greater breadth of classes.

The District serves these students in one high school, two middle schools and five elementary schools. All of these buildings are either new or remodeled in the past 27 years.

### **Economic Condition and Outlook**

The District is located in the central part of the state, within the larger Des Moines metropolitan area and ranks as one of the top growth areas of the country. The economic condition and outlook of the District have remained strong during the past ten years, and as a result, the District has experienced tremendous growth over the past several years. This growth has had a positive effect on employment and the District's tax base. The District has averaged 5.0% annual increase in the tax base over the past ten years. In fiscal year 2016, the increase was 2.8%. The District also expects continued enrollment growth during the foreseeable future. The district's enrollment growth has averaged 3.1% annually over the last ten years. While the District has seen annual certified enrollment increases slow down from an average increase of 157 students during the last ten years to an average of 132 students during the last five years, the District is still projected to grow over the next five years. The District utilizes a demographer to assist with enrollment projections.

Based on conservative projections, this trend is expected to continue well into the next decade. While having a positive impact, the growth also presents significant challenges for the District. The District utilizes the maximum optional instructional support levy and will need to continue a high level of efficient use of human resources and facilities.

Retail sales, building permits, and population increases in the western suburbs have generally exceeded that of any other location in the metropolitan area or in the State of Iowa. These increases are expected to continue if economic conditions remain stable.

In recent years, the state of Iowa has faced an economic downturn that severely hampered its ability to fund schools at the same level as in prior years. The District has faced inadequate funding for state aid and other state-funded programs, and this was particularly demonstrated in the unprecedented 10% across the board state funding cut fall 2010, the low 2% allowable growth for fiscal year 2011, the unprecedented zero per cent allowable growth for fiscal year 2012, followed by 2% allowable growth for fiscal year 2013. For fiscal year 2014, the allowable growth was 2% with additional one time state funding of approximately 2%, fiscal year 2015 was based on more adequate funding at 4% followed by 1.25% for fiscal year 2016 and 2.25% supplemental state aid (allowable growth) for fiscal year 2017.

### **Major Initiatives**

It is projected that the district will continue to grow for the foreseeable future. To accommodate the district's growth, a facility plan was approved that includes a new high school housing grades 10-12, renovations to the existing high school to house 8<sup>th</sup> and 9<sup>th</sup> grade students, renovations to the existing middle school to house elementary students by moving Wallace Elementary to that building along with all district preschool classes, and renovations to the current Wallace Elementary to meet district needs. This facility plan will be funded through various sources including a bond referendum that passed in June 2014 for \$41 million, revenue bonds, and PPEL notes; this facility plan should meet the enrollment needs of the district for many years.

### **Long-Term Financial Planning**

Unassigned fund balance in the general fund increased \$4 million as a result of fiscal year 2015 budget reductions, 4.5% new money (1.25% SSA), controlled staffing, and no textbook adoptions. This helped the district increase financial solvency from 8.9% to 14.0% and increase unspent balance from 8.33% to 9.71%. The district has a financial solvency ratio target of 5-15% with 10% as a minimal goal, and unspent target of 5-15%. While the financial solvency ratio of 14% and unspent unreserved ratio of 9.71% are still within the targeted ranges set by policy, it will be important to maintain an adequate cash reserve levy to achieve and maintain the financial solvency goal, and will be equally important to monitor and adjust recurring expenses such as salaries and benefits which represent over 80% of the operating budget.

The State of Iowa has implemented lower supplemental state aid, mid-year budget reductions in past years, and not provided on time funding. With a growing district like Johnston, funds need to be built up to help cover expenses of increased enrollments since funding is not received until the subsequent year. With over 80% of the District's resources required for salaries and benefits, staffing efficiencies will become a priority.



## **Relevant Financial Policies**

Since the funding formula is pupil driven, an increase in total spending authority occurs by increasing the number of pupils or by increasing the cost per pupil. The cost per pupil can be increased by the legislature in setting the amount of supplemental state aid each year. Under the law, the legislature has thirty (30) days after receiving the governor's budget recommendation to set the state percent of supplemental state aid for the year following the budget year. To illustrate, the 2015 Legislative Session should have set the supplemental state aid for fiscal year 2017 according to law, but instead set it in the 2016 Legislative Session. And once again, the supplemental state aid for fiscal year 2018 should have been set as well in the 2016 Legislative Session, but will instead be set during the 2017 Legislative Session. Adequate supplemental state aid is crucial in funding the needs of our growing district.

## **Internal Control**

Management of the District is responsible for establishing and maintaining an internal control structure designed to ensure that the assets of the District are protected from loss, theft or misuse and to ensure that adequate accounting data are compiled to allow for the preparation of financial statements in conformity with generally accepted accounting principles. The internal control structure is designed to provide reasonable, but not absolute, assurance that these objectives are met.

The concept of reasonable assurance recognizes that: (1) the cost of a control should not exceed the benefits likely to be derived; and (2) the evaluation of costs and benefits requires estimates and judgments by management. All internal accounting controls adequately safeguard assets and provide reasonable assurance of proper recording of financial transactions.

As a recipient of federal, state and local financial assistance, the District is also responsible for ensuring that adequate internal control is in place to ensure compliance with applicable laws and regulations related to those programs. As a part of the District's single audit, described earlier, tests are made to determine the adequacy of internal control, including that portion related to federal awards programs, as well as to determine that the District has complied with applicable laws and regulations.

## **Budgetary Controls**

In addition, the District maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions embodied in the annual budget approved by the District's governing body. Activities of the General Fund, Special Revenue Funds, Enterprise Fund, Debt Service Fund and Capital Projects Fund are included in the annual budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the budgeted amount) is established by function and encompasses all fund types. To facilitate the monitoring of the legal provisions, and to provide more complete information to interested parties, the District prepares a more detailed budget for each fund. The District also maintains an encumbrance accounting system as one technique of accomplishing budgetary control.

As demonstrated by the statements and schedules included in the Management's Discussion and Analysis included in the financial section of this report, the District continues to meet its responsibility for sound financial management.

## **Independent Audit**

The Code of the State of Iowa requires an annual audit of the District to be performed by an accounting firm selected in a competitively bid process. The annual audit meets the requirements of the Code of Iowa, generally accepted auditing standards and the requirements of the 1996 Amendment to the Single Audit Act, and related OMB Circular A-133. The auditor's report on the general-purpose financial statements and combining and individual fund statements is included in the financial section of this report.

The auditor's reports related specifically to the single audit are included in a separate section for internal controls and compliance.

## Awards

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Johnston Community School District for its comprehensive annual financial report for the fiscal year ended June 30, 2015. The Certificate of Achievement is the highest form of recognition for excellence in state and local financial reporting. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized comprehensive annual financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The Johnston Community School District has received this award annually for the last twelve years. We believe our current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements, and we are submitting it to the GFOA to determine its eligibility for another certificate.

The District also received the Certificate of Excellence in Financial Reporting from the Association of School Business Officials (ASBO) upon recommendation of the Association's Panel of Review, which has judged that the report substantially conforms to principles and standards of ASBO's Certificate of Excellence Program. A certificate is valid for a period of one year. The Johnston Community School District has received this award for sixteen years, and we are submitting this report to ASBO to determine its eligibility for another certificate.

## Acknowledgements

The preparation of this report could not be accomplished without the efficient and dedicated services of the entire central administrative support staff and our auditors, Van Maanen, Sietstra, Meyer & Nikkel, PC. Finally, we would like to thank the Board of Education for their continued interest and support in conducting the financial operations of the District in a most responsible and progressive manner.

We are pleased to present this report of the results of the District's financial operation for the fiscal year ended June 30, 2016. It is our hope that study and review of this report will provide a better understanding of the District's financial operation for the District patrons.

Respectfully submitted,



Jan Miller-Hook  
Chief Financial Officer

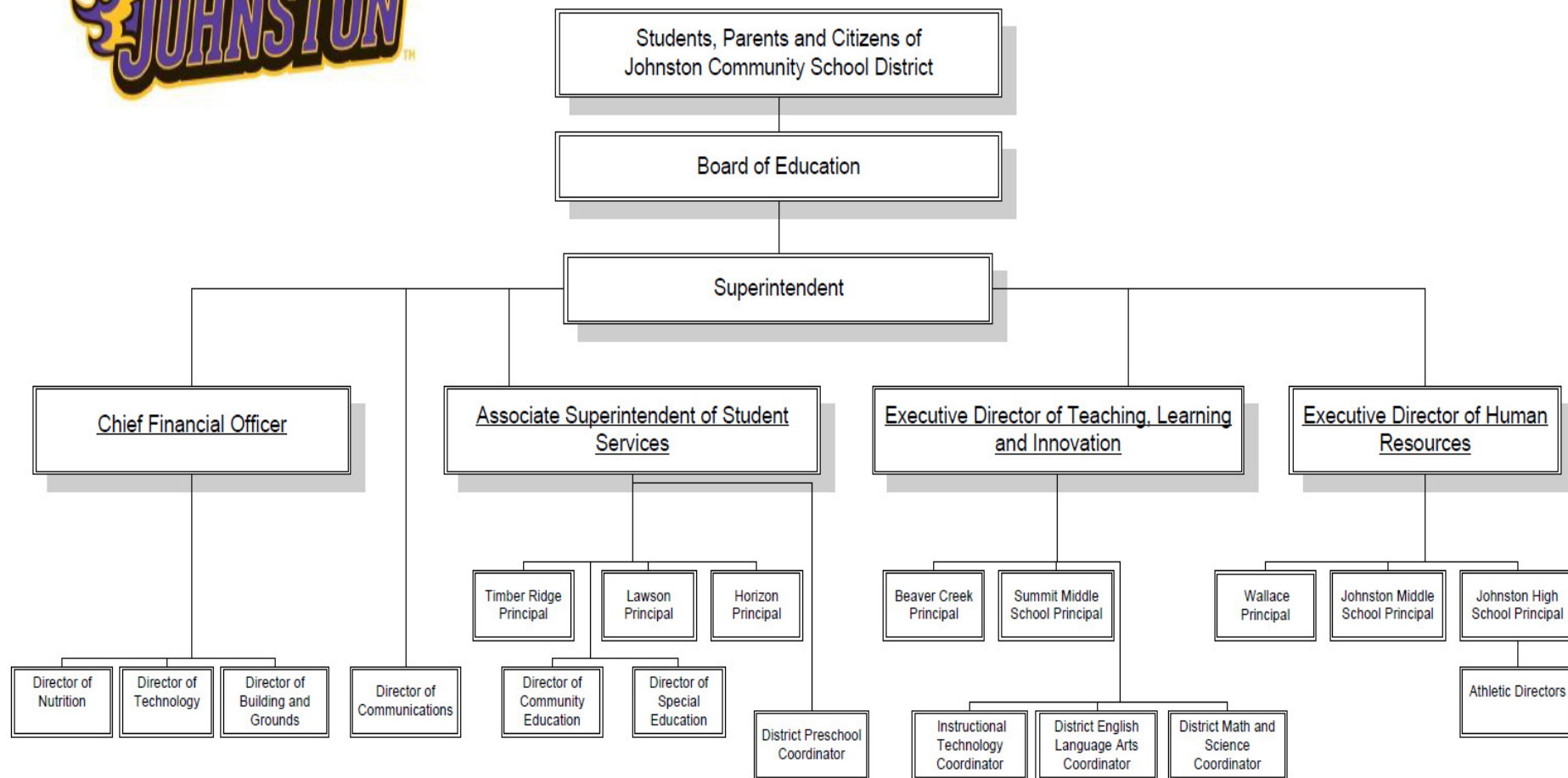


Dr. Corey Lunn  
Superintendent of Schools



Johnston Community School District Administrative Organizational Chart  
2016-2017

Updated 07/22/16



**Johnston Community School District  
Board of Education and School District Administration  
Year Ended June 30, 2016**

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<u>Name</u>	<u>Position</u>	<u>Term Expires</u>
<b>Board of Education</b>		
Mark Toebben	President	2017
Marci Cordaro	Vice President	2017
Matthew Stahr	Board Member	2019
Deb Henry	Board Member	2019
Greg Dockum	Board Member	2019
Jill Morrill	Board Member	2019
Brad Ortmeier	Board Member	2017
<b>School District Administration</b>		
Dr. Corey Lunn	Superintendent of Schools	
Laura Kacer	Executive Director of Human Resources	
Dr. Bruce Amendt	Associate Superintendent of Academic Services	
Jan Miller-Hook	Chief Financial Officer	
Chris Bergman	Executive Director Teaching, Learning & Innovation	
Nancy J. Buryanek	Director of Community Education	
George Smith	Director of Buildings and Grounds, Interim	
	Assistant Director of Buildings and Grounds	
LaRae Doll	Director of Nutrition & Food Services	
Denise Johnson	Director of Transportation	
Tony Sparks	Director of Technology	
Ryan Woods	High School Principal	
Randy Klein	High School Associate Principal	
Jerry Stratton	High School Associate Principal	
Brent Riessen	Middle School Principal	
Raine Mollenbeck	Middle School Associate Principal	
Joy Wiebers	Summit Middle School Principal	
Kevin Blackburn	Summit School Associate Principal	
Gary L. Ross	Director of Athletics and Activities	
Trish Lenarz-Garmoe	Lawson Elementary Principal	
Cheryl Henkenius	Timber Ridge Elementary Principal	
Lindsey Cornwell	Horizon Elementary Principal	
Suzie Pearson	Wallace Elementary Principal	
Eric Toot	Beaver Creek Elementary Principal	
Vickie McCool	Director of Special Education	
Dr. Barb Rankin	Director of Behavioral Programming/Y-Home Associate Principal	
Deb Cale	Director of Teaching & Learning	



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Johnston Community School District  
Iowa**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**June 30, 2015**

A handwritten signature in black ink, reading "Jeffrey R. Emen". The signature is written in a cursive, flowing style.

Executive Director/CEO



ASSOCIATION OF  
SCHOOL BUSINESS OFFICIALS  
INTERNATIONAL

**The Certificate of Excellence in Financial Reporting Award  
is presented to**

**Johnston Community School District**

**for its Comprehensive Annual Financial Report (CAFR)  
for the Fiscal Year Ended June 30, 2015.**

The CAFR has been reviewed and met or exceeded  
ASBO International's Certificate of Excellence standards.



*Brenda Burkett*

Brenda R. Burkett, CPA, CSBA, SFO  
President

*John D. Musso*

John D. Musso, CAE, RSBA  
Executive Director



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**Van Maanen, Sietstra, Meyer & Nikkel, PC**  
**CERTIFIED PUBLIC ACCOUNTANTS**

## **Independent Auditor's Report**

To the Board of Education  
Johnston Community School District  
Johnston, Iowa

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Johnston Community School District, Johnston, Iowa, as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the District's basic financial statements listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with U.S. generally accepted accounting principles. This includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of Johnston Community School District as of June 30, 2016, and the respective changes in financial position and where applicable cash flows, thereof for the year then ended in accordance with U.S. generally accepted accounting principles.

## Other Matters

### *Required Supplementary Information*

U.S. generally accepted accounting principles require Management's Discussion and Analysis, the Budgetary Comparison Information, the Schedule of the District's Proportionate Share of the Net Pension Liability, the Schedule of District Contributions and the Schedule of Funding Progress for the Retiree Health Plan on pages 11 through 19 and 56 through 61 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board which considers it to be an essential part of the financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We have applied certain limited procedures to the required supplementary information in accordance with U.S. generally accepted auditing standards, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Johnston Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the third paragraph of this report, the financial statements for the nine years ended June 30, 2015, (which are not presented herein) and expressed unmodified opinions on those financial statements. The supplementary information included in Schedules 1 through 12, including the Schedule of Expenditures of Federal Awards required Title 2, *U.S. Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance), is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with U.S. generally accepted auditing standards. In our opinion, the supplementary information is fairly stated in all material respects in relation to the basic financial statements taken as a whole. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we express no opinion on them.

### Other Reporting Required by Government Auditing Standards

In accordance with *Governmental Auditing Standards*, we have also issued our report dated November 2, 2016, on our consideration of the Johnston Community School District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Johnston Community School District's internal control over financial reporting and compliance. The introductory section and statistical tables have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and, accordingly, we express no opinion.

*Van Maanen, Sietstra, Meyer & Nikkel PC*

Van Maanen, Sietstra, Meyer & Nikkel, PC  
Certified Public Accountants

November 2, 2016



The Johnston Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2016. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

### **Financial Highlights**

- The district showed an increase of \$11,419,333 and a decrease of \$20,435,640 in net position for governmental activities during the years ended June 30, 2016 and 2015, respectively.
- Total revenues for the fiscal year ended June 30, 2016 and 2015 of \$99,042,039 and \$94,355,681 were comprised of General Revenues in the amount of \$74,142,421 and \$70,461,884 and Program Revenues totaling \$24,899,888 and \$23,893,797 respectively.
- As of June 30, 2016, the District's governmental funds reported combined ending fund balances of \$60,184,056, an increase of \$8,859,698 in comparison with 2015. This compares with June 30, 2015 balance of \$51,324,358, a decrease of \$26,577,330 in comparison with 2014. This increase for year ending 2016 consists primarily of an increase of \$3.7 million in School Infrastructure Fund due to net construction costs offset by the issuance of General Obligation Bonds, \$1.5 million increase in the PPEL fund due to less expenditures than revenues during the year, and an increase of \$4 million in the Unassigned fund balance due to budget reductions that were made fiscal year 2015, controlled staffing, and no textbook adoptions.
- As of June 30, 2016, Unassigned fund balance for the General Fund was \$10,088,953 or 14.3% of total General Fund expenditures. This is an increase from the balance on June 30, 2015 of \$6,065,734 or 8.9% of expenditures. This increase is due to 4.5% new money, budget reductions made the previous fiscal year, controlled staffing, and no textbook adoptions.

### **Using This Annual Report**

This annual report consists of a series of financial statements and other information, as follows:

- Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.
- The *Government-wide Financial Statements* consist of a Statement of Net Position and a Statement of Activities. These provide information about the activities of Johnston Community School District as a whole and present an overall view of the District's finances.
- The *Fund Financial Statements* tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report Johnston Community School District's operations in more detail than the government-wide financial statements by providing information about the most significant funds. The remaining financial statements provide information about activities for which Johnston Community School District acts solely as an agent or custodian for the benefit of those outside of the District.
- The *Notes to Financial Statements* provide additional information essential to a full understanding of the data provided in the basic financial statements.
- The *Required Supplementary Information* further explains and supports the financial statements with a comparison of the District's budget for the year, the District's proportionate share of the net pension liability and related contributions, as well as presenting the Schedule of funding Progress for the Retiree Health Plan.
- The *Supplementary Information* provides detailed information about the nonmajor governmental funds. In addition, the Schedule of Expenditures of Federal Awards provides details of various federal programs benefiting the District.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

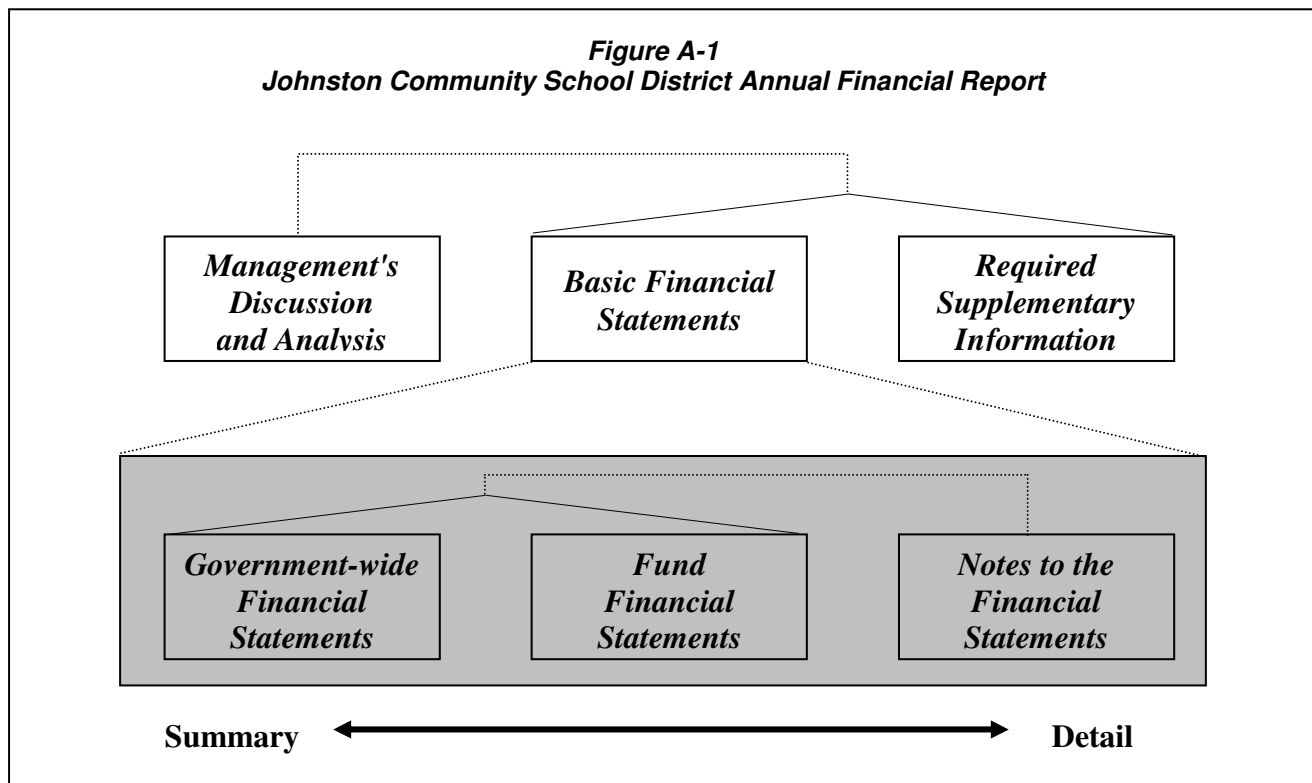


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain. The remainder of this overview section of the management's discussion and analysis highlights the structure and contents of each of the statements.

<p align="center"><b>Figure A-2</b>  <b>Major Features of the Government-wide and Fund Financial Statements</b></p>			
	Government-wide Statements	Fund Statements	
		Governmental Funds	Proprietary Funds
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary, such as special education and building maintenance	Activities the district operates similar to private businesses: food services and adult education
Required financial statements	<ul style="list-style-type: none"> <li>• Statement of net position</li> <li>• Statement of activities</li> </ul>	<ul style="list-style-type: none"> <li>• Balance sheet</li> <li>• Statement of revenues, expenditures, and changes in fund balances</li> </ul>	<ul style="list-style-type: none"> <li>• Statement of net position</li> <li>• Statement of revenues, expenses and changes in fund net position</li> <li>• Statement of cash flows</li> </ul>
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long-term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, and short-term and long-term
Type of deferred outflow/inflow information	Consumption/ acquisition of net position that is applicable to a future reporting period	Consumption/ acquisition of fund balance that is applicable to a future reporting period	Consumption/ acquisition of net position that is applicable to a future reporting period
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid

## Reporting the District's Financial Activities

### Government-wide Statements

The Government-wide statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Position includes all of the District's assets, deferred outflow of resources, liabilities and deferred inflow of resources, with the difference reported as net position. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two Government-wide financial statements report the District's *net position* and how it has changed. Net position – the difference between the District's assets, deferred outflow of resources, liabilities and deferred inflow of resources – are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net position is an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the Government-wide financial statements, the District's activities are divided into two categories:

- *Governmental activities:* Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- *Business-type activities:* The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

### Fund Financial Statements

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has two kinds of funds:

- *Governmental funds:* Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, the Special Revenue Funds, the Debt Service Fund and the Capital Projects Fund.

The required financial statements for governmental fund include a Balance Sheet and a Statement of Revenues, Expenditures and Changes in Fund Balances

- *Proprietary funds:* Services for which the district charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's Enterprise Funds, one type of proprietary fund, is the same as its business type activities but provides more detail and additional information, such as cash flows. The District currently has three enterprise funds: School Nutrition, Community Preschool, and Community Education.

The required financial statements for proprietary funds include a Statement of Net Position, a Statement of Revenues, Expenses and Changes in Fund Net Position and a Statement of Cash Flows.

## Government-wide Financial Analysis

**Net position** - Figure A-3 below provides a summary of the District's net position for the year ended June 30, 2016 compared to June 30, 2015.

**Johnston Community School District  
Management's Discussion and Analysis  
Year ended June 30, 2016**

Figure A-3 Condensed Statement of Net Position							
	Governmental activities		Business type activities		Total	Total Change	
	June 30,		June 30,		June 30,	June 30,	
	2016	2015	2016	2015	2016	2015	2014-2015
Current assets	\$ 118,571,988	109,047,610	3,693,970	3,613,540	122,265,958	112,661,150	8.5%
Capital assets, net	151,211,072	116,922,763	394,007	513,677	151,605,079	117,436,440	29.1%
<b>Total assets</b>	<b>269,783,060</b>	<b>225,970,373</b>	<b>4,087,977</b>	<b>4,127,217</b>	<b>273,871,037</b>	<b>230,097,590</b>	<b>19.0%</b>
Deferred outflows of resources	9,560,494	5,156,105	628,506	370,021	10,189,000	5,526,126	0.0%
<b>Total deferred outflows of resources</b>	<b>9,560,494</b>	<b>5,156,105</b>	<b>628,506</b>	<b>370,021</b>	<b>10,189,000</b>	<b>5,526,126</b>	<b>0.0%</b>
Current liabilities	22,553,712	23,863,193	368,249	391,337	22,921,961	24,254,530	-5.5%
Long-term liabilities	135,656,552	97,352,886	2,192,151	1,837,062	137,848,703	99,189,948	39.0%
<b>Total liabilities</b>	<b>158,210,264</b>	<b>121,216,079</b>	<b>2,560,400</b>	<b>2,228,399</b>	<b>160,770,664</b>	<b>123,444,478</b>	<b>30.2%</b>
Deferred inflows of resources	44,845,075	45,041,516	513,020	663,646	45,358,095	45,705,162	0.0%
<b>Total deferred inflows of resources</b>	<b>44,845,075</b>	<b>45,041,516</b>	<b>513,020</b>	<b>663,646</b>	<b>45,358,095</b>	<b>45,705,162</b>	<b>0.0%</b>
Net Position:							
Net investment in capital assets	63,827,711	58,871,834	394,007	513,678	64,221,718	59,385,512	8.1%
Restricted	24,332,601	23,692,664	-	-	24,332,601	23,692,664	2.7%
Unrestricted	(11,872,097)	(17,695,616)	1,249,056	1,091,515	(10,623,041)	(16,604,101)	-36.0%
<b>Total net position</b>	<b>\$ 76,288,215</b>	<b>64,868,882</b>	<b>1,643,063</b>	<b>1,605,193</b>	<b>77,931,278</b>	<b>66,474,075</b>	<b>17.2%</b>

As noted earlier, net position may serve over time as a useful indicator of a government entity's financial position. The District's total net position increased from a year ago \$66,474,075 to \$77,931,278. The governmental activities net position increased \$11,419,333 and the business type activities net position increased \$37,870. (GASB 68 was implemented during 2015).

A significant portion of the District's total assets reflects its investment in capital assets. The District uses these capital assets to provide educational services; consequently, these assets are not available for future spending. The District's net position invested in capital assets, net of related debt, was \$64,221,718 for 2016 and \$59,385,512 for 2015.

Although the District's investment in its capital assets is reported net of related debt, it should be noted that the resources to repay this debt must be provided from other sources since the capital assets themselves cannot be used to liquidate these liabilities. Long-term debt liabilities will be repaid through future property and sales taxes collections. Bond debt retirement for the year was \$19,920,000.

Property tax, sales tax, and unrestricted state grants account for 73.6% of the total revenue. The District's expenses primarily relate to instruction and support services that account for 73.1% of the total expenses.

The restricted portion of the District's net position (31.2% for 2016 and 35.6% for 2015) represents resources that are subject to external restrictions in how they may be used. Restrictions for 2016 include \$15,298,703 for capital projects, \$5,229,757 for physical plant and equipment levy, \$108,454 for internal services, \$963,671 for other special revenue purposes, \$219,876 for debt service, \$919,713 for management levy, \$1,525,675 for state categorical funding, and \$66,752 for other purpose restricted assets. The remaining balance of unrestricted net position may be used to meet the government's ongoing obligations to students and creditors.

At the end of the current fiscal year, the Johnston Community School District is unable to report positive balances in all three categories of net position. GASB 68 was implemented during 2015 creating a deficit unrestricted net position. It should be noted this is a book entry of a negative amount and not an actual deficit of cash.

The District's total net position increased by \$11,457,203 during the current fiscal year as compared to a decrease of \$22,330,800 in 2015. The governmental activities net position increased by \$11,419,333 in 2016 and decreased by \$20,435,641 in 2015. The business type activities (which include nutrition, community education, and community preschool) increased by \$37,870 in 2016, as compared to a decrease of \$1,895,159 in 2015. (GASB 68 was implemented in 2015).

**Johnston Community School District  
Management's Discussion and Analysis  
Year ended June 30, 2016**

**Governmental Activities**

Revenues for governmental activities were \$92,052,628 and expenses were \$80,843,839 for the year ended June 30, 2016. Net position increased by \$11,419,333.

Figure A-4 highlights the District's revenues and expenses for the fiscal year ended June 30, 2016 and 2015. These two main components are subtracted to yield the change in net position. This exhibit utilizes the full accrual method of accounting. Revenue is further divided into two major components: program revenue and general revenue. Program revenue is defined as charges for services and sales, operating and capital grants and contributions. General revenue includes taxes and unrestricted grants such as state foundation support.

Expenses are shown in programs including instruction, support services, non-instructional programs and other expenses.

**Figure A-4  
Changes in Net Position**

	<b>Governmental activities</b>		<b>Business type activities</b>		<b>Total District</b>		<b>Total Change</b>
	<b>Year ended June 30,</b>		<b>Year ended June 30,</b>		<b>Year ended June 30,</b>		<b>June 30,</b>
	<b>2016</b>	<b>2015</b>	<b>2016</b>	<b>2015</b>	<b>2016</b>	<b>2015</b>	<b>2015-2016</b>
<b>Revenues:</b>							
Program revenues:							
Charges for services	\$ 5,563,995	5,119,931	5,888,976	5,842,957	11,452,971	10,962,888	4.5%
Operating grants and contributions	12,346,212	11,896,003	1,100,705	1,034,906	13,446,917	12,930,909	4.0%
General revenues:							
Local taxes	37,064,106	35,634,773	-	-	37,064,106	35,634,773	4.0%
Statewide sales, services and use tax	6,306,953	6,074,567	-	-	6,306,953	6,074,567	3.8%
State grants	29,515,436	27,832,918	-	-	29,515,436	27,832,918	6.0%
Investment earnings	162,818	126,645	-	-	162,818	126,645	28.6%
Other	1,093,108	792,981	-	-	1,093,108	792,981	37.8%
Total revenues	92,052,628	87,477,818	6,989,681	6,877,863	99,042,309	94,355,681	5.0%
<b>Expenses:</b>							
Program expenses:							
Instruction	52,795,932	49,803,088	-	-	52,795,932	49,803,088	6.0%
Support services - students & staff	5,859,411	5,020,825	-	-	5,859,411	5,020,825	16.7%
Support services - administration	5,350,729	5,581,377	-	-	5,350,729	5,581,377	-4.1%
Operations and maintenance	5,282,071	5,219,346	-	-	5,282,071	5,219,346	1.2%
Transportation	3,429,478	3,445,848	-	-	3,429,478	3,445,848	-0.5%
Non-instructional activities	151,702	150,343	6,741,267	6,439,171	6,892,969	6,589,514	4.6%
Other	7,974,516	8,708,522	-	-	7,974,516	8,708,522	-8.4%
Total expenses	80,843,839	77,929,349	6,741,267	6,439,171	87,585,106	84,368,520	3.8%
Excess (deficiencies) before transfers	11,208,789	9,548,469	248,414	438,692	11,457,203	9,987,161	14.7%
Transfers	210,544	169,884	(210,544)	(169,884)	-	-	-
Change in net position	11,419,333	9,718,353	37,870	268,808	11,457,203	9,987,161	14.7%
Net Position beginning of year	64,868,882	55,150,529	1,605,193	1,336,385	66,474,075	56,486,914	17.7%
Net Position end of year	\$ 76,288,215	64,868,882	1,643,063	1,605,193	77,931,278	66,474,075	17.2%

**Business Type Activities**

Revenues of the District's business-type activities were \$6,989,681 and expenses were \$6,741,267 for the year ended June 30, 2016. Net position increased \$37,870. The District's business-type activities include the School Nutrition, Community Preschool, and Community Education Funds. Revenues of these activities were comprised of charges for service and federal and state reimbursements.

### Individual Fund Analysis

The financial performance of the District as a whole is reflected in its governmental funds as well. On June 30, 2016 the District's governmental funds reported combined fund balances of \$60,184,056 compared to the 2015 ending fund balances of \$51,324,358. The \$8,859,698 increase for year ending 2016 is primarily due to an increase of \$3.7 million in School Infrastructure Fund due to net construction costs offset by the issuance of general obligation bonds, \$1.5 million increase in the PPEL fund due to less expenditures than revenues during the year, and an increase of \$4 million in the Unassigned fund balance due to budget reductions that were made fiscal year 2015, controlled staffing, and no textbook adoptions.

#### Governmental Fund Highlights

- The General Fund is the chief operating fund of the District. The District's General Fund balance increased by \$4,288,988 as the June 30, 2016 balance of \$7,393,202 increased to \$11,682,190 on June 30, 2016. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned fund balance represents 14.3% of total General Fund expenditures, and total fund balance represents approximately 16.5% of that same amount for 2016. For fiscal year 2015, unassigned fund balance represents 8.9% of total General Fund expenditures, while total fund balance represents approximately 10.8% of that same amount.
- The Debt Service Fund balance decreased from \$1,291,914 June 30, 2015 to \$456,769 June 30, 2016. The decrease in the Debt Service fund balance is a result of applying \$800,000 pre-levy funds to the first payment of general obligation bonds issued December 2015.
- The Capital Projects Fund balance increased from \$40,895,249 June 30, 2015 to \$46,162,623 June 30, 2016. This increase is due to issuance of general obligation bonds offset by the new high school construction costs for fiscal year 2016.
- The non-major special revenue funds balance increased \$138,481 due to an increase in student activity fund balances at year end.

#### Proprietary Fund Highlights

The School Nutrition Fund net position increased from \$1,566,334 on June 30, 2015 to \$1,688,538 on June 30, 2016 for an increase of \$122,204.

### Budgetary Highlights

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except for internal services, private-purpose trusts and agency funds. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on the accrual basis. Schedules showing the original and final budget amounts compared to the District's actual financial activity are included in the required supplementary information section of this report.

#### Legal Budgetary Highlights

As allowed by GASB Statement No. 41, *Budgetary Comparison Schedules – Perspective Differences*, the District presents budgetary comparison schedules as required supplementary information based on the program structure of four functional areas as required by state statute for its legally adopted budget. In accordance with the Code of Iowa, the Board of Education annually adopts a program budget for all funds except internal service and agency funds as described in the note to required supplementary information.

A comparison of actual expenditures/expenses of the District's budgeted funds with the final program budget amounts is as follows:

	Final Budget	Actual	Variance
Instruction	\$ 60,508,639	51,156,202	9,352,437
Support services	26,745,409	21,290,556	5,454,853
Non-instructional programs	8,450,417	5,967,696	2,482,721
Other	97,308,834	68,099,341	29,209,493
	<u>\$ 193,013,299</u>	<u>146,513,795</u>	<u>46,499,504</u>

"Other" expenditures variance is due to construction project expenditures not meeting projected cash flows, always a difficult estimate.

## Capital Assets and Debt Administration

### Capital Assets

At June 30, 2016, the District had invested \$151,605,079 net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. Increased construction in progress not completed at June 30 also impacted the increase. This compares to the June 30, 2015 balance of \$117,436,440. See Figure A-5.

The original cost of the District's capital assets was \$204,678,667. Governmental funds account for \$202,309,196 with the remainder, \$2,369,471, in the Enterprise funds.

The largest change in capital asset activity during the year was due to construction expenses for the new high school.

Figure A-5 Capital Assets, Net of Depreciation							
	Governmental activities		Business type activities		Total District		Total Change
	June 30,		June 30,		June 30,		June 30,
	2016	2015	2016	2015	2016	2015	2015-2016
Land	\$ 9,285,261	9,285,261	-	-	9,285,261	9,285,261	0.0%
Construction in progress	59,239,837	22,394,875	-	-	59,239,837	22,394,875	-
Buildings	75,497,462	77,572,479	-	-	75,497,462	77,572,479	-2.7%
Improvements other than buildings	4,345,119	4,612,248	-	-	4,345,119	4,612,248	-5.8%
Furniture and equipment	2,843,393	3,057,900	394,007	513,677	3,237,400	3,571,577	-9.4%
Total	\$ 151,211,072	116,922,763	394,007	513,677	151,605,079	117,436,440	29.1%

Additional information about the District's capital assets can be found in Note 5 on page 42 in the notes to the financial statements.

### Long-Term Debt

At June 30, 2016 the District had \$143,507,005 in long-term debt outstanding including general obligation bonds, revenue bonds, and other long-term debt outstanding. This represents an increase of approximately 37.3% from June 30, 2015. (See Figure A-6) More detailed information about the District's long-term liabilities is available in Note 6 to the financial statements.

The increase is primarily a result of issuing \$59,100,000 general obligations bonds offset by \$26,170,000 principal reductions, a new capital lease (Apple) \$477,459, and an increase in the net pension liability of \$5.4 million due to GASB 68.

Figure A-6 Long-term Debt Obligations			
	Total Governmental		Total Change
	June 30,		June 30,
	2016	2015	2015-2016
General obligation bonds	\$ 59,100,000	23,720,000	149.2%
General obligation bond discount	(278,865)	(35,505)	685.4%
General obligation bond premium	895,613	422,891	111.8%
Revenue bonds	50,190,000	52,640,000	-4.7%
Revenue bond discount	(406,056)	(441,554)	-8.0%
Revenue bond premium	2,065,376	2,250,222	-8.2%
Capital lease obligation	477,459	-	-
Early retirement	4,538	58,048	-92.2%
Other postemployment benefits	1,644,679	1,485,713	10.7%
Net pension liability	29,628,049	24,248,407	22.2%
Compensated absences	186,212	158,239	17.7%
Totals	\$ 143,507,005	104,506,461	37.3%



### **Economic Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- The District is located in the central part of the state, within the larger Des Moines metropolitan area and ranks as one of the top growth areas of the state. The economic condition and outlook of the District have remained strong during the past ten years with district enrollment increases averaging 3.1% annually. While the District expects continued enrollment growth during the foreseeable future, the District has seen annual certified enrollment increases slow down from an average increase of 157 students during the last ten years to an average of 132 students during the last five years. The District utilizes a demographer to assist with enrollment projections.
- The District has averaged 5.0% annual increase in the tax base over the past ten years, and experienced a 2.8% increase with 2016.
- The District has an approved facility plan that includes a new high school housing grades 10-12, renovations to the existing high school to house 8<sup>th</sup> and 9<sup>th</sup> grade students, renovations to the existing middle school to house elementary students by moving Wallace Elementary to that building along with all district preschool classes, and renovations to the current Wallace Elementary to meet district needs. This facility plan will be funded through various sources including a bond referendum passed in June 2015 for \$41 million, revenue bonds, and PPEL notes. This facility plan should meet the enrollment needs of the district for many years.
- Inadequate state funding and increasing enrollments will continue to put great pressure on district finances to meet the personnel, facility and transportation needs of the District.
- In policy, the District has a financial solvency ratio target of 5-15% with 10% as a minimal goal, and unspent target of 5-15%. It will be important to maintain an adequate cash reserve levy to achieve and maintain the financial solvency goal, and will be equally important to monitor and adjust recurring expenses such as salaries and benefits which represent over 80% of the operating budget.
- The economy continues to be a factor that could have consequences for the district in regard to state revenues, property valuations, and enrollment.

### **Contacting the District's Financial Management**

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Jan Miller-Hook, Chief Financial Officer, Johnston Community School District, 5608 Merle Hay Road, Johnston, IA 50131-1234.

## **Basic Financial Statements**

**Johnston Community School District**  
**Statement of Net Position**  
**June 30, 2016**

	Governmental Activities	Business Type Activities	Total Primary Government
<b>Assets</b>			
Current assets:			
Cash, cash equivalents and pooled investments:	\$ 77,310,443	3,574,346	80,884,789
Receivables:			
Property tax:			
Delinquent	182,265	-	182,265
Succeeding year	37,928,137	-	37,928,137
Accounts	208,914	39,688	248,602
Due from other governments	2,874,567	-	2,874,567
Prepays	910	-	910
Inventories	66,752	79,936	146,688
Total current assets	118,571,988	3,693,970	122,265,958
Non-current assets:			
Capital assets:			
Land	9,285,261	-	9,285,261
Construction in progress	59,239,837	-	59,239,837
Improvements other than buildings	8,061,582	-	8,061,582
Buildings and improvements	115,342,479	-	115,342,479
Vehicles, furniture and equipment	10,380,037	2,369,471	12,749,508
Accumulated depreciation	(51,098,124)	(1,975,464)	(53,073,588)
Total capital assets	151,211,072	394,007	151,605,079
Total non-current assets	151,211,072	394,007	151,605,079
<b>Total assets</b>	<b>269,783,060</b>	<b>4,087,977</b>	<b>273,871,037</b>
<b>Deferred Outflows of Resources</b>			
Pension related deferred outflows	9,560,494	628,506	10,189,000
<b>Liabilities</b>			
Current liabilities:			
Accounts payable	2,226,913	91,504	2,318,417
Advances from tuition and registration fees	232,780	-	232,780
Advances from prepaid childcare	-	3,518	3,518
Advances from prepaid lunches	-	85,961	85,961
Insurance claims payable	1,048,761	-	1,048,761
Salaries and benefits payable	6,913,042	167,109	7,080,151
Construction contracts payable	2,948,879	-	2,948,879
Accrued interest payable	1,210,893	-	1,210,893
Deposits	121,991	-	121,991
General obligation bonds payable	4,734,431	-	4,734,431
Revenue bonds payable	2,689,350	-	2,689,350
Obligations under lease	235,922	-	235,922
Early retirement payable	4,538	-	4,538
Compensated absences	186,212	20,157	206,369
Total current liabilities	22,553,712	368,249	22,921,961
Non-current liabilities:			
General obligation bonds payable	54,982,317	-	54,982,317
Revenue bonds payable	49,159,970	-	49,159,970
Obligations under lease	241,537	-	241,537
Early retirement payable	-	-	-
Net pension liability	29,628,049	2,087,831	31,715,880
Other post employment benefits payable	1,644,679	104,320	1,748,999
Total non-current liabilities	135,656,552	2,192,151	137,848,703
<b>Total liabilities</b>	<b>158,210,264</b>	<b>2,560,400</b>	<b>160,770,664</b>

**Johnston Community School District**  
**Statement of Net Position**  
**June 30, 2016**

	Governmental Activities	Business Type Activities	Total Primary Government
<i>Continued from previous page</i>			
<b>Deferred Inflows of Resources</b>			
Deferred property tax revenue	37,928,137	-	37,928,137
Pension related deferred inflows	6,916,938	513,020	7,429,958
<b>Total deferred inflows of resources</b>	<b>44,845,075</b>	<b>513,020</b>	<b>45,358,095</b>
<b>Net Position</b>			
Net investment in capital assets	63,827,711	394,007	64,221,718
Restricted for:			
State categorical funding	1,525,675	-	1,525,675
Management levy purposes	919,713	-	919,713
Debt service	219,876	-	219,876
School infrastructure	15,298,703	-	15,298,703
Physical plant and equipment	5,229,757	-	5,229,757
Internal service	108,454	-	108,454
Student activities	962,761	-	962,761
Unrestricted	(11,804,435)	1,249,056	(10,555,379)
<b>Total net position</b>	<b>\$ 76,288,215</b>	<b>1,643,063</b>	<b>77,931,278</b>

See notes to financial statements.

**Johnston Community School District**  
**Statement of Activities**  
**Year ended June 30, 2016**

	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
	Expenses	Charges for Service	Operating Grants, Contributions and Restricted Interest	Governmental Activities	Business Type Activities	Total Primary Government
<b>Functions/Programs</b>						
Governmental activities:						
Instruction:						
Regular	\$ 35,864,062	3,388,542	7,292,996	(25,182,524)	-	(25,182,524)
Special	9,183,189	914,885	2,131,429	(6,136,875)	-	(6,136,875)
Other	7,748,681	887,274	52,273	(6,809,134)	-	(6,809,134)
	52,795,932	5,190,701	9,476,698	(38,128,533)	-	(38,128,533)
Support Service:						
Student	1,859,466	-	-	(1,859,466)	-	(1,859,466)
Instructional staff	3,999,945	-	-	(3,999,945)	-	(3,999,945)
Administration	5,350,729	-	-	(5,350,729)	-	(5,350,729)
Operation and maintenance of plant	5,282,071	33,367	-	(5,248,704)	-	(5,248,704)
Transportation	3,429,478	339,927	122,571	(2,966,980)	-	(2,966,980)
	19,921,689	373,294	122,571	(19,425,824)	-	(19,425,824)
Non-instructional programs:						
Nutrition services	6,739	-	-	(6,739)	-	(6,739)
Community education services	144,963	-	-	(144,963)	-	(144,963)
	151,702	-	-	(151,702)	-	(151,702)
Other expenses:						
Facilities acquisition	1,805,879	-	-	(1,805,879)	-	(1,805,879)
Long-term debt interest	3,421,694	-	-	(3,421,694)	-	(3,421,694)
AEA support	2,746,943	-	2,746,943	-	-	-
	7,974,516	-	2,746,943	(5,227,573)	-	(5,227,573)
Total governmental activities	80,843,839	5,563,995	12,346,212	(62,933,632)	-	(62,933,632)
Business type activities:						
Non-instructional programs:						
Nutrition services	3,329,784	2,479,676	1,047,856	-	197,748	197,748
Preschool services	260,859	238,821	51,216	-	29,178	29,178
Community education services	3,150,624	3,170,479	1,633	-	21,488	21,488
Total business type activities	6,741,267	5,888,976	1,100,705	-	248,414	248,414
Total primary governmental activities	\$ 87,585,106	11,452,971	13,446,917	(62,933,632)	248,414	(62,685,218)

**Johnston Community School District**  
**Statement of Activities**  
**Year ended June 30, 2016**

	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
			Operating Grants, Contributions and Restricted Interest			
	Expenses	Charges for Service		Governmental Activities	Business Type Activities	Total Primary Government
<b>Totals continued from previous page</b>	<b>\$ 87,585,106</b>	<b>11,452,971</b>	<b>13,446,917</b>	<b>(62,933,632)</b>	<b>248,414</b>	<b>(62,685,218)</b>
General revenues and transfers:						
Property tax levied for:						
General purposes				\$ 28,270,487	-	28,270,487
Debt service				5,184,793	-	5,184,793
Capital outlay				3,608,826	-	3,608,826
Statewide sales, services and use tax shared revenue				6,306,953	-	6,306,953
Unrestricted state grants				29,515,436	-	29,515,436
Unrestricted investment earnings				162,818	-	162,818
Other				1,093,108	-	1,093,108
Transfers				210,544	(210,544)	-
Total general revenues and transfers				74,352,965	(210,544)	74,142,421
Change in net position				11,419,333	37,870	11,457,203
Net position beginning of year				64,868,882	1,605,193	66,474,075
Net position end of year				\$ 76,288,215	1,643,063	77,931,278

See notes to financial statements.

## Exhibit C

**Johnston Community School District**  
**Balance Sheet**  
**Governmental Funds**  
**June 30, 2016**

	General	Debt Service	Capital Projects	Non-major Special Revenue	Total
<b>Assets</b>					
Cash, cash equivalent and pooled investments	\$ 18,291,764	432,733	48,666,224	1,903,922	69,294,643
Receivables:					
Property tax:					
Delinquent	137,571	24,036	16,729	3,929	182,265
Succeeding year	26,845,113	5,928,512	3,752,507	1,402,005	37,928,137
Accounts	121,850	-	336	69,772	191,958
Due from other governments	1,837,526	-	1,037,041	-	2,874,567
Prepays	910	-	-	-	910
Inventories	66,752	-	-	-	66,752
<b>Total assets</b>	<b>\$ 47,301,486</b>	<b>6,385,281</b>	<b>53,472,837</b>	<b>3,379,628</b>	<b>110,539,232</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>					
Liabilities:					
Accounts payable	\$ 1,507,045	-	608,153	90,611	2,205,809
Advances from tuition and registration fees	232,780	-	-	-	232,780
Salaries and benefits payable	6,912,367	-	675	-	6,913,042
Contracts payable	-	-	2,948,879	-	2,948,879
Early retirement payable - due within one year	-	-	-	4,538	4,538
Deposits	121,991	-	-	-	121,991
Total liabilities	8,774,183	-	3,557,707	95,149	12,427,039
Deferred inflows of resources:					
Unavailable revenues:					
Succeeding year property tax	26,845,113	5,928,512	3,752,507	1,402,005	37,928,137
Total deferred inflows of resources	26,845,113	5,928,512	3,752,507	1,402,005	37,928,137
Fund balances:					
Nonspendable for:					
Inventories	66,752	-	-	-	66,752
Prepays	910	-	-	-	910
Restricted for:					
School infrastructure	-	-	39,958,866	-	39,958,866
Debt service	-	456,769	974,000	-	1,430,769
State categorical funding	1,525,575	-	-	-	1,525,575
Physical plant and equipment	-	-	5,229,757	-	5,229,757
Management levy purposes	-	-	-	919,713	919,713
Student activities	-	-	-	962,761	962,761
Unassigned	10,088,953	-	-	-	10,088,953
Total fund balances	11,682,190	456,769	46,162,623	1,882,474	60,184,056
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 47,301,486</b>	<b>6,385,281</b>	<b>53,472,837</b>	<b>3,379,628</b>	<b>110,539,232</b>

See notes to financial statements.

## Exhibit D

**Johnston Community School District**  
**Reconciliation of the Balance Sheet**  
**Governmental Funds to the Statement of Net Position**  
**June 30, 2016**

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**Total fund balances of governmental funds (Exhibit C)** \$ 60,184,056

***Amounts reported for governmental activities in the  
Statement of Net Position are different because:***

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in the governmental funds. 151,211,072

The Internal Service Fund is used by management to charge the costs of partial self funding of the District's health insurance benefit plan to individual funds. The assets and liabilities of the Internal Service Fund are included in governmental activities in the Statement of Net Position. 6,962,888

Pension related deferred outflows of resources and deferred inflows of resources are not due and payable in the current year and, therefore, are not reported in the governmental funds, as follows:

Deferred outflows of resources	\$ 9,560,494	
Deferred inflows of resources	(6,916,938)	2,643,556

Long-term liabilities, including bonds and notes payable, bond discounts and premiums, compensated absences, accrued interest, early retirement, net pension liability and other postemployment benefits, are not due and payable in the current period and, therefore, are not reported as liabilities in the governmental funds. Those liabilities at year-end consist of:

General obligation bonds payable	(59,100,000)	
Revenue bonds payable	(50,190,000)	
Bond discounts	684,922	
Bond premiums	(2,960,987)	
Accrued interest	(1,210,893)	
Lease payable	(477,459)	
Compensated absences	(186,212)	
Net pension liability	(29,628,049)	
Other post employment benefits	(1,644,679)	(144,713,357)

**Net position of governmental activities (Exhibit A)** \$ 76,288,215

See notes to financial statements.



## Exhibit E

**Johnston Community School District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**Year ended June 30, 2016**

	General	Debt Service	Capital Projects	Non-major Special Revenue	Total
Revenues:					
Local sources:					
Local tax	\$ 27,492,893	5,184,793	3,608,826	777,594	37,064,106
Tuition	3,855,810	-	-	-	3,855,810
Other	1,539,664	686	162,921	1,248,975	2,952,246
Intermediate sources	88,824	-	-	-	88,824
State sources	39,652,161	925	6,307,596	153	45,960,835
Federal sources	2,126,015	-	-	-	2,126,015
Total revenues	74,755,367	5,186,404	10,079,343	2,026,722	92,047,836
Expenditures:					
Current:					
Instruction:					
Regular instruction	33,318,691	-	111,137	174,456	33,604,284
Special instruction	9,311,875	-	-	-	9,311,875
Other instruction	6,841,004	-	-	1,036,880	7,877,884
	49,471,570	-	111,137	1,211,336	50,794,043
Support services:					
Student services	1,890,447	-	-	1,701	1,892,148
Instructional staff services	2,689,566	-	1,140,128	-	3,829,694
Administration services	5,999,847	7,000	110,273	71,302	6,188,422
Operation and maintenance of plant services	4,776,528	-	148,709	478,646	5,403,883
Transportation services	2,963,537	-	337,719	112,241	3,413,497
	18,319,925	7,000	1,736,829	663,890	20,727,644
Non-instructional programs:					
Food service	-	-	-	6,537	6,537
Community service and education	138,485	-	-	6,478	144,963
	138,485	-	-	13,015	151,500
Capital outlay:					
Other expenditures	-	-	39,095,795	-	39,095,795
Debt Service:					
Other expenditures:					
Principal	-	22,616,233	-	-	22,616,233
Interest	-	3,487,643	-	-	3,487,643
Other	-	40,148	112,579	-	152,727
	-	26,144,024	112,579	-	26,256,603
Intergovernmental:					
Other expenditures	2,746,943	-	-	-	2,746,943
Total expenditures	70,676,923	26,151,024	41,056,340	1,888,241	139,772,528
Excess (deficiency) of revenues over (under) expenditures	4,078,444	(20,964,620)	(30,976,997)	138,481	(47,724,692)

## Exhibit E

**Johnston Community School District**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**Year ended June 30, 2016**

	General	Debt Service	Capital Projects	Non-major Special Revenue	Total
<i>Continued from previous page</i>					
Other financing sources (uses):					
Proceeds from sale of assets	-	-	4,791	-	4,791
Proceeds from lease purchases	-	-	723,692	-	723,692
Proceeds from debt issuances	-	14,300,000	41,000,000	-	55,300,000
Premiums on bonds issued	-	547,058	61,948	-	609,006
Discounts on bonds issued	-	(68,175)	(195,468)	-	(263,643)
Transfers in	210,544	5,350,592	-	-	5,561,136
Transfers out	-	-	(5,350,592)	-	(5,350,592)
Total other financing sources (uses)	210,544	20,129,475	36,244,371	-	56,584,390
Net change in fund balances	4,288,988	(835,145)	5,267,374	138,481	8,859,698
Fund balances beginning of year	7,393,202	1,291,914	40,895,249	1,743,993	51,324,358
Fund balances end of year	\$ 11,682,190	456,769	46,162,623	1,882,474	60,184,056

See notes to financial statements.

## Exhibit F

**Johnston Community School District**  
**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds to the Statement of Activities**  
**Year ended June 30, 2016**

<b>Net change in fund balances - total governmental funds (Exhibit E)</b>	\$	8,859,698
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***Amounts reported for governmental activities in the statement of activities are different because:***

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Position and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. The amounts of capital outlays and depreciation expense in the year are as follows:

Capital outlays:

From facilities acquisition	\$ 37,880,877		
Less current year depreciation	<u>(3,592,568)</u>		34,288,309

Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but increases long-term liabilities in the Statement of Net Position. Repayment of long-term debt liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. Also, governmental funds report the effect of issuance costs and premiums, whereas these amounts are deferred in and amortized in the Statement of Activities.

Current year items are as follows:

Issuance of bonds and leases	(56,369,055)		
Repayments of bond and note principal	22,616,233		
Amortization of bond premiums and discounts	<u>265,351</u>		(33,487,471)

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.

(46,674)

The current year District employer share of IPERS contributions are reported as expenditures in the governmental funds, but are reported as a deferred outflow of resources in the Statement of Net Position.

6,735,095

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Early retirement - long-term	4,538		
Compensated absences	(27,973)		
Pension expense	(5,379,641)		
Other postemployment benefits	<u>(158,966)</u>		(5,562,042)

The Internal Service Fund is used by management to charge the costs of employee health benefits to individual funds. The change in Net Position of the Internal Service Fund is reported with governmental activities.

632,418

<b>Change in net position of governmental activities (Exhibit B)</b>	<b>\$</b>	<b><u><u>11,419,333</u></u></b>
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See notes to financial statements.

## Exhibit G

**Johnston Community School District**  
**Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2016**

	Business Type Activities Non-major Enterprise Funds	Governmental Activities Internal Service Fund
<b>Assets</b>		
Current assets:		
Cash and cash equivalents	\$ 3,574,346	8,015,800
Receivables:		
Accounts	39,688	16,956
Inventories	79,936	-
Total current assets	3,693,970	8,032,756
Non-current assets:		
Property and equipment:		
Machinery and equipment	2,369,471	-
Accumulated depreciation	(1,975,464)	-
Total non-current assets	394,007	-
<b>Total assets</b>	<b>4,087,977</b>	<b>8,032,756</b>
<b>Deferred Outflows of Resources</b>		
Pension related deferred outflows	628,506	-
<b>Liabilities</b>		
Current liabilities:		
Accounts payable	91,504	21,107
Advances from prepaid childcare	3,518	-
Advances from prepaid lunches	85,961	-
Insurance claims liability	-	1,048,761
Accrued salaries and benefits payable	167,109	-
Compensated absences payable	20,157	-
Total current liabilities	368,249	1,069,868
Non-current liabilities:		
Net pension liability	2,087,831	-
Other postemployment benefits payable	104,320	-
Total non-current liabilities	2,192,151	-
<b>Total liabilities</b>	<b>2,560,400</b>	<b>1,069,868</b>
<b>Deferred Inflows of Resources</b>		
Pension related deferred inflows	513,020	-
<b>Net Position</b>		
Net investment in capital assets	394,007	-
Restricted for:		
Flexible benefits	-	108,454
Unrestricted	1,249,056	6,854,434
<b>Total net position</b>	<b>\$ 1,643,063</b>	<b>6,962,888</b>

See notes to financial statements.

Exhibit H

**Johnston Community School District**  
**Statement of Revenues, Expenses and Changes in Net Position**  
**Proprietary Funds**  
**Year ended June 30, 2016**

	Business Type Activities Non-major Enterprise Funds	Governmental Activities Internal Service Fund
Operating revenue:		
Local sources:		
Operating revenues	\$ 5,888,976	9,171,401
Operating expenses:		
Instructional programs:		
Instruction services:		
Depreciation	224	-
Other	361,935	-
	362,159	-
Support services:		
Other	562,912	8,538,983
Non-instructional programs:		
Food service operations:		
Depreciation	119,160	-
Other	3,003,658	-
	3,122,818	-
Community service operations:		
Depreciation	7,063	-
Other	2,686,315	-
	2,693,378	-
Total operating expenses	6,741,267	8,538,983
Operating income (loss)	(852,291)	632,418
Non-operating revenues:		
State sources	74,415	-
Federal sources	1,021,127	-
Interest income	5,163	-
Total non-operating revenues	1,100,705	-
Non-operating expenses:		
Transfer out	210,544	-
Total non-operating expenses	210,544	-
Changes in net position	37,870	632,418
Net position beginning of year	1,605,193	6,330,470
Net position end of year	\$ 1,643,063	6,962,888

See notes to financial statements.

**Johnston Community School District**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**Year ended June 30, 2016**

	Business Type Activities Non-major Enterprise Funds	Governmental Activities Internal Service Fund
Cash flows from operating activities:		
Cash received from sale of lunches and breakfasts	\$ 2,473,565	-
Cash received from community services	3,350,212	9,154,445
Cash payments to employees for services	(4,074,188)	(8,360,045)
Cash payments to suppliers for goods or services	(2,309,124)	(144,062)
Net cash provided (used) by operating activities	(559,535)	650,338
Cash flows from non-capital financing activities:		
State grants received	74,415	-
Federal grants received	801,930	-
Net cash provided by non-capital financing activities	876,345	-
Cash flows from capital and related financing activities:		
Acquisition of capital assets	(6,777)	-
Transfers	(210,544)	-
Net cash used by capital and related financing activities	(217,321)	-
Cash flows from investing activities:		
Interest on investments	5,163	-
Net increase in cash and cash equivalents	104,652	650,338
Cash and cash equivalents at beginning of year	3,469,694	7,365,462
Cash and cash equivalents at end of year	3,574,346	8,015,800
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>		
Operating income (loss)	\$ (852,291)	632,418
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:		
Commodities used	219,197	-
Depreciation	126,447	-
(Increase) Decrease in accounts receivable	9,312	(16,956)
Decrease in inventories	14,910	-
Increase (decrease) in accounts payable	7,288	(73,758)
Increase in insurance claims liability	-	108,634
Increase in salaries and benefits payable	47,247	-
(Decrease) in unearned revenues	(74,511)	-
(Decrease) in compensated absences	(3,112)	-
Increase in net pension liability	347,674	-
(Increase) in deferred outflows of resources	(258,485)	-
(Decrease) in deferred inflows of resources	(150,626)	-
Increase in other post-employment benefits	7,415	-
Net cash provided (used) by operating activities	\$ (559,535)	650,338

**Johnston Community School District**  
**Statement of Cash Flows**  
**Proprietary Funds**  
**Year ended June 30, 2016**

Business Type Activities	Governmental Activities
Non-major Enterprise Funds	Internal Service Fund

*Continued from previous page*

**Reconciliation of cash and cash equivalents at year end to  
 specific assets included on Combined Balance Sheet:**

Current assets:

Cash and investments	\$ 3,574,346	8,015,800
Cash and cash equivalents at year end	\$ 3,574,346	8,015,800

**Non-cash investing, capital and financing activities:**

During the year ended June 30, 2016, the District received federal commodities valued at \$219,197.

See notes to financial statements.

(1) **Summary of Significant Accounting Policies**

The Johnston Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades prekindergarten through twelve. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the city of Johnston, Iowa; portions of Urbandale, Des Moines, Granger and Grimes, Iowa; and other unincorporated areas of Polk County. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

A. Reporting Entity

For financial reporting purposes, Johnston Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. Johnston Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but does not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Polk County Assessor's Conference Board.

B. Basis of Presentation

Government-wide Financial Statements - The Statement of Net Position and the Statement of Activities report information on all of the activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Interfund services provided and used are not eliminated in the process of consolidation. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Net Position presents the District's assets, deferred outflows of resources, liabilities and deferred inflows of resources, with the difference reported as net position. Net position is reported in the following categories:

*Net investment in capital assets* consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

*Restricted net position* results when constraints placed on net position use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* consists of net position not meeting the definition of the preceding categories. Unrestricted net position is often subject to constraints imposed by management which can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segments are offset by program revenues. Direct expenses are those clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.



(1) *Summary of Significant Accounting Policies (continued from previous page)*

Fund Financial Statements - Separate financial statements are provided for governmental and proprietary funds. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other non-major governmental funds. Combining schedules are also included for the Capital Projects Fund accounts.

Fund accounting - The accounts of the District are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for by providing a separate set of self-balancing accounts which comprise its assets, liabilities, deferred inflows/outflows, fund balance/net position, revenues and expenditures or expenses, as appropriate. The District has the following funds:

**Governmental Fund Types:** Governmental fund types are those funds through which most governmental functions typically are financed. Governmental fund reporting focuses on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets plus deferred outflows of resources and liabilities plus deferred inflows of resources is reported as fund balance. The following are the District's major governmental funds:

General Fund: The General Fund is the general operating fund of the District. All general tax revenues and other revenues not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenditures, including instructional, support and other costs.

Debt Service Fund: The Debt Service Fund is utilized to account for property tax and other revenues to be used for the payment of interest and principal on the District's general long-term debt.

Capital Projects Fund: The Capital Projects Fund is used to account for all resources used in the acquisition and construction of capital facilities and other capital assets.

The other governmental funds of the District are considered non-major and are as follows:

Special Revenue Funds: The Special Revenue Funds account for the revenue sources that are legally restricted to expenditures for specific purposes. These funds consist of the following:

Student Activity Funds: This fund accounts for transactions that occur due to student-related activities from groups and organizations such as athletic and activity events, fundraising and other extra-curricular or co-curricular activities.

Management Fund: This fund is authorized by Iowa Code Section 298.4 and accounts for transactions related to unemployment, early retirement, judgments and settlements and the cost of liability insurance as it relates to property and casualty.

**Proprietary Fund Types:** Proprietary fund types are used to account for the District's ongoing organizations and activities which are similar to those often found in the private sector. The measurement focus is upon income determination, financial position and cash flows. The following are the District's proprietary funds:

Enterprise Funds: Enterprise funds are used to account for those operations that are financed and operated in a manner similar to private business or where the District has decided that the determination of revenues earned, costs incurred and/or net income is necessary for management accountability.

The following enterprise funds of the District are considered non-major:

School Nutrition Fund: This fund accounts for transactions related to the school lunch, breakfast and summer food programs authorized by Iowa Code 283A.

(1) *Summary of Significant Accounting Policies (continued from previous page)*

Preschool Fund: This fund accounts for transactions for preschool programs with an instructional component for children who have not yet met the age requirement for school-aged education.

Community Education Fund: This fund accounts for transactions for facilities and services to provide further education opportunities to the local area.

Internal Service Funds: The internal service funds are used to account for goods or services provided by one department to other departments of the District on a cost reimbursement basis. The District has the following internal service funds:

Self-Insurance Fund: This fund accounts for transactions for self-insured health insurances including medical, dental, prescription and vision received by District employees in which the District is responsible for paying all claims and administrative costs attributable to the insurances listed above.

Flexible Benefits: This fund accounts for transactions for certain benefits available to District employees in which the District is responsible for paying all premiums or costs specified by the employee.

C. Measurement Focus and Basis of Accounting

The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted Net Position available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's policy is generally to first apply the expenditure toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

(1) *Summary of Significant Accounting Policies (continued from previous page)*

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's Enterprise Funds are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

D. Assets, Deferred Outflows of Resources, Liabilities, Deferred Inflows of Resources and Fund Equity

The following accounting policies are followed in preparing the financial statements:

Cash, Cash Equivalents and Pooled Investments – The District maintains a cash and investment pool used by all funds. The cash and investment pool has the same characteristics as demand deposits. Each fund type's portion of this pool is displayed in the financial statements as cash and cash equivalents in that fund. The District utilizes a financial institution to service bonded debt as principal and interest payments come due. The monies are either maintained in a central bank account or used to purchase legal investments.

It is the policy of the District to value investment contracts and money market investments with a maturity of one year or less at the time of purchase at cost or amortized cost. Investment contracts and money market investments that had a remaining maturity of greater than one year at the time of purchase are reported at fair value.

The District has invested funds in the Iowa Schools Joint Investment Trust (ISJIT). ISJIT is an investment pool managed by the trustee, Bankers Trust, which allows governments within the State to pool their funds for investment purposes. ISJIT is registered with the SEC as an investment company and operates in a manner consistent with Rule 2a-7 of the Investment Company Act of 1940. Investments in ISJIT are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

For purposes of the Statement of Cash Flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, have a maturity date no longer than three months.

Property Tax Receivable – Property tax in the governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the Government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2014 assessed property valuations; is for the tax accrual period July 1, 2015 through June 30, 2016 and reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2015.

(1) *Summary of Significant Accounting Policies (continued from previous page)*

Due from Other Governments – Due from other governments represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments. Federal and state grants are recorded as receivables and the revenue is recognized during the period in which the District fulfills the requirements for receiving the grant awards in the government-wide statements. In the governmental fund statements, the revenue must meet the measurable and available criteria. Amounts received for which legal claims or applicable requirements have not been met are recorded as deferred revenue. Certain intergovernmental revenues have been included to spend such funds only for the purpose reported.

Inventories – Inventories are valued at cost using the first-in, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Prepaid Items – Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements on the consumption method.

Capital Assets – Capital assets, which include property, furniture, and equipment, are reported in the applicable governmental or business type activities columns in the government-wide Statement of Net Position. Capital assets are recorded at historical cost. Donated capital assets are recorded at acquisition value. Acquisition value is the price that would have been paid to acquire a capital asset with equivalent service potential. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

<u>Asset Class</u>	<u>Amount</u>
Land	\$ 3,500
Buildings	3,500
Improvements other than buildings	3,500
Furniture and equipment:	
School Nutrition Fund equipment	500
Other furniture and equipment	3,500

Capital assets (with the exception of land and construction in progress, which are not depreciated) are depreciated using the straight line method over the following estimated useful lives:

<u>Asset Class</u>	<u>Estimated Useful Lives (In Years)</u>
Buildings	50 years
Improvements other than buildings	20-50 years
Furniture and equipment	5-15 years

Interfund Activity - Transfers between governmental and business type activities on the government-wide statements are reported in the same manner as general revenues. Sales of goods and services between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds.

Deferred Outflows of Resources - Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and will not be recognized as an outflow of resources (expense/expenditure) until then. Deferred outflows of resources consist of unrecognized items not yet charged to pension expense and contributions from the District after the measurement date but before the end of the District's reporting period.

Salaries and Benefits Payable - Payroll and related expenditures for teachers with annual contracts corresponding to the current school year, which are payable in July and August, have been accrued as liabilities.

(1) *Summary of Significant Accounting Policies (continued from previous page)*

Advances – Proceeds received by the District for which services will be rendered in a succeeding fiscal year, such as prepaid tuition and registration fees, prepaid childcare and prepaid lunch money.

Compensated Absences – District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2015. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund. The District has no vesting requirement and the earned but unused vacation is all considered a current liability.

Long-term Liabilities – In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Position.

Pensions - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Iowa Public Employees' Retirement System (IPERS) and additions to / deductions from IPERS' fiduciary net position have been determined on the same basis as they are reported by IPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Deferred Inflows of Resources - Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and will not be recognized as an inflow of resources (revenue) until that time. Although certain revenues are measurable, they are not available. Available means collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current year or expected to be collected soon enough thereafter to be used to pay liabilities of the current year. Deferred inflows of resources consist of property tax receivable and other receivables not collected within sixty days after year end.

Deferred inflows of resources in the Statement of Net Position consists of the succeeding year's property tax receivable that will not be recognized as revenue until the year for which it is levied and the unamortized portion of the net difference between projected and actual earnings on pension plan investments.

Fund Equity – In the governmental fund financial statements, fund balances are classified as follows:

*Restricted* – Amounts restricted to specific purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

*Committed* – Amounts which can be used only for specific purposes determined pursuant to constraints formally imposed by the Board of Education through resolution approved prior to year end. Those committed amounts cannot be used for any other purpose unless the Board of Education removes or changes the specified use by taking the same action it employed to commit those amounts.

*Non-spendable* – Amounts which cannot be spent either because they are in a non-spendable form or because they are legally or contractually required to be maintained intact.

*Unassigned* – All amounts not included in other spendable classifications. Negative unassigned fund balance may be reported in other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed or assigned to those purposes.

(1) *Summary of Significant Accounting Policies (continued from previous page)*

When an expenditure is incurred in governmental funds which can be paid using either restricted or unrestricted resources, the District's procedure is to pay the expenditure from restricted fund balance and then from less-restrictive classifications - committed, assigned and then unassigned fund balances.

E. Budgets and Budgetary Accounting

As allowed by GASB Statement No. 41, *Budgetary Comparison Schedules - Perspective Differences*, the District presents budgetary comparison schedules as required supplementary information based on the program structure of four functional areas as required by state statute for its legally adopted budget. During the year ended June 30, 2016, expenditures did not exceed the amounts budgeted.

(2) **Cash, Cash Equivalents and Pooled Investments**

The District's deposits in banks at June 30, 2016, were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

At June 30, 2016, the District had investments in the following:

Iowa Schools Joint Investment Trust:	
Diversified Portfolio	\$ 69,012,285
Wells Fargo Bank Money Market	86,626
Checking Accounts	11,785,878
	<u>\$ 80,884,789</u>

At June 30, 2016, the District had investments in the Iowa Schools joint Investment Trust District (ISJIT) which are valued at an amortized cost pursuant to rule 2a-7 under the Investment Company Act of 1940. There were no limitations or restrictions on withdrawals of the ISJIT investments. The investments in ISJIT were rated AAAM by Standard & Poor's Financial Services.

The District had no investments meeting the disclosure requirements of Governmental Accounting Standards Board Statement no.72.

**Concentration of credit risk.** The District's investment policy seeks diversification to reduce overall portfolio risk while attaining market rates of return to enable the District to meet all anticipated cash requirements. The District's policy further restricts investments in short-term corporate debt and commercial paper to no more than 30 percent of the investment portfolio of the District and no more than 5 percent of the investment portfolio can be invested in the securities of a single issuer.

**Custodial credit risk.** Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The custodial credit risk for investments is the risk that, in the event of the failure of the counterparty (e.g. broker-dealer) to a transaction, a government will not be able to recover the value of its investment or collateral securities that are in the possession of another party. Chapter 12c of the Code of Iowa requires all District funds be deposited into an approved depository and be either insured or collateralized.

**(3) Due from Other Governments**

The detail of due from other governments for the year ended June 30, 2016, is as follows:

Due from other districts	\$ 1,367,205
Due from the State of Iowa - Local sources	20,037
Due from the State of Iowa - State sources	1,231,636
Due from the State of Iowa - Federal sources	255,689
	<u>\$ 2,874,567</u>

**(4) Interfund Transfers**

The detail of interfund transfers for the year ended June 30, 2016, is as follows:

Transfer to	Transfer from	Amount
Debt Service Fund	Capital Projects Fund - Statewide Sales, Services and Use Tax	\$ 5,350,592
General Fund	Community Daycare Fund	135,000
General Fund	Nutrition Fund	75,544
		<u>\$ 5,561,136</u>

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources. A transfer was made into the Debt Service fund to pay debt payments funded by tax collections in the Statewide Sales, Services & Use Tax fund. Transfers were made from the Community Education fund and Nutrition fund to cover expense for shared costs paid by the General fund.

(5) Capital Assets

Capital assets activity for the year ended June 30, 2016, is as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year
<b>Governmental activities:</b>				
Capital assets not being depreciated:				
Land	\$ 9,285,261	-	-	9,285,261
Construction in progress	22,394,875	37,317,655	472,693	59,239,837
Total capital assets not being depreciated	31,680,136	37,317,655	472,693	68,525,098
Capital assets being depreciated:				
Buildings	115,019,603	322,876	-	115,342,479
Improvements other than buildings	7,976,322	85,260	-	8,061,582
Furniture and equipment	9,752,258	627,779	-	10,380,037
Total capital assets being depreciated	132,748,183	1,035,915	-	133,784,098
Less accumulated depreciation for:				
Buildings	37,447,124	2,397,893	-	39,845,017
Improvements other than buildings	3,364,074	352,389	-	3,716,463
Furniture and equipment	6,694,358	842,286	-	7,536,644
Total accumulated depreciation	47,505,556	3,592,568	-	51,098,124
Total capital assets being depreciated, net	85,242,627	(2,556,653)	-	82,685,974
Governmental activities capital assets, net	\$ 116,922,763	34,761,002	472,693	151,211,072
<b>Business type activities:</b>				
Furniture and equipment	\$ 2,362,694	6,777	-	2,369,471
Less accumulated depreciation	1,849,017	126,447	-	1,975,464
Business-type activities capital assets, net	\$ 513,677	(119,670)	-	394,007

Depreciation expense was charged by the District as follows:

Governmental activities:

Instruction:

Regular	\$ 2,833,293
Other	1,230

Support services:

Instructional staff services	254,485
Administration	42,426
Operation and maintenance of plant	98,765
Transportation	362,369
Total depreciation expense - governmental activities	\$ 3,592,568

Business type activities:

Food services	\$ 119,160
Community Preschool	224
Community Education	7,063
	\$ 126,447



(6) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2016, are summarized as follows:

	Balance Beginning of Year	Additions	Reductions	Balance End of Year	Due Within One Year
Governmental activities:					
General obligation bonds	\$ 23,720,000	55,300,000	19,920,000	59,100,000	4,645,000
General obligation bond discounts	(35,505)	(263,643)	20,283	(278,865)	(20,283)
General obligation bond premiums	422,891	609,005	136,283	895,613	109,714
Revenue bonds	52,640,000	-	2,450,000	50,190,000	2,540,000
Revenue bond discounts	(441,554)	-	35,498	(406,056)	(35,497)
Revenue bond premiums	2,250,222	-	184,846	2,065,376	184,847
Capital lease payable	-	723,692	246,233	477,459	235,922
Early retirement	58,048	4,538	58,048	4,538	4,538
Net OPEB liability	1,485,713	158,966	-	1,644,679	-
Net pension liability	24,248,407	5,379,642	-	29,628,049	-
Compensated absences	158,239	27,973	-	186,212	186,212
Total	\$ 104,506,461	61,940,173	23,051,191	143,507,005	7,850,453
Business type activities:					
Net OPEB liability	\$ 96,905	7,415	-	104,320	-
Net pension liability	1,740,157	347,674	-	2,087,831	-
Compensated absences	23,269	11,270	14,382	20,157	20,157
Total	\$ 1,860,331	366,359	14,382	2,212,308	20,157

General Obligation Bonds Payable

Details of the District's June 30, 2016, general obligation bonded indebtedness are as follows:

Bond was issued to pay costs of refunding existing general obligation indebtedness.

\$8,740,000 Bond Issue of December 20, 2012				
Year ended June 30,	Rates	Principal	Interest	Total
2017	2.0%	\$ 170,000	171,300	341,300
2018	2.0%	170,000	167,900	337,900
2019	2.0%	4,060,000	164,500	4,224,500
2020	2.0%	4,165,000	83,300	4,248,300
Subtotal		8,565,000	587,000	9,152,000

**Johnston Community School District**  
**Notes to Financial Statements**  
**June 30, 2016**

(6) *Long-Term Liabilities*  
*General Obligation Bonds Payable (continued from previous page)*

Bond was issued to pay costs of refunding existing general obligation indebtedness and construction of the new high school.

\$55,300,000 Bond Issue of December 9, 2015				
Year ended June 30,	Rates	Principal	Interest	Total
2017	3.00%	4,475,000	1,612,216	6,087,216
2018	3.00%	4,645,000	1,477,962	6,122,962
2019	3.00%	945,000	1,338,619	2,283,619
2020	3.00%	970,000	1,310,269	2,280,269
2021	3.00%	2,105,000	1,281,169	3,386,169
2022	3.00%	2,170,000	1,218,019	3,388,019
2023	3.00%	2,235,000	1,152,919	3,387,919
2024	3.00%	2,305,000	1,085,869	3,390,869
2025	3.00%	2,370,000	1,016,719	3,386,719
2026	3.00%	2,445,000	945,619	3,390,619
2027	3.25%	2,515,000	872,269	3,387,269
2028	3.25%	2,600,000	790,531	3,390,531
2029	3.25%	2,685,000	706,031	3,391,031
2030	3.25%	2,770,000	618,769	3,388,769
2031	3.25%	2,860,000	528,744	3,388,744
2032	3.38%	2,955,000	435,794	3,390,794
2033	3.50%	3,055,000	336,063	3,391,063
2034	3.50%	3,160,000	229,138	3,389,138
2035	3.63%	3,270,000	118,538	3,388,538
Subtotal		50,535,000	17,075,253	67,610,253

Totals			
Year ended June 30,	Principal	Interest	Total
2017	4,645,000	1,783,516	6,428,516
2018	4,815,000	1,645,862	6,460,862
2019	5,005,000	1,503,119	6,508,119
2020	5,135,000	1,393,569	6,528,569
2021	2,105,000	1,281,169	3,386,169
2022	2,170,000	1,218,019	3,388,019
2023	2,235,000	1,152,919	3,387,919
2024	2,305,000	1,085,869	3,390,869
2025	2,370,000	1,016,719	3,386,719
2026	2,445,000	945,619	3,390,619
2027	2,515,000	872,269	3,387,269
2028	2,600,000	790,531	3,390,531
2029	2,685,000	706,031	3,391,031
2030	2,770,000	618,769	3,388,769
2031	2,860,000	528,744	3,388,744
2032	2,955,000	435,794	3,390,794
2033	3,055,000	336,063	3,391,063
2034	3,160,000	229,138	3,389,138
2035	3,270,000	118,538	3,388,538
Total	\$ 59,100,000	17,662,253	76,762,253

(6) Long-Term Liabilities (continued from previous page)

Revenue Bonds Payable

Details of the District's June 30, 2016, statewide sales, services and use tax revenue bonded indebtedness are as follows:

The District has pledged future statewide sales, services and use tax revenues to repay the \$42,900,000 of bonds issued in 2013. The bonds were issued for the purpose of financing a portion of the costs of a new high school. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2030. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require nearly 100% of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$54,303,941. For the current year, \$2,150,000 of principal and \$1,824,256 of interest was paid on the bonds and total statewide sales, services and use tax revenues were \$6,306,953.

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

- a) All proceeds from the statewide sales, services and use tax shall be placed in a revenue account.
- b) Monies in the revenue account shall be disbursed to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- c) Any monies remaining in the revenue account after the required payments may be transferred to the project account to be used for any lawful purpose.

The District complied with all of the revenue bond provisions during the year ended June 30, 2016.

\$42,900,000 Bond Issue of 2013				
Year ended June 30,	Rates	Principal	Interest	Total
2017	4.0%	\$ 2,240,000	1,736,456	3,976,456
2018	4.0%	2,295,000	1,645,756	3,940,756
2019	4.0%	2,335,000	1,553,156	3,888,156
2020	5.0%	2,430,000	1,445,706	3,875,706
2021	5.0%	2,555,000	1,321,081	3,876,081
2022	5.0%	2,685,000	1,190,081	3,875,081
2023	5.0%	2,820,000	1,052,456	3,872,456
2024	5.0%	2,960,000	907,956	3,867,956
2025	3.5%	3,110,000	779,531	3,889,531
2026	3.8%	3,140,000	666,231	3,806,231
2027	3.8%	3,335,000	544,825	3,879,825
2028	5.0%	3,455,000	395,919	3,850,919
2029	4.1%	3,625,000	234,778	3,859,778
2030	4.3%	3,765,000	80,006	3,845,006
Subtotal		\$ 40,750,000	13,553,938	54,303,938

The District has pledged future statewide sales, services and use tax revenues to repay the \$9,740,000 of bonds issued in 2013. The bonds were issued for the purpose of financing a portion of the costs of a new high school. The bonds are payable solely from the proceeds of the statewide sales, services and use tax revenues received by the District and are payable through 2030. The bonds are not a general obligation of the District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds are expected to require nearly 100% of the statewide sales, services and use tax revenues. The total principal and interest remaining to be paid on the notes is \$12,694,825. For the current year, \$300,000 of principal and \$325,000 of interest was paid on the bonds and total statewide sales, services and use tax revenues were \$6,306,953.

(6) Long-Term Liabilities  
Revenue Bonds Payable (continued from previous page)

The resolution providing for the issuance of the statewide sales, services and use tax revenue bonds includes the following provisions:

- a) \$974,000 of the proceeds from the issuance of the revenue bonds shall be deposited to a reserve account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the sinking account. The balance of the proceeds shall be deposited to the project account.
- b) All proceeds from the statewide sales, services and use tax shall be placed in a revenue account.
- c) Monies in the revenue account shall be disbursed to make deposits into a sinking account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the revenue account after the required transfer to the sinking account may be transferred to the project account to be used for any lawful purpose.

The District complied with all of the revenue bond provisions during the year ended June 30, 2016.

\$9,740,000 Bond Issue of 12/4/2013					
Year ended June 30,	Rates	Principal	Interest	Total	
2017	3.0%	\$ 300,000	316,050	616,050	
2018	3.0%	345,000	306,375	651,375	
2019	3.0%	410,000	295,050	705,050	
2020	3.0%	420,000	282,600	702,600	
2021	3.0%	430,000	269,850	699,850	
2022	3.0%	440,000	256,800	696,800	
2023	3.0%	450,000	243,450	693,450	
2024	3.0%	465,000	229,725	694,725	
2025	3.0%	480,000	215,550	695,550	
2026	3.0%	495,000	200,925	695,925	
2027	3.0%	510,000	185,850	695,850	
2028	3.3%	530,000	169,588	699,588	
2029	3.5%	550,000	151,350	701,350	
2030	4.0%	3,615,000	131,663	3,746,663	
Subtotal		9,440,000	3,254,826	12,694,826	

TOTALS					
Year ended June 30,	Rates	Principal	Interest	Total	
2017	Various	2,540,000	2,052,506	4,592,506	
2018	Various	2,640,000	1,952,131	4,592,131	
2019	Various	2,745,000	1,848,206	4,593,206	
2020	Various	2,850,000	1,728,306	4,578,306	
2021	Various	2,985,000	1,590,931	4,575,931	
2022	Various	3,125,000	1,446,881	4,571,881	
2023	Various	3,270,000	1,295,906	4,565,906	
2024	Various	3,425,000	1,137,681	4,562,681	
2025	Various	3,590,000	995,081	4,585,081	
2026	Various	3,635,000	867,156	4,502,156	
2027	Various	3,845,000	730,675	4,575,675	
2028	Various	3,985,000	565,507	4,550,507	
2029	Various	4,175,000	386,128	4,561,128	
2030	Various	7,380,000	211,669	7,591,669	
Total		\$ 50,190,000	16,808,764	66,998,764	

Capital Lease Payable

The district entered into a capital lease arrangement for the purchase of computer equipment for the District. The following is a schedule of the future minimum payments required under the lease together with its present value as of June 30, 2016:

Year Ending June 30,	Apple, Inc. Capital Lease	
	Payment	Total
2017	\$ 247,286	247,286
2018	247,286	247,286
Total minimum lease payments	494,572	494,572
Less amount representing interest	17,113	17,113
Present value of minimum lease payments	\$ 477,459	477,459

Early Retirement

The most recent early retirement plan was offered to District employees for 2015. The plan requires employees to have completed at least ten years of full-time service within the prior twelve consecutive years to the District, must have reached the age of fifty-five on or before June 30 in the calendar year in which early retirement is to commence and only applied to non-nutrition funded employees covered under two groupings of Other Professional Salaried and Other Professional CE Staff.

For those eligible, early retirement benefits were equal to 50% of the average of the employee's last three years' salary plus \$100 per day multiplied by the number of sick days accumulated at retirement.

The previous plan was established in 2014 and requires eligible employees to have completed at least ten years of full-time service within the prior twelve consecutive years to the District, must have reached the age of fifty-five on or before June 30 in the calendar year in which early retirement is to commence and must be covered by the JEA master agreement or the JESPA master agreement with the exclusion of Food Service personnel.

For those covered under the JEA agreement, early retirement benefits were equal to 50% of the average of the employee's last three years' contractual salary but not including TSS, Schedule B, etc. plus \$100 per day multiplied by the number of sick days accumulated as of retirement. The plan was limited to fifteen employees, and the early retirement benefit will be placed in a State RIC 403(b) plan as directed by the employee in the July immediately following retirement.

For those covered under the JESPA agreement (excluding Food Service personnel), early retirement benefits were equal to 50% of the average of the employee's last three years contractual salary excluding all compensation outside the normal work contract plus \$50 per day multiplied by the number of sick days accumulated as of retirement. The plan was limited to seven employees, and the early retirement benefit will be placed in a State RIC 403(b) plan as directed by the employee in the July immediately following retirement.

The next most recent plan required eligible employees to have completed at least ten years of full-time service within the prior twelve consecutive years to the District and must have reached the age of fifty-five on or before June 30 in the calendar year in which early retirement was to commence. No more than ten employees were allowed to retire in any given year with priority given to employees with the longest tenure of service.

Early retirement benefits were equal to 50% of the average of the employee's highest three year's contractual salary in the twelve years prior to retirement plus accumulated sick leave balance times applicable daily rates based on class of employee with all early retirement benefit placed in a State RIC 403(b) plan as directed by the employee. Early retirement cash benefit amounts were placed in a State RIC 403(b) plan as directed by the employee in the July immediately following retirement.

Prior to the voluntary early retirement plan described above, there was a voluntary early retirement plan that consisted of both a stipend paid to a 403b account representing 30% of employee's high three year average and a single insurance benefit covering employees until Medicare eligible.

At June 30, 2016, the District had obligations to 1 participant with a total liability of \$4,538. Actual early retirement expenditures for the year ended June 30, 2016, totaled \$58,048.

(6) *Long-Term Liabilities*  
*Early Retirement (continued from previous page)*

This long-term liability is generally liquidated with funds from the Non-major Special Revenue Fund – Management Levy.

(7) **Pension Plan**

Pension Description – IPERS membership is mandatory for employees of the District, except for those covered by another retirement system. Employees of the District are provided with pensions through a cost-sharing multiple employer defined benefit pension plan administered by Iowa Public Employees' Retirement System (IPERS). IPERS issues a stand-alone financial report which is available to the public by mail at 7401 Register Drive P.O. Box 9117, Des Moines, Iowa, 50306-9117 or at [www.ipers.org](http://www.ipers.org).

IPERS benefits are established under Iowa Code chapter 97B and the administrative rules thereunder. Chapter 97B and the administrative rules are the official plan documents. The following brief description is provided for general informational purposes only. Refer to the plan documents for more information.

Pension Benefits – A regular member may retire at normal retirement age and receive monthly benefits without an early-retirement reduction. Normal retirement age is age 65, anytime after reaching age 62 with 20 or more years of covered employment, or when the member's years of service plus the member's age at the last birthday equals or exceeds 88, whichever comes first. These qualifications must be met on the member's first month of entitlement to benefits. Members cannot begin receiving retirement benefits before age 55. The formula used to calculate a Regular member's monthly IPERS benefit includes:

- A multiplier based on years of service.
- The member's highest five-year average salary, except members with service before June 30, 2012 will use the highest three-year average salary as of that date if it is greater than the highest five-year average salary.

If a member retires before normal retirement age, the member's monthly retirement benefit will be permanently reduced by an early-retirement reduction. The early-retirement reduction is calculated differently for service earned before and after July 1, 2012. For service earned before July 1, 2012, the reduction is 0.25% for each month that the member receives benefits before the member's earliest normal retirement age. For service earned starting July 1, 2012, the reduction is 0.50% for each month that the member receives benefits before age 65.

Generally, once a member selects a benefit option, a monthly benefit is calculated and remains the same for the rest of the member's lifetime. However, to combat the effects of inflation, retirees who began receiving benefits prior to July 1990 receive a guaranteed dividend with their regular November benefit payments.

Disability and Death Benefits – A vested member who is awarded Social Security disability or Railroad Retirement disability benefits is eligible to claim IPERS benefits regardless of age. Disability benefits are not reduced for early retirement. If a member dies before retirement, the member's beneficiary will receive a lifetime annuity or a lump-sum payment equal to the present actuarial value of the member's accrued benefit or calculated with a set formula, whichever is greater. When a member dies after retirement, death benefits depend on the benefit option the member selected at retirement.

Contributions – Contribution rates are established by IPERS following the annual actuarial valuation which applies IPERS' Contribution Rate Funding Policy and Actuarial Amortization Method. Statute limits the amount rates can increase or decrease each year to 1 percentage point. IPERS Contribution Rate Funding Policy requires that the actuarial contribution rate be determined using the "entry age normal" actuarial cost method and the actuarial assumptions and methods approved by the IPERS Investment Board. The actuarial contribution rate covers normal cost plus the unfunded actuarial liability payment based on a 30-year amortization period. The payment to amortize the unfunded actuarial liability is determined as a level percentage of payroll based on the Actuarial Amortization Method adopted by the Investment Board.

In the fiscal year 2016, pursuant to the required rate, Regular members contributed 5.95% of pay and the District contributed 8.93% for a total rate of 14.88%.

The District's contributions to IPERS for the year ended June 30, 2016 were \$4,085,696.

(7) *Pension Plan (continued from previous page)*

Net Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - At June 30, 2016, the District reported a liability of \$31,715,880 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2015, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The District's proportion of the net pension liability was based on the District's share of contributions to the pension plan relative to the contributions of all IPERS participating employers. At June 30, 2015, the District's proportion was 0.637961%, which was a decrease of 0.004194% from its proportion measured as of June 30, 2014.

For the year ended June 30, 2016, the District recognized pension expense of \$2,668,806. At June 30, 2016, the District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 479,186	-
Changes of assumptions	873,218	-
Net difference between projected and actual earnings on pension plan investments	4,745,325	7,384,916
Changes in proportion and differences between District contributions and proportionate share of contributions	-	45,042
District contributions subsequent to the measurement date	4,091,271	-
Total	<u>\$ 10,189,000</u>	<u>7,429,958</u>

\$4,091,271 reported as deferred outflows of resources related to pensions resulting from the District contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2017. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ended June, 30	
2017	\$ (883,057)
2018	(883,057)
2019	(883,057)
2020	1,311,427
2021	5,515
	<u>\$ (1,332,229)</u>

There were no non-employer contributing entities at IPERS.

Actuarial Assumptions - The total pension liability in the June 30, 2015 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Rate of Inflation (effective June 30, 2014)	3.00% per annum.
Rates of salary increase (effective June 30, 2010)	4.00% to 17.00% average, including inflation. Rates vary by membership group.
Long-term investment rate of return (effective June 30, 1996)	7.50% compounded annually, net investment expense, including inflation.
Wage growth (effective June 30, 1990)	4.00% per annum, based on 3.00% inflation and 1.00% real wage inflation.

The actuarial assumptions used in the June 30, 2015 valuation were based on the results of actuarial experience studies with dates corresponding to those listed above.

Mortality rates were based on the RP-2000 Mortality Table for Males or Females, as appropriate, with adjustments for mortality improvements based on Scale AA.

The long-term expected rate of return on the pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Asset Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Core plus fixed income	28%	2.04%
Domestic equity	24	6.29
International equity	16	6.75
Private equity/debt	11	11.32
Real estate	8	3.48
Credit opportunities	5	3.63
U.S. TIPS	5	1.91
Other real assets	2	6.24
Cash	1	(0.71)
Total	<u>100%</u>	

Discount Rate - The discount rate used to measure the total pension liability was 7.50%. The projection of cash flows used to determine the discount rate assumed that employee contributions will be made at the contractually required rate and that contributions from the District will be made at contractually required rates, actuarially determined. Based on those assumptions, IPERS' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return on IPERS' investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the District's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate - The following presents the District's proportionate share of the net pension liability calculated using the discount rate of 7.50%, as well as what the District's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.5 percent) or 1-percentage-point higher 8.5 percent) than the current rate.

	1% Decrease (6.50%)	Discount Rate (7.50%)	1% Increase (8.50%)
District's proportionate share of the net pension liability	\$ 55,528,793	\$ 31,715,880	\$ 11,616,066

IPERS' Fiduciary Net Position - Detailed information about IPERS' fiduciary net position is available in the separately issued IPERS financial report which is available on IPERS' website at [www.ipers.org](http://www.ipers.org).

Payables to the IPERS - At June 30, 2016, the District reported payables to IPERS of \$359,948 for legally required employer contributions and \$239,831 for legally required employee contributions which had been withheld from employee wages but not yet remitted to IPERS.



**(8) Other Post-Employment Benefits (OPEB)**

Plan Description - The District operates a single-employer retiree health benefit plan which provides medical and prescription drug benefits for retirees and their spouses. There are 698 active and 21 retired members in the plan. Retired participants must be age 55 or older at retirement and must have been employed full time by the District for a minimum of 10 years within the 12 consecutive years prior to the retirement year. The plan does not issue a standalone report.

The medical/prescription drug coverage is provided through a self-funded insurance program administered by a third party administrator. Retirees under age 65 pay the same premium for the medical/prescription drug benefit as active employees, which results in an implicit subsidy and an OPEB liability.

Funding Policy - The contribution requirements of plan members are established and may be amended by the District. The District currently finances the retiree benefit plan on a pay-as-you-go basis.

Annual OPEB Cost and Net OPEB Obligation - The District's annual OPEB cost is calculated based on the annual required contribution (ARC) of the District, an amount actuarially determined in accordance with GASB Statement No. 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities over a period not to exceed 30 years.

The following table shows the components of the District's annual OPEB cost for the years ended June 30, 2012-2016, the amount actually contributed to the plan and changes in the District's net OPEB obligation:

	2016	2015	2014	2013	2012
Annual required contribution	\$ 243,000	422,000	422,000	420,000	420,000
Interest on net OPEB obligation	63,381	62,550	50,000	46,831	40,000
Adjustment to annual required contribution	(57,000)	(52,932)	(41,846)	(135,684)	(34,000)
Annual OPEB cost	249,381	431,618	430,154	331,147	426,000
Contributions made	(83,000)	(239,000)	(148,000)	(264,000)	(264,000)
Increase in net OPEB obligation	166,381	192,618	282,154	67,147	162,000
Net OPEB obligation beginning of year	1,582,618	1,390,000	1,107,846	1,040,699	878,699
Net OPEB obligation end of year	\$ 1,748,999	1,582,618	1,390,000	1,107,846	1,040,699

For calculation of the net OPEB obligation, the actuary has set the transition day as July 1, 2008. The end of year net OPEB obligation was calculated by the actuary as the cumulative difference between the actuarially determined funding requirements and the actual contributions for the year ended June 30, 2016.

For the year ended June 30, 2016, the District contributed \$83,000 to the medical plan. Plan members eligible for benefits contributed \$191,460 to the plan.

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan and the net OPEB obligation as of June 30, 2016, are summarized as follows:

Year Ended	Annual OPEB Cost	Percentage of Annual OPEB Cost Contributed	Net OPEB Obligation
June 30, 2012	\$ 426,000	61.97%	1,040,699
June 30, 2013	331,147	79.70%	1,107,846
June 30, 2014	430,154	34.41%	1,390,000
June 30, 2015	431,618	55.37%	1,582,618
June 30, 2016	249,381	33.28%	1,748,999

(8) *Other Post-Employment Benefits (OPEB) (continued from previous page)*

Funded Status and Funding Progress - As of July 1, 2015, the most recent actuarial valuation date for the period July 1, 2015 through June 30, 2016, the actuarial accrued liability was \$1.81 million, with no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$1.81 million. The covered payroll (annual payroll of active employees covered by the plan) was \$45,814,889, and the ratio of the UAAL to covered payroll was 3.9%. As of June 30, 2016, there were no trust fund assets.

Actuarial Methods and Assumptions - Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the health care cost trend. Actuarially determined amounts are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The Schedule of Funding Progress for the Retiree Health Plan, presented as Required Supplementary Information in the section following the Notes to Financial Statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Projections of benefits for financial reporting purposes are based on the plan as understood by the employer and the plan members and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

As of the July 1, 2015 actuarial valuation date, the projected unit credit actuarial cost method was used. The actuarial assumption includes a 4.0% discount rate based on the District's funding policy. The projected annual healthcare cost trend rate is 8.0%. The ultimate medical trend rate is 4.5%. The medical trend rate is reduced 0.5% each year until reaching the 4.5% ultimate trend rate. An inflation rate of 3.5% is assumed for the purpose of this computation.

Mortality rates are from the RP2000 Group Annuity Mortality Table, applied on a gender-specific basis. Annual retirement and termination probabilities were developed from the retirement probabilities and applying the termination factors used in the IPERS Actuarial Report as of June 30, 2015.

Projected claim costs of the medical plan are \$632 per month for retirees less than age 65. The salary increase rate was assumed to be 3.5% per year. The UAAL is being amortized as a level percentage of projected payroll expense on an open basis over 30 years. Information regarding the inflation rate investment return and post-retirement benefit increases was not available.

This long-term liability is generally liquidated with funds from the General Fund or Proprietary Funds.

(9) **Risk Management**

Johnston Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. During the year ended June 30, 2016, there were no significant reductions in coverage. In addition, over the past four fiscal years, settlement amounts did not exceed insurance coverage.

In addition to the above, the District operates a partially self-funded insurance program administered by a third party administrator for its employees' and eligible dependents' medical benefits. The program is supplemented by stop loss protection, which limits the District's liability to \$60,000 per individual medical claim or an aggregate limit of 125% during the period July 1, 2006 through June 30, 2016.

The District operates a totally self-funded insurance program administered by a third party administrator for its employees' and eligible dependents' dental benefits. The program liability is limited to \$1,000 per individual per year.

(9) *Risk Management (continued from previous page)*

Both plans receive an annual actuarial opinion and an annual report is filed with the State of Iowa Insurance Division. The insurance claims liability of \$1,048,761 reported at June 30, 2016, is based on the requirements of GASB Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Liabilities include an amount for claims that have been incurred but not reported.

The District operates a Section 125/Flex Plan whereby employee contributions are made through payroll deduction and eligible expenses are reimbursed on a weekly basis.

The above plans are reported in the Internal Services Fund.

Changes in the reported liability since July 1, 2011 resulted from the following:

	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year-End
2012	\$ 821,292	6,902,759	(6,884,482)	839,569
2013	839,569	6,684,776	(6,708,442)	815,903
2014	815,903	8,423,483	(8,234,488)	1,004,898
2015	1,004,898	7,460,500	(7,525,271)	940,127
2016	940,127	8,647,617	(8,538,983)	1,048,761

(10) **Area Education Agency**

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the Area Education Agency. The District's actual amount for this purpose totaled \$2,746,943 for the year ended June 30, 2016, and is recorded in the General Fund by making a memorandum adjusting entry to the financial statements.

(11) **Construction Commitment**

The District has entered into contracts totaling \$91,481,767 for the construction of a new High School, two school entrance remodel projects and a fiber project. As of June 30, 2016, costs of \$59,239,837 had been incurred against the contracts. The balance of \$32,241,930 remaining at June 30, 2016 will be paid as work on the project progresses.

Project	Contract Amount	Costs through June 30, 2016
High School Building	\$ 90,800,000	58,977,573
Beaver Creek Entrance	160,500	29,193
Horizon Entrance	160,500	29,193
Fiber Project	360,767	203,878
	<u>\$ 91,481,767</u>	<u>59,239,837</u>

(12) **Operating Leases**

The District leases copy machines under noncancelable operating leases. Total costs for such leases were approximately \$62,340 for the year ended June 30, 2016. The future minimum lease payments for these leases are as follows:

Year ending June 30:	
2017	62,340
2018	51,950
	<u>\$ 114,290</u>

**(13) Commitments and Contingencies**

The District has been named as a defendant in a civil suit which is currently being handled by the District's insurance carrier. It is the opinion of management in consultation with legal counsel that any possible final settlement of this matter will not result in a material adverse effect on the financial position of the District.

Subsequent to the date of the financial statements, there was an alleged incident involving a bus driver and a student. The incident is under investigation and at this time it is not known what, if any, legal or financial ramifications may result from this.

**(14) Accounting Change/Restatement**

The Community Education Fund and the Community Daycare fund was combined as of July 1, 2015. The Community Education Fund cash balance increased by \$1,039,713 and the net position increased by \$21,875. The Community Daycare Fund cash and net position balances decreased by the same amounts, respectively.

### **Required Supplementary Information**

**Johnston Community School District**  
**Budgetary Comparison Schedule of Revenues, Expenditures/Expenses, and Changes in Balances**  
**Budget and Actual - All Governmental Funds and Proprietary Fund**  
**Required Supplementary Information**  
**Year ended June 30, 2016**

	Governmental Funds Actual	Proprietary Funds Actual	Total Actual	Budgeted Amounts Original and Final	Final to Actual Variance- Positive (Negative)
Revenues:					
Local sources	\$ 43,872,162	5,894,139	49,766,301	47,881,289	1,885,012
Intermediate sources	88,824	-	88,824	90,000	(1,176)
State sources	45,960,835	74,415	46,035,250	46,416,857	(381,607)
Federal sources	2,126,015	1,021,127	3,147,142	3,059,400	87,742
Total revenues	92,047,836	6,989,681	99,037,517	97,447,546	1,589,971
Expenditures:					
Instruction	50,794,043	362,159	51,156,202	60,508,639	9,352,437
Support services	20,727,644	562,912	21,290,556	26,745,409	5,454,853
Noninstructional programs	151,500	5,816,196	5,967,696	8,450,417	2,482,721
Other expenditures	68,099,341	-	68,099,341	97,308,834	29,209,493
Total expenditures	139,772,528	6,741,267	146,513,795	193,013,299	46,499,504
Excess (deficiency) of revenues over (under) expenditures	(47,724,692)	248,414	(47,476,278)	(95,565,753)	48,089,475
Other financing sources (uses), net	56,584,390	(210,544)	56,373,846	41,000,000	15,373,846
Excess (deficiency) of revenues and other financing sources over (under) expenditures/expenses and other financing uses	8,859,698	37,870	8,897,568	(54,565,753)	63,463,321
Balances beginning of year	51,324,358	1,605,193	52,929,551	54,565,753	(1,636,202)
Balances end of year	\$ 60,184,056	1,643,063	61,827,119	-	61,827,119

See accompanying independent auditor's report.

**Johnston Community School District**  
**Notes to Required Supplementary Information - Budgetary Reporting**  
**Year Ended June 30, 2016**

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This budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's Budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functions, not by fund. These four functions are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents function expenditures or expenses by fund, the legal level of control is at the aggregated function level, not by fund. The Code of Iowa also provides District expenditures in the General Fund may not exceed the amount authorized by the school finance formula

During the year ended June 30, 2016, expenditures did not exceed the District's budget.

**Johnston Community School District**  
**Schedule of the District's Proportionate Share of the Net Pension Liability**  
**Iowa Public Employee's Retirement System**  
**For the Last Two Fiscal Years\* (In Thousands)**  
**Required Supplementary Information**

	2016	2015
District's proportion of the net pension liability	0.637961%	0.642155%
District's proportionate share of the net pension liability	\$ 31,716	25,989
District's covered-employee payroll	\$ 43,990	41,980
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	72.10%	61.91%
IPERS' net position as a percentage of the total pension liability	85.19%	87.61%

\*In accordance with GASB Statement No. 68, the amounts presented for each fiscal year were determined as of June 30 of the preceding year.

See accompanying independent auditor's report.

**Note:** GASB Statement No. 68 requires ten years of information to be presented in this table. However, until a full 10-year trend is compiled, the District will present information for those years for which information is available.



**Johnston Community School District**  
**Schedule of District Contributions**  
**Iowa Public Employees' Retirement System**  
**Last 10 Fiscal Years (In Thousands)**  
**Required Supplementary Information**

	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Statutorily required contribution	\$ 4,086	3,930	3,829	3,035	3,159	2,615	2,436	2,207	1,886	1,605
Contributions in relation to the statutorily required contribution	(4,086)	(3,930)	(3,829)	(3,035)	(3,159)	(2,615)	(2,436)	(2,207)	(1,886)	(1,605)
Contribution deficiency (excess)	\$ -	-	-	-	-	-	-	-	-	-
District's covered-employee payroll	\$ 45,752	43,990	41,980	40,492	38,463	36,955	36,110	34,441	30,937	27,513
Contributions as a percentage of covered-employee payroll	8.93%	8.93%	9.12%	7.50%	8.21%	7.08%	6.75%	6.41%	6.10%	5.83%

See accompanying independent auditor's report.

Changes of benefit terms:

Legislation passed in 2010 modified benefit terms for current Regular members. The definition of final average salary changed from the highest three to the highest five years of covered wages. The vesting requirement changed from four years of service to seven years. The early retirement reduction increased from 3% per year measured from the member's first unreduced retirement age to a 6% reduction for each year of retirement before age 65.

Legislative action in 2008 transferred four groups – emergency medical service providers, county jailers, county attorney investigators, and National Guard installation security officers – from Regular membership to the protection occupation group for future service only.

Changes of assumptions:

The 2014 valuation implemented the following refinements as a result of a quadrennial experience study:

- Decreased the inflation assumption from 3.25% to 3.00%.
- Decreased the assumed rate of interest on member accounts from 4.00% to 3.75% per year.
- Adjusted male mortality rates for retirees in the Regular membership group.
- Reduced retirement rates for sheriffs and deputies between the ages of 55 and 64.
- Moved from an open 30 year amortization period to a closed 30 year amortization period for the UAL beginning June 30, 2014. Each year thereafter, changes in the UAL from plan experience will be amortized on a separate 20 year period.

The 2010 valuation implemented the following refinements as a result of a quadrennial experience study:

- Adjusted retiree mortality assumptions.
- Modified retirement rates to reflect fewer retirements.
- Lowered disability rates at most ages.
- Lowered employment termination rates.
- Generally increased the probability of terminating members receiving a deferred retirement benefit.
- Modified salary increase assumptions based on various service duration.

The 2007 valuation adjusted the application of the entry age normal cost method to better match projected contributions to the projected salary stream in the future years. It also included the one-year lag between the valuation date and the effective date of the annual actuarial contribution rate in the calculation of the UAL amortization payments.

**Johnston Community School District**  
**Schedule of Funding Progress for the Retiree Health Plan**  
**Required Supplementary Information**  
**Year ended June 30, 2016**

Year Ended June 30,	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)	Employer Contributions
2010 July 1, 2009		\$ -	5,200,000	5,200,000	0.0%	\$ 31,542,587	16.5%	\$ 402,999
2011 July 1, 2009		-	5,200,000	5,200,000	0.0%	32,049,990	16.2%	403,000
2012 July 1, 2011		-	3,220,000	3,220,000	0.0%	35,990,188	8.9%	264,000
2013 July 1, 2011		-	3,220,000	3,220,000	0.0%	36,235,755	8.9%	264,000
2014 July 1, 2013		-	2,889,000	2,889,000	0.0%	37,420,385	7.7%	148,000
2015 July 1, 2013		-	2,889,000	2,889,000	0.0%	38,216,262	7.6%	239,000
2016 July 1, 2015		-	1,808,000	1,808,000	0.0%	45,814,889	3.9%	83,000

See Note 8 in the accompanying Notes to Financial Statements for the plan description, funding policy, annual OPEB cost, net OPEB obligation, funded status and funding progress.

See accompanying independent auditor's report.

## **Supplementary Information**

**Johnston Community School District**  
**Combining Balance Sheet**  
**Non-Major Special Revenue Funds**  
**June 30, 2016**

	Management	Student Activity	Total
<b>Assets</b>			
Current assets:			
Cash, cash equivalent and pooled investments	\$ 957,718	946,204	1,903,922
Receivables:			
Accounts	-	69,772	69,772
Property tax:			
Delinquent	3,929	-	3,929
Succeeding year	1,402,005	-	1,402,005
<b>Total assets</b>	<b>\$ 2,363,652</b>	<b>1,015,976</b>	<b>3,379,628</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>			
Current liabilities:			
Accounts payable	\$ 37,396	53,215	90,611
Early retirement payable	4,538	-	4,538
Total liabilities	<b>41,934</b>	<b>53,215</b>	<b>95,149</b>
Deferred inflows of resources:			
Unavailable revenue			
Succeeding year property tax	1,402,005	-	1,402,005
Total deferred inflows of resources	<b>1,402,005</b>	<b>-</b>	<b>1,402,005</b>
Fund balances:			
Restricted for:			
Management levy purposes	919,713	-	919,713
Student activities	-	962,761	962,761
Total fund balances	<b>919,713</b>	<b>962,761</b>	<b>1,882,474</b>
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 2,363,652</b>	<b>1,015,976</b>	<b>3,379,628</b>

See accompanying independent auditor's report.

## Schedule 2

**Johnston Community School District**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**Non-Major Special Revenue Funds**  
**Year ended June 30, 2016**

	Management	Student Activity	Total
Revenues:			
Local sources:			
Local tax:			
Property tax	\$ 756,422	-	756,422
Utility tax replacement excise tax	20,547	-	20,547
Mobile home tax	625	-	625
	<u>777,594</u>	<u>-</u>	<u>777,594</u>
Other local sources:			
Student activities	-	882,200	882,200
Donations	-	147,297	147,297
Other local revenue	50,562	168,916	219,478
	<u>50,562</u>	<u>1,198,413</u>	<u>1,248,975</u>
	<u>828,156</u>	<u>1,198,413</u>	<u>2,026,569</u>
State sources:			
Revenue in lieu of taxes :			
Military credit	153	-	153
	<u>153</u>	<u>-</u>	<u>153</u>
Total revenues	<u>828,309</u>	<u>1,198,413</u>	<u>2,026,722</u>
Expenditures:			
Current:			
Instruction:			
Regular instruction:			
Benefits	174,456	-	174,456
	<u>174,456</u>	<u>-</u>	<u>174,456</u>
Co-curricular instruction:			
Services	-	9,978	9,978
Benefits	-	958	958
Purchased services	-	257,897	257,897
Supplies	-	687,824	687,824
Property	-	42,791	42,791
Other	-	37,432	37,432
	<u>-</u>	<u>1,036,880</u>	<u>1,036,880</u>
Total instruction	<u>174,456</u>	<u>1,036,880</u>	<u>1,211,336</u>

## Schedule 2

**Johnston Community School District**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**Non-Major Special Revenue Funds**  
**Year ended June 30, 2016**

	Management	Student Activity	Total
<i>Continued from previous page</i>			
Expenditures:			
Current:			
Support Services:			
Student support:			
Benefits	1,701	-	1,701
Administration:			
Benefits	54,134	-	54,134
Purchased services	12,707	4,461	17,168
	66,841	4,461	71,302
Plant operation and maintenance:			
Benefits	93,247	-	93,247
Purchased services	385,399	-	385,399
	478,646	-	478,646
Student transportation:			
Benefits	8,624	-	8,624
Purchased services	103,617	-	103,617
	112,241	-	112,241
Total support services	659,429	4,461	663,890
Non-instructional Programs:			
Food services			
Benefits	6,537	-	6,537
Community service & education:			
Benefits	6,478	-	6,478
Total non-instructional programs	13,015	-	13,015
Total expenditures	846,900	1,041,341	1,888,241
Excess of revenues over expenditures	(18,591)	157,072	138,481
Fund balances beginning of year	938,304	805,689	1,743,993
Fund balances end of year	\$ 919,713	962,761	1,882,474

See accompanying independent auditor's report.

**Johnston Community School District**  
**Combining Balance Sheet**  
**Capital Projects Fund Accounts**  
**June 30, 2016**

	Capital Projects			
	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Other Capital Projects	Total
<b>Assets</b>				
Cash, cash equivalents and pooled investments	\$ 18,784,289	5,377,819	24,504,116	48,666,224
Receivables:				
Property tax:				
Delinquent	-	16,729	-	16,729
Succeeding year	-	3,752,507	-	3,752,507
Intergovernmental	1,037,041	-	-	1,037,041
Accounts	-	336	-	336
<b>Total assets</b>	<b>\$ 19,821,330</b>	<b>9,147,391</b>	<b>24,504,116</b>	<b>53,472,837</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
Liabilities:				
Accounts payable	\$ 2,021	165,127	441,005	608,153
Compensated absences payable	675	-	-	675
Contracts Payable	-	-	2,948,879	2,948,879
Total liabilities	2,696	165,127	3,389,884	3,557,707
Deferred inflows of resources:				
Unavailable revenues:				
Succeeding year property tax	-	3,752,507	-	3,752,507
Total deferred inflows of resources	-	3,752,507	-	3,752,507
Fund balances:				
Restricted for:				
School infrastructure	18,844,634	-	21,114,232	39,958,866
Debt Service	974,000	-	-	974,000
Physical plant and equipment	-	5,229,757	-	5,229,757
Total fund balances	19,818,634	5,229,757	21,114,232	46,162,623
<b>Total liabilities, deferred inflows of resources and fund balances</b>	<b>\$ 19,821,330</b>	<b>9,147,391</b>	<b>24,504,116</b>	<b>53,472,837</b>

See accompanying independent auditor's report.



**Johnston Community School District**  
**Combining Schedule of Revenues, Expenditures and Changes in Fund Balances**  
**Capital Projects Fund Accounts**  
**Year ended June 30, 2016**

	Capital Projects			
	Statewide Sales, Services and Use Tax	Physical Plant and Equipment Levy	Other Capital Projects	Total
Revenues:				
Local sources:				
Local tax	\$ -	3,608,826	-	3,608,826
Other	84,998	55,822	22,101	162,921
State sources	6,306,953	643	-	6,307,596
Federal sources	-	-	-	-
Total revenues	6,391,951	3,665,291	22,101	10,079,343
Expenditures:				
Current:				
Instructional Services:				
Regular instruction	19,240	91,897	-	111,137
Support Services:				
Instructional staff services	769,218	370,910	-	1,140,128
Administration	6,247	104,026	-	110,273
Plant operation and maintenance	280	148,429	-	148,709
Transportation	-	337,719	-	337,719
Other expenditures				
Facilities acquisition	18,375,995	1,056,872	19,662,928	39,095,795
Debt service	-	-	112,579	112,579
Total expenditures	19,170,980	2,109,853	19,775,507	41,056,340
Excess (deficiency) of revenues over (under) expenditures	(12,779,029)	1,555,438	(19,753,406)	(30,976,997)
Other financing sources (uses):				
Proceeds from sale of assets	-	4,791	-	4,791
Proceeds from lease purchases	723,692	-	-	723,692
Proceeds from debt issuances	-	-	41,000,000	41,000,000
Debt service	(1,158)	-	(132,362)	(133,520)
Operating transfers out	(5,350,592)	-	-	(5,350,592)
Total other financing uses	(4,628,058)	4,791	40,867,638	36,244,371
Excess (deficiency) of revenues over (under) expenditures and other financing uses	(17,407,087)	1,560,229	21,114,232	5,267,374
Fund balances beginning of year	37,225,721	3,669,528	-	40,895,249
Fund balances end of year	\$ 19,818,634	5,229,757	21,114,232	46,162,623

See accompanying independent auditor's report.

**Johnston Community School District**  
**Combining Statement of Net Position**  
**Proprietary Funds**  
**June 30, 2016**

	Business Type Activities				Governmental Activities		
	Enterprise Funds				Internal Service Funds		
	Community Education	Community Preschool	School Nutrition	Total	Self-funded Insurance	Flexible Benefits	Total
<b>Assets</b>							
Current assets:							
Cash and cash equivalents	\$ 1,202,642	162,697	2,209,007	3,574,346	7,886,239	129,561	8,015,800
Receivables:							
Accounts	37,688	2,000	-	39,688	16,956	-	16,956
Inventories	-	-	79,936	79,936	-	-	-
Total current assets	1,240,330	164,697	2,288,943	3,693,970	7,903,195	129,561	8,032,756
Non-current assets:							
Property and equipment:							
Machinery and equipment	169,054	7,483	2,192,934	2,369,471	-	-	-
Accumulated depreciation	(142,267)	(7,039)	(1,826,158)	(1,975,464)	-	-	-
Total non-current assets	26,787	444	366,776	394,007	-	-	-
<b>Total assets</b>	1,267,117	165,141	2,655,719	4,087,977	7,903,195	129,561	8,032,756
<b>Deferred Outflows of Resources</b>							
Pension related deferred outflows	357,941	35,786	234,779	628,506	-	-	-
<b>Liabilities</b>							
Current liabilities:							
Accounts payable	65,056	44	26,404	91,504	-	21,107	21,107
Advances from prepaid childcare	3,518	-	-	3,518	-	-	-
Advances from prepaid lunches	-	-	85,961	85,961	-	-	-
Insurance claims liability	-	-	-	-	1,048,761	-	1,048,761
Accrued salaries and benefits payable	48,064	6,187	112,858	167,109	-	-	-
Compensated absences	14,464	-	5,693	20,157	-	-	-
Total current liabilities	131,102	6,231	230,916	368,249	1,048,761	21,107	1,069,868
Non-current liabilities:							
Net pension liability	1,220,102	130,467	737,262	2,087,831	-	-	-
Other postemployment benefits payable	36,441	7,986	59,893	104,320	-	-	-
Total non-current liabilities	1,256,543	138,453	797,155	2,192,151	-	-	-
<b>Total liabilities</b>	1,387,645	144,684	1,028,071	2,560,400	1,048,761	21,107	1,069,868
<b>Deferred Inflows of Resources</b>							
Pension related deferred inflows	305,097	34,034	173,889	513,020	-	-	-
<b>Net Position</b>							
Invested in capital assets	26,787	444	366,776	394,007	-	-	-
Restricted for:							
Flexible benefits	-	-	-	-	-	108,454	108,454
Unrestricted	(94,471)	21,765	1,321,762	1,249,056	6,854,434	-	6,854,434
<b>Total Net Position</b>	\$ (67,684)	22,209	1,688,538	1,643,063	6,854,434	108,454	6,962,888

See accompanying independent auditor's report.

**Johnston Community School District**  
**Combining Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Funds**  
**Year ended June 30, 2016**

	Business Type Activities				Governmental Activities		
	Enterprise Funds				Internal Service Funds		
	Community Education	Community Preschool	School Nutrition	Total	Self-funded Insurance	Flexible Benefits	Total
Operating revenues:							
Local sources:							
Other local sources:							
Food service sales	\$ -	-	2,472,079	2,472,079	-	-	-
Daycare service fees	2,543,838	-	-	2,543,838	-	-	-
Community education fees	626,305	238,821	-	865,126	-	-	-
Charges for services	-	-	-	-	8,755,148	416,253	9,171,401
Other operating income	336	-	7,597	7,933	-	-	-
Total operating revenues	3,170,479	238,821	2,479,676	5,888,976	8,755,148	416,253	9,171,401
Operating expenses:							
Instructional programs:							
Instructional services:							
Salaries	-	124,369	-	124,369	-	-	-
Benefits	-	37,940	-	37,940	-	-	-
Services	198	40,981	-	41,179	-	-	-
Supplies	-	9,945	-	9,945	-	-	-
Other	148,502	-	-	148,502	-	-	-
Depreciation	-	224	-	224	-	-	-
	148,700	213,459	-	362,159	-	-	-
Support Services:							
Administrative services:							
Salaries	79,545	33,321	80,060	192,926	-	-	-
Benefits	26,509	12,933	11,418	50,860	8,049,989	415,721	8,465,710
Services	110,534	371	100,628	211,533	73,273	-	73,273
Supplies	-	775	-	775	-	-	-
	216,588	47,400	192,106	456,094	8,123,262	415,721	8,538,983
Operation and maintenance services:							
Salaries	-	-	8,623	8,623	-	-	-
Benefits	-	-	2,983	2,983	-	-	-
Services	846	-	3,254	4,100	-	-	-
Supplies	-	-	-	-	-	-	-
	846	-	14,860	15,706	-	-	-
Transportation services:							
Services	91,112	-	-	91,112	-	-	-
	91,112	-	-	91,112	-	-	-
	308,546	47,400	206,966	562,912	8,123,262	415,721	8,538,983
Non-instructional programs:							
Food services operations:							
Salaries	-	-	977,097	977,097	-	-	-
Benefits	-	-	369,709	369,709	-	-	-
Services	-	-	89,298	89,298	-	-	-
Supplies	-	-	1,565,945	1,565,945	-	-	-
Other	-	-	1,609	1,609	-	-	-
Depreciation	-	-	119,160	119,160	-	-	-
	-	-	3,122,818	3,122,818	-	-	-
Community service operations:							
Salaries	1,912,060	-	-	1,912,060	-	-	-
Benefits	387,734	-	-	387,734	-	-	-
Services	6,025	-	-	6,025	-	-	-
Supplies	380,496	-	-	380,496	-	-	-
Depreciation	7,063	-	-	7,063	-	-	-
	2,693,378	-	-	2,693,378	-	-	-
	2,693,378	-	3,122,818	5,816,196	-	-	-
Total operating expenses	3,150,624	260,859	3,329,784	6,741,267	8,123,262	415,721	8,538,983
Operating income (loss)	19,855	(22,038)	(850,108)	(852,291)	631,886	532	632,418

**Johnston Community School District**  
**Combining Statement of Revenues, Expenses and Changes in Fund Net Position**  
**Proprietary Funds**  
**Year ended June 30, 2016**

	Business Type Activities				Governmental Activities		
	Enterprise Funds				Internal Service Funds		
	Community Education	Community Preschool	School Nutrition	Total	Self-funded Insurance	Flexible Benefits	Total
<i>Continued from previous page</i>							
Non-operating revenues:							
State grants	-	51,000	-	51,000	-	-	-
State lunch and breakfast program claims	-	-	23,415	23,415	-	-	-
National School Lunch Program	-	-	704,836	704,836	-	-	-
School Breakfast Program	-	-	97,094	97,094	-	-	-
Federal food commodities revenue	-	-	219,197	219,197	-	-	-
Interest income	1,633	216	3,314	5,163	-	-	-
Total non-operating revenues	1,633	51,216	1,047,856	1,100,705	-	-	-
Non-operating expense							
Transfer out	135,000	-	75,544	210,544	-	-	-
Total non-operating expenses	135,000	-	75,544	210,544	-	-	-
Changes in Net Position	(113,512)	29,178	122,204	37,870	631,886	532	632,418
Net Position beginning of year, as restated	45,828	(6,969)	1,566,334	1,605,193	6,222,548	107,922	6,330,470
Net Position end of year	\$ (67,684)	22,209	1,688,538	1,643,063	6,854,434	108,454	6,962,888

See accompanying independent auditor's report.

**Johnston Community School District**  
**Combining Statement of Cash Flows**  
**Proprietary Funds**  
**Year ended June 30, 2016**

	Business Type Activities				Governmental Activities		
	Community Education	Community Preschool	School Nutrition	Total	Self-funded Insurance	Flexible Benefits	Total
Cash flows from operating activities:							
Cash received from sale of lunches and breakfasts	\$ -	-	2,473,565	2,473,565	-	-	-
Cash received from community services	3,113,391	236,821	-	3,350,212	8,738,192	416,253	9,154,445
Cash paid to employees for services	(2,387,406)	(205,483)	(1,481,299)	(4,074,188)	(7,941,355)	(418,690)	(8,360,045)
Cash paid to suppliers for goods or services	(739,641)	(52,648)	(1,516,835)	(2,309,124)	(144,062)	-	(144,062)
Net cash provided (used) by operating activities	(13,656)	(21,310)	(524,569)	(559,535)	652,775	(2,437)	650,338
Cash flows from non-capital financing activities:							
State grants received	-	51,000	23,415	74,415	-	-	-
Federal grants received	-	-	801,930	801,930	-	-	-
Net cash provided by non-capital financing activities	-	51,000	825,345	876,345	-	-	-
Cash flows from capital and related financing activities:							
Acquisition of capital assets	(3,779)	-	(2,998)	(6,777)	-	-	-
Transfers	(135,000)	-	(75,544)	(210,544)	-	-	-
Net cash used by capital and related financing activities	(138,779)	-	(78,542)	(217,321)	-	-	-
Cash flows from investing activities:							
Interest on investments	1,633	216	3,314	5,163	-	-	-
Net increase (decrease) in cash and cash equivalents	(150,802)	29,906	225,548	104,652	652,775	(2,437)	650,338
Cash and cash equivalents at beginning of year, as restated	1,353,444	132,791	1,983,459	3,469,694	7,233,464	131,998	7,365,462
Cash and cash equivalents at end of year	\$ 1,202,642	162,697	2,209,007	3,574,346	7,886,239	129,561	8,015,800
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>							
Operating income (loss)	\$ 19,855	(22,038)	(850,108)	(852,291)	631,886	532	632,418
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:							
Commodities used	-	-	219,197	219,197	-	-	-
Depreciation	7,063	224	119,160	126,447	-	-	-
(Increase) decrease in accounts receivable	11,312	(2,000)	-	9,312	(16,956)	-	(16,956)
Decrease in inventories	-	-	14,910	14,910	-	-	-
Increase (decrease) in accounts payable	(1,928)	(576)	9,792	7,288	(70,789)	(2,969)	(73,758)
Increase in insurance claims liability	-	-	-	-	108,634	-	108,634
Increase (decrease) in salaries and benefits payable	47,801	5,721	(6,275)	47,247	-	-	-
Increase (decrease) in unearned revenues	(68,400)	-	(6,111)	(74,511)	-	-	-
Increase (decrease) in compensated absences	(3,667)	-	555	(3,112)	-	-	-
Increase (decrease) in net pension liability	196,677	19,301	131,696	347,674	-	-	-
(Increase) decrease in deferred outflows of resources	(140,323)	(12,148)	(106,014)	(258,485)	-	-	-
Increase (Decrease) in deferred inflows of resources	(85,208)	(8,362)	(57,056)	(150,626)	-	-	-
Increase (Decrease) in other post-employment benefits	3,162	(1,432)	5,685	7,415	-	-	-
Net cash provided (used) by operating activities	\$ (13,656)	(21,310)	(524,569)	(559,535)	652,775	(2,437)	650,338

**Johnston Community School District**  
**Combining Statement of Cash Flows**  
**Proprietary Funds**  
**Year ended June 30, 2016**

*Continued from previous page*

**Reconciliation of cash and cash equivalents at year end to  
specific assets included on Combined Balance Sheet:**

Current assets:

	Business Type Activities				Governmental Activities		
	Community Education	Community Preschool	School Nutrition	Total	Self-funded Insurance	Flexible Benefits	Total
Cash and investments	\$ 1,202,642	162,697	2,209,007	3,574,346	7,886,239	129,561	8,015,800
Cash and cash equivalents at year end	<u>\$ 1,202,642</u>	<u>162,697</u>	<u>2,209,007</u>	<u>3,574,346</u>	<u>7,886,239</u>	<u>129,561</u>	<u>8,015,800</u>

**Non-cash investing, capital and financing activities:**

During the year ended June 30, 2016, the District received federal commodities valued at \$219,197.

See accompanying independent auditor's report.

Schedule 8

**Johnston Community School District**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule by Source**  
**June 30, 2016**

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**Governmental funds capital assets**

Land and improvements	\$ 17,346,843
Buildings and improvements	115,342,479
Vehicles, furniture and equipment	10,380,037
Construction in progress	<u>59,239,837</u>

Total governmental funds capital assets	<u><u>\$ 202,309,196</u></u>
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**Investments in governmental funds capital assets by source**

General Fund	\$ 10,433,091
Special Revenue Funds	245,522
Capital Projects Funds	<u>191,630,583</u>

Total governmental funds capital assets	<u><u>\$ 202,309,196</u></u>
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See accompanying independent auditor's report.

**Johnston Community School District**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule by Function and Activity**  
**June 30, 2016**

<b>Function and Activity</b>	Land and Improvements	Buildings and Improvements	Vehicles, Furniture and Equipment	Construction in Progress	Total
Instruction	\$ 15,882,198	112,541,363	2,386,983	59,239,837	190,050,381
Other instruction	371,476	61,506	-	-	432,982
Support services - instructional staff	441,545	-	1,503,775	-	1,945,320
Administration	328,878	1,177,769	325,917	-	1,832,564
Operation and maintenance of plant services	71,519	1,561,841	923,254	-	2,556,614
Student transportation services	251,227	-	5,240,108	-	5,491,335
Total	<u>\$ 17,346,843</u>	<u>115,342,479</u>	<u>10,380,037</u>	<u>59,239,837</u>	<u>202,309,196</u>

See accompanying independent auditor's report.



## Schedule 10

**Johnston Community School District**  
**Capital Assets Used in the Operation of Governmental Funds**  
**Schedule of Changes by Function and Activity**  
**Year ended June 30, 2016**

<b>Function and Activity</b>	<b>July 1, 2015</b>	<b>Additions</b>	<b>Deletions</b>	<b>June 30, 2016</b>
Instruction	\$ 152,761,613	37,761,461	472,693	190,050,381
Other instruction	432,982	-	-	432,982
Support services - instructional staff	1,894,001	51,319	-	1,945,320
Administration	1,773,119	59,445	-	1,832,564
Operation and maintenance of plant services	2,387,039	169,575	-	2,556,614
Student transportation services	5,179,565	311,770	-	5,491,335
Total	<u>\$ 164,428,319</u>	<u>38,353,570</u>	<u>472,693</u>	<u>202,309,196</u>

See accompanying independent auditor's report.

**Johnston Community School District**  
**Schedule of Changes in Special Revenue Fund, Student Activity Accounts**  
**Year ended June 30, 2016**

Account	Balance Beginning of Year	Revenues	Expendi- tures	Intrafund Transfers	Balanced End of Year
Elementary Schools:					
Lawson Elementary	\$ 2,404	-	-	-	2,404
Wallace Elementary	627	-	455	-	172
Beaver Creek Elementary	2,500	-	-	-	2,500
Horizon	1,612	-	54	-	1,558
Summit Middle School:					
Student Council	4,654	1,969	2,098	-	4,525
Yearbook	15,062	16,715	18,398	(1,344)	12,035
Vocal Music	9,725	654	1,053	-	9,326
Instrumental Music	98	12,492	12,590	-	-
Tech Club	25,034	14,225	14,902	-	24,357
Lego Robotics	1,000	-	2,344	1,344	-
Cheerleading	6,158	-	-	-	6,158
Food Assistance	621	-	-	-	621
Climate Club	-	513	200	-	313
SOS	100	-	-	-	100
Middle School:					
Dragon Express	432	1,119	1,029	-	522
Student Council	2,111	530	454	-	2,187
Robotics	197	1,580	1,564	-	213
Yearbook	14,194	19,394	20,388	-	13,200
Vocal Music	23,351	59,185	60,621	-	21,915
Instrumental Music	13,650	8,152	4,518	-	17,284
Student Management	10,822	-	-	-	10,822
Cheerleading	131	-	-	-	131
MS Pride	4	-	-	-	4
Art Club	16	28	-	-	44
French Club	153	-	-	-	153
Spanish Club	176	-	-	-	176
Science Olympiad	-	5,105	2,986	-	2,119
Math Club	-	150	-	-	150
Tech Club	1,875	3,194	2,658	-	2,411
High School:					
Environmental Club	369	159	72	-	456
Spanish Club	3,065	327	638	-	2,754
Drama Club	2,090	4,913	1,335	-	5,668
Speech - Large Group	-	800	801	1	-
Speech - Individual	-	1,475	1,527	52	-
Debate	-	9,201	17,119	7,918	-
Student Council	18,641	34,645	38,353	-	14,933
National Honor Society	405	3,107	1,435	-	2,077
Archery	5,903	5,317	3,977	-	7,243
Senior Class	8,071	16,479	13,600	-	10,950
Yearbook	89,544	86,240	84,829	(8,831)	82,124
Academic Competition	-	2,860	2,900	40	-
Math Club	567	600	565	-	602
Instrumental Music	3,051	12,800	9,448	-	6,403
Vocal Music	34,570	22,479	18,375	2,723	41,397
Piano	86	-	-	-	86
Madrigal	-	1,375	65	(1,310)	-
Showzam	-	55,861	19,731	(36,130)	-
Synergy	-	26,069	35,719	9,650	-
INNO	-	72,842	97,909	25,067	-
Vocal Tour	4,458	12	6	-	4,464
Circle of Friends	218	3,762	3,442	-	538
SADD	157	-	-	-	157
Diversity Committee	100	-	-	-	100
Tech Club	3,453	1,607	2,594	-	2,466
Hyperstream	1,869	-	-	-	1,869
Gay Straight Alliance	557	100	300	-	357
Fencing Club	1,493	-	-	-	1,493
Exp Based Career	1,930	15	625	-	1,320
Musicals	15,186	9,915	6,594	-	18,507
Spirit Club	2,681	-	96	-	2,585
Miscellaneous	3,772	7,859	11,566	-	65
French Club	-	5,450	5,580	130	-
Family Career	7	2,800	3,497	690	-
Athletics	466,739	664,339	512,331	-	618,747
Total	\$ 805,689	1,198,413	1,041,341	-	962,761

See accompanying independent auditor's report.

**Johnston Community School District**  
**Schedule of Revenues by Source and Expenditures by Function**  
**All Governmental Funds**  
**For the Last Ten Years**

	Modified Accrual Basis									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
Revenues:										
Local sources:										
Local tax	\$ 37,064,106	35,626,566	32,393,934	35,857,736	35,695,347	35,019,915	32,577,208	32,073,368	30,063,824	28,943,854
Tuition	3,855,810	3,707,732	3,639,110	3,582,546	3,668,713	3,475,163	3,137,706	3,388,830	3,860,880	3,318,397
Other	2,952,246	2,317,904	2,661,625	2,367,120	2,106,399	2,083,829	2,788,425	2,307,958	3,321,999	3,479,491
Intermediate sources	88,824	89,537	90,390	98,961	95,614	91,857	90,678	92,866	85,004	-
State sources	45,960,835	43,653,789	39,316,622	31,650,260	30,704,092	27,910,332	23,396,412	25,729,617	23,887,916	21,363,797
Federal sources	2,126,015	2,074,240	1,898,661	1,769,532	1,692,437	3,729,793	4,060,543	1,310,703	608,405	557,081
Total	\$ 92,047,836	87,469,768	80,000,342	75,326,155	73,962,602	72,310,889	66,050,972	64,903,342	61,828,028	57,662,620
Expenditures:										
Instruction:										
Regular	\$ 33,604,284	32,626,297	30,467,849	29,014,697	27,638,864	27,049,790	26,420,349	25,632,654	22,840,146	19,978,686
Special	9,311,875	9,049,507	8,936,782	9,552,833	8,737,716	8,299,509	7,633,325	7,310,329	7,135,533	6,694,623
Other	7,877,884	7,818,352	7,644,581	6,851,147	6,188,208	5,211,519	4,562,423	3,493,390	2,798,377	2,841,136
Support services:										
Student	1,892,148	1,819,763	1,922,828	1,733,474	1,652,186	1,657,172	1,595,119	1,434,161	1,413,042	1,289,939
Instructional staff	3,829,694	3,116,176	3,446,669	5,256,963	3,238,683	2,965,971	2,681,246	2,590,573	2,679,714	2,087,999
Administration	6,188,422	6,059,234	6,021,436	5,580,409	5,354,058	5,461,057	5,135,490	5,183,740	5,216,577	4,781,180
Operation and maintenance of plant	5,403,883	5,322,847	5,604,645	4,899,107	4,826,922	4,744,650	4,845,401	4,693,862	4,511,428	3,903,490
Transportation	3,413,497	3,451,604	3,453,897	3,346,722	3,161,811	2,859,427	2,582,214	2,625,767	1,984,393	2,103,016
Central support	-	-	-	-	-	-	-	-	-	-
Non-instructional programs:										
Food services	6,537	12,756	60,845	50,075	22,680	42,357	13,764	17,345	22,305	2,855
Community services and education	144,963	162,264	153,851	134,712	142,207	118,070	118,485	112,879	111,639	121,130
Other expenditures:										
Facilities acquisition	39,095,795	25,238,957	4,513,719	3,223,347	10,429,507	5,158,895	3,865,127	3,341,005	9,739,160	16,166,714
Long-term debt:										
Principal	22,616,233	13,404,870	4,324,630	4,910,369	4,305,000	4,150,000	5,670,000	5,520,000	5,365,000	7,655,000
Interest and other charges	3,595,966	3,527,675	1,522,027	1,683,782	1,655,159	1,803,086	1,952,509	2,128,980	2,250,958	2,597,424
AEA support	2,746,943	2,610,924	2,448,847	2,307,835	2,236,244	2,320,857	2,187,815	1,946,449	1,771,545	1,606,455
Total	\$ 139,728,124	114,221,226	80,522,606	78,545,472	79,589,245	71,842,360	69,263,267	66,031,134	67,839,817	71,829,647

See accompanying independent auditor's report.



**Johnston Community School District**  
**Statistical Section**  
**Table of Contents**

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The statistical section of the Johnston Community School District's comprehensive annual financial report presents detailed information as a context for understanding what the information presented in the financial statements, note disclosures and required supplementary information say about the District's overall financial health.

<b><u>CONTENTS</u></b>	<b><u>PAGE</u></b>
<b>Financial Trends</b> These schedules contain trend information to help the reader understand how the District's financial performance and well-being have changed over time.	<b>80-98</b>
<b>Revenue Capacity</b> These schedules contain information to help the reader assess the District's most significant local revenue sources, the property tax (or sales tax).	<b>99-104</b>
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the District's current level of outstanding debt and the District's ability to issue additional debt in the future.	<b>105-111</b>
<b>Demographic and Economic Information</b> These schedules offer demographic and economic indicators to help the reader understand the environment within which the District's financial activities take place.	<b>112-116</b>
<b>Operating Information</b> These schedules contain service and infrastructure data to help the reader understand how the information in the District's financial report relates to the services the District provides and the activities it performs.	<b>117-123</b>

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial report for the relevant year. The District implemented GASB 68 in fiscal year 2016; schedules presenting government-wide information include information beginning in that year.

**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**

Year ended June 30,	2016	2015	2014
Governmental activities:			
Invested in capital assets, net of related debt	\$ 63,827,711	58,871,834	13,249,999
Restricted	24,332,601	23,692,664	63,844,645
Unrestricted	(11,872,097)	(17,695,615)	8,209,879
<b>Total governmental activities net position</b>	<b>\$ 76,288,215</b>	<b>64,868,883</b>	<b>85,304,523</b>
Business-type activities:			
Invested in capital assets, net of related debt	\$ 394,007	513,678	614,448
Restricted	-	-	920
Unrestricted	1,249,056	1,091,515	2,884,984
<b>Total business-type activities net position</b>	<b>\$ 1,643,063</b>	<b>1,605,193</b>	<b>3,500,352</b>
Primary government:			
Invested in capital assets, net of related debt	\$ 64,221,718	59,385,512	13,864,447
Restricted	24,332,601	23,692,664	63,845,565
Unrestricted	(10,623,041)	(16,604,100)	11,094,863
<b>Total primary government net position</b>	<b>\$ 77,931,278</b>	<b>66,474,076</b>	<b>88,804,875</b>

Source: 2016 Certified Annual Report

2013	2012	2011	2010	2009	2008	2007
65,764,354	62,356,405	51,038,392	48,156,947	45,865,614	39,330,607	35,699,534
10,749,999	9,744,735	16,419,758	15,159,937	13,277,408	13,641,285	11,831,699
8,028,431	9,387,456	7,405,591	4,549,254	5,467,196	5,023,421	3,528,893
84,542,784	81,488,596	74,863,741	67,866,138	64,610,218	57,995,313	51,060,126
731,486	587,958	676,121	759,166	764,558	860,311	865,179
-	-	8,370	-	-	-	-
2,513,869	2,586,485	2,122,298	1,887,694	1,894,468	1,714,535	1,473,496
3,245,355	3,174,443	2,806,789	2,646,860	2,659,026	2,574,846	2,338,675
66,495,840	62,944,363	51,714,513	48,916,113	46,630,172	40,190,918	36,564,713
10,749,999	9,744,735	16,428,128	15,159,937	13,277,408	13,641,285	11,831,699
10,542,300	11,973,941	9,527,889	6,436,948	7,361,664	6,737,956	5,002,389
87,788,139	84,663,039	77,670,530	70,512,998	67,269,244	60,570,159	53,398,801

**EXPENSES, PROGRAM REVENUES AND NET REVENUES (EXPENSES)**
**Last Ten Fiscal Years**

Year ended June 30,	2016	2015	2014	2013
Expenses:				
Governmental activities:				
Instruction	\$ 52,795,932	49,803,088	49,337,355	49,036,745
Student services	1,859,466	1,758,854	1,925,705	1,697,758
Instructional staff services	3,999,945	3,261,971	3,590,304	3,645,976
Administrative services	5,350,729	5,581,377	5,711,829	5,251,380
Operating and maintenance of plant services	5,282,071	5,219,346	5,672,497	4,919,762
Transportation services	3,429,478	3,445,848	3,309,073	3,222,225
Capital outlay	-	-	-	-
Long-term debt interest	3,421,694	3,254,018	2,591,867	1,595,681
Non-instructional programs	151,702	150,343	205,640	159,747
Other expenditures	4,552,822	5,454,504	6,962,566	2,971,590
<b>Total governmental activities expenses</b>	<b>80,843,839</b>	<b>77,929,349</b>	<b>79,306,836</b>	<b>72,500,864</b>
Business type activities:				
Nutrition	3,329,784	3,354,998	3,248,993	2,989,163
Day care services	-	2,087,055	1,916,455	2,095,538
Community education services	3,411,483	997,118	997,042	795,752
<b>Total business type activities expenses</b>	<b>6,741,267</b>	<b>6,439,171</b>	<b>6,162,490</b>	<b>5,880,453</b>
<b>Total primary government expenses</b>	<b>\$ 87,585,106</b>	<b>84,368,520</b>	<b>85,469,326</b>	<b>78,381,317</b>
Program revenues:				
Governmental activities:				
Charges for services:				
Instruction	\$ 5,190,701	4,858,280	4,944,723	4,708,965
Support services	373,294	261,651	333,733	334,746
Operating grants and contributions	12,346,212	11,896,003	9,391,081	8,742,525
<b>Total governmental activities program revenues</b>	<b>17,910,207</b>	<b>17,015,934</b>	<b>14,669,537</b>	<b>13,786,236</b>
Business type activities:				
Charges for services:				
Nutrition	2,479,676	2,547,400	2,424,013	2,332,549
Day care services	-	2,295,884	2,105,910	2,164,258
Community education services	3,409,300	999,673	986,262	813,678
Operating grants and contributions	1,100,705	1,034,906	966,302	887,948
<b>Total business type program revenues</b>	<b>6,989,681</b>	<b>6,877,863</b>	<b>6,482,487</b>	<b>6,198,433</b>
<b>Total primary government program revenues</b>	<b>\$ 24,899,888</b>	<b>23,893,797</b>	<b>21,152,024</b>	<b>19,984,669</b>
Net revenue (expense):				
Governmental activities	\$ (62,933,632)	(60,913,415)	(64,637,299)	(58,714,628)
Business type activities	248,414	438,692	319,997	317,980
<b>Total primary government net expense</b>	<b>\$ (62,685,218)</b>	<b>(60,474,723)</b>	<b>(64,317,302)</b>	<b>(58,396,648)</b>

Source: 2016 Certified Annual Report



2012	2011	2010	2009	2008	2007
44,757,711	42,997,915	41,075,403	38,263,152	34,346,658	30,666,801
1,638,859	1,657,151	1,596,919	1,401,696	1,380,591	1,301,680
3,364,050	3,028,879	2,749,674	2,601,050	2,669,388	2,062,886
5,043,599	5,308,433	5,122,778	4,781,632	4,929,567	4,344,754
4,886,355	4,836,685	4,912,963	4,712,151	4,488,374	3,896,886
3,591,054	3,197,520	2,829,785	2,302,013	2,097,710	2,048,069
-	-	-	-	798,920	471,589
1,642,172	1,790,759	1,920,576	2,082,797	2,220,610	2,058,741
136,274	145,594	126,953	91,567	82,532	142,117
2,282,020	2,350,350	2,460,001	2,068,147	1,771,545	1,606,455
67,342,094	65,313,286	62,795,052	58,304,205	54,785,895	48,599,978
2,968,730	2,893,145	2,826,126	2,539,224	2,403,213	2,217,269
1,982,675	1,987,377	2,005,525	2,270,418	2,251,506	2,033,473
632,314	584,003	606,859	582,854	509,127	481,129
5,583,719	5,464,525	5,438,510	5,392,496	5,163,846	4,731,871
72,925,813	70,777,811	68,233,562	63,696,701	59,949,741	53,331,849
4,716,473	4,446,966	4,021,814	4,384,947	4,721,590	3,890,184
303,992	319,065	303,383	268,496	236,406	175,645
8,729,403	10,716,250	10,659,417	6,848,576	5,115,230	4,136,055
13,749,868	15,482,281	14,984,614	11,502,019	10,073,226	8,201,884
2,341,951	2,270,385	2,126,538	1,997,655	1,877,541	1,751,445
1,971,370	1,880,593	1,870,093	2,181,658	2,218,810	1,919,604
718,583	572,686	593,905	552,129	479,257	435,473
919,469	900,790	835,808	741,005	717,105	526,633
5,951,373	5,624,454	5,426,344	5,472,447	5,292,713	4,633,155
19,701,241	21,106,735	20,410,958	16,974,466	15,365,939	12,835,039
(53,592,226)	(49,831,005)	(47,810,438)	(46,802,186)	(44,712,669)	(40,398,094)
367,654	159,929	(12,166)	79,951	128,867	(98,716)
(53,224,572)	(49,671,076)	(47,822,604)	(46,722,235)	(44,583,802)	(40,496,810)

**GENERAL REVENUES AND TOTAL CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**

Year ended June 30,	2016	2015	2014	2013
Net (expense) revenue:				
Governmental activities	\$ (62,933,632)	(60,913,415)	(64,637,299)	(58,714,628)
Business type activities	248,414	438,692	319,997	317,980
<b>Total primary government net expense</b>	<b>(62,685,218)</b>	<b>(60,474,723)</b>	<b>(64,317,302)</b>	<b>(58,396,648)</b>
General revenues and other changes in net position:				
Governmental activities:				
General revenues:				
Property taxes levied for:				
General purposes	28,270,487	26,634,779	25,257,174	23,739,582
Debt service	5,184,793	5,537,573	3,815,774	3,614,999
Capital outlay	3,608,826	3,462,422	3,320,986	3,169,354
Statewide sales, services and use tax	6,306,953	6,074,567	5,449,133	5,336,410
Unrestricted state grants	29,515,436	27,832,918	26,458,419	24,769,091
Unrestricted investment earnings	162,818	126,645	85,142	46,852
Other	1,093,108	792,981	947,410	872,283
Capital contributions	-	-	-	-
Transfers	210,544	169,884	65,000	65,000
<b>Total governmental activities</b>	<b>74,352,965</b>	<b>70,631,769</b>	<b>65,399,038</b>	<b>61,613,571</b>
Business-type activities:				
Miscellaneous	-	-	-	-
Transfers	(210,544)	(169,884)	(65,000)	(65,000)
<b>Total business-type activities</b>	<b>(210,544)</b>	<b>(169,884)</b>	<b>(65,000)</b>	<b>(65,000)</b>
<b>Total primary government general revenues and other changes in net position</b>	<b>74,142,421</b>	<b>70,461,885</b>	<b>65,334,038</b>	<b>61,548,571</b>
Change in net position:				
Governmental activities	11,419,333	9,718,354	761,739	2,898,943
Business-type activities	37,870	268,808	254,997	252,980
<b>Total primary government change in net position</b>	<b>\$ 11,457,203</b>	<b>9,987,162</b>	<b>1,016,736</b>	<b>3,151,923</b>

Source: 2016 Certified Annual Report

2012	2011	2010	2009	2008	2007
(53,592,226)	(49,831,005)	(47,810,438)	(46,802,186)	(44,712,669)	(40,398,094)
367,654	159,929	(12,166)	79,951	128,867	(98,716)
(53,224,572)	(49,671,076)	(47,822,604)	(46,722,235)	(44,583,802)	(40,496,810)
25,139,889	25,381,589	24,158,338	21,298,103	19,689,959	19,159,367
2,302,231	875,421	1,313,820	2,556,704	2,657,697	2,177,335
3,129,302	2,954,515	2,822,082	2,638,596	2,485,836	2,384,625
5,123,925	5,808,390	4,282,968	5,579,965	5,230,332	5,222,527
23,753,747	20,916,147	16,880,987	20,175,159	19,400,505	17,692,641
71,535	109,923	847,168	376,149	1,148,153	1,610,716
696,452	782,623	760,995	796,644	1,142,678	1,213,525
-	-	-	-	-	-
-	-	-	(4,229)	-	-
60,217,081	56,828,608	51,066,358	53,417,091	51,755,160	49,460,736
-	-	-	-	-	-
-	-	-	4,229	-	-
-	-	-	4,229	-	-
60,217,081	56,828,608	51,066,358	53,421,320	51,755,160	49,460,736
6,624,855	6,997,603	3,255,920	6,614,905	7,042,491	9,062,642
367,654	159,929	(12,166)	84,180	128,867	(98,716)
6,992,509	7,157,532	3,243,754	6,699,085	7,171,358	8,963,926

**FUND BALANCES - GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**

Year ended June 30,	2016	2015	2014
General Fund:			
Nonspendable for Inventories/Prepd	\$ 67,662	44,102	47,864
Restricted	1,525,575	1,283,366	801,527
Unassigned	10,088,953	6,065,734	4,195,630
<b>Total general fund</b>	<b>11,682,190</b>	<b>7,393,202</b>	<b>5,045,021</b>
All other governmental funds:	50,027,441		
Restricted, reported in:			
Debt Service	1,430,769	2,265,914	9,545,061
Special revenue funds	1,882,474	1,743,993	1,989,103
Capital project funds	45,188,623	39,921,249	61,322,483
<b>Total all other governmental funds</b>	<b>48,501,866</b>	<b>43,931,156</b>	<b>72,856,647</b>
<b>Total governmental fund balances</b>	<b>\$ 60,184,056</b>	<b>51,324,358</b>	<b>77,901,668</b>

Source: 2016Certified Annual Report

2013	2012	2011	2010	2009	2008	2007
49,391	47,836	42,426	49,222	42,801	31,176	17,982
742,491	875,116	765,115	1,013,530	592,350	466,786	486,487
4,019,759	5,998,132	4,721,855	1,580,546	2,347,277	2,713,355	2,693,386
4,811,641	6,921,084	5,529,396	2,643,298	2,982,428	3,211,317	3,197,855
9,721,828	516,040	517,651	518,464	3,990,413	454,343	397,337
2,901,807	2,622,228	2,200,881	4,272,008	4,406,636	4,427,435	3,494,338
6,173,055	5,851,080	13,284,800	13,630,429	12,897,017	17,177,649	14,123,571
18,796,690	8,989,348	16,003,332	18,420,901	21,294,066	22,059,427	18,015,246
23,608,331	15,910,432	21,532,728	21,064,199	24,276,494	25,270,744	21,213,101

**GOVERNMENTAL FUNDS REVENUES**  
**Last Ten Fiscal Years**

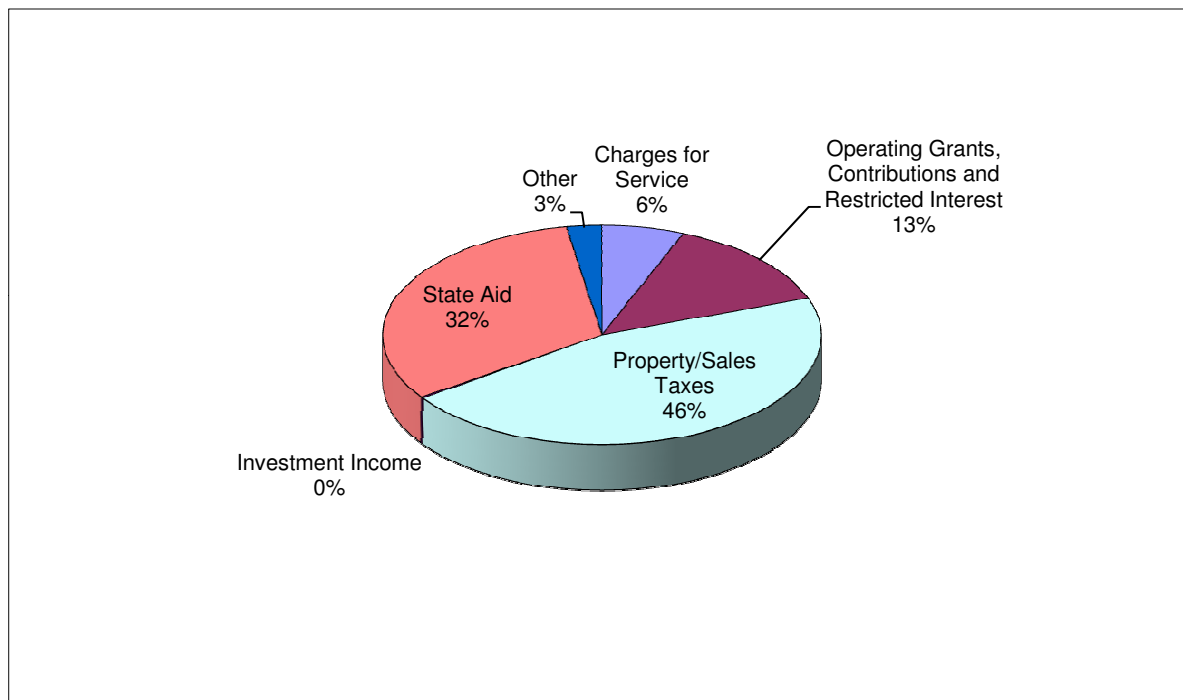
Year ended June 30,	2016	2015	2014	2013	2012
Local Sources:					
Property taxes	\$ 34,753,002	33,969,188	31,541,517	30,531,071	29,705,068
Local option sales tax	-	-	-	5,336,410	5,123,925
Utility replacement	949,620	975,143	852,417	860,601	866,354
Other local sources	5,875,222	5,186,443	5,393,603	4,385,685	5,004,132
Investment earnings	162,818	126,645	89,142	46,852	71,535
Student activities	887,274	830,618	908,380	745,744	795,059
<b>Total local sources</b>	<b>42,627,936</b>	<b>41,088,037</b>	<b>38,785,059</b>	<b>41,906,363</b>	<b>41,566,073</b>
State sources:					
State foundation aid	29,515,436	27,832,918	25,706,139	24,769,091	23,753,747
Statewide Sales tax	6,306,953	6,074,567	5,449,133	-	-
Other state sources	11,471,496	10,400,006	8,161,350	6,881,169	6,950,345
<b>Total state sources</b>	<b>47,293,885</b>	<b>44,307,491</b>	<b>39,316,622</b>	<b>31,650,260</b>	<b>30,704,092</b>
<b>Federal sources</b>	<b>2,126,015</b>	<b>2,074,240</b>	<b>1,898,661</b>	<b>1,769,531</b>	<b>1,692,437</b>
<b>Total Revenues</b>	<b>\$ 92,047,836</b>	<b>87,469,768</b>	<b>80,000,342</b>	<b>75,326,154</b>	<b>73,962,602</b>

Source: 2016 Certified Annual Report

2011	2010	2009	2008	2007
28,376,676	27,530,901	25,775,471	24,131,034	23,016,962
5,808,390	4,282,968	5,579,965	5,230,332	5,222,527
834,848	763,339	717,932	702,460	704,365
4,710,696	4,430,103	4,844,036	5,613,015	4,594,317
109,923	847,168	376,149	1,148,154	1,610,716
830,231	739,538	569,468	506,711	600,924
40,670,764	38,594,017	37,863,021	37,331,706	35,749,811
20,916,147	16,880,987	19,988,582	19,218,464	17,835,060
-	-	-	-	-
6,994,185	6,515,425	5,741,036	4,669,452	3,522,227
27,910,332	23,396,412	25,729,618	23,887,916	21,357,287
3,729,793	4,060,543	1,310,703	608,406	555,522
72,310,889	66,050,972	64,903,342	61,828,028	57,662,620

**GOVERNMENTAL REVENUES, BY SOURCE**  
**Last Ten Fiscal Years**

PROGRAM REVENUES			GENERAL REVENUES				
Fiscal Year	Charges for Service	Operating Grants, Contributions and Restricted Interest	Property/Sales Taxes	Investment Income	State Aid	Other	TOTAL
2015-16	\$ 5,563,995	12,436,212	42,009,575	162,818	29,515,436	2,359,800	92,047,836
2014-15	5,119,031	11,896,003	41,018,898	126,645	27,832,918	1,476,273	87,469,768
2013-14	5,278,456	9,391,081	37,843,067	89,142	25,706,139	1,692,457	80,000,342
2012-13	5,043,711	8,742,525	35,860,345	46,852	24,769,091	863,630	75,326,154
2011-12	5,020,465	8,729,403	35,695,347	71,535	23,753,747	692,105	73,962,602
2010-11	4,766,031	10,716,250	35,019,915	109,923	20,916,147	782,623	72,310,889
2009-10	4,325,197	10,659,417	32,577,208	847,168	16,880,987	760,995	66,050,972
2008-09	4,653,443	6,848,576	32,073,368	376,149	19,988,582	963,224	64,903,342
2007-08	4,957,996	5,115,230	30,063,826	1,148,154	19,218,464	1,324,358	61,828,028
2006-07	4,065,829	4,136,055	28,943,854	1,610,716	17,692,641	1,213,525	57,662,620



Note: Governmental activities only, does not include business activities.

Source: District Audits





# COMPARATIVE RATIO OF DEBT SERVICE TO GOVERNMENTAL FUNDS EXPENDITURES

## Last Ten Fiscal Years

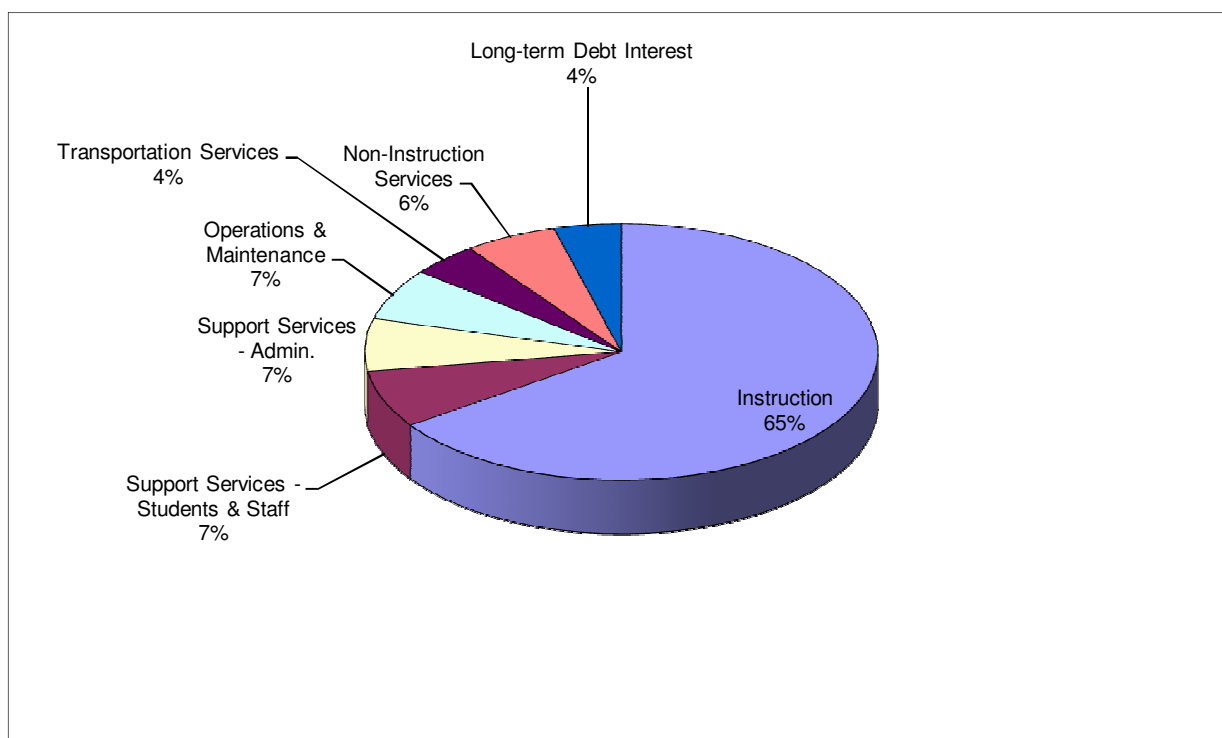
Year ending June 30,	2016	2015	2014	2013	2012
Instruction:					
Regular instruction	\$ 33,604,284	32,626,297	30,467,849	30,274,566	27,638,864
Special instruction	9,311,875	9,049,507	8,936,782	9,552,833	8,737,716
Other instruction	7,877,884	7,818,352	7,644,581	6,851,147	6,188,208
Support services:					
Student services	1,892,148	1,819,763	1,922,828	1,733,474	1,652,186
Instructional staff services	3,829,694	3,116,176	3,446,669	3,997,094	3,238,683
Administration services	6,188,422	6,059,234	6,021,436	5,580,409	5,354,058
Plant operation and maintenance	5,403,883	5,322,847	5,604,645	4,899,107	4,826,922
Transportation services	3,413,497	3,451,604	3,453,897	3,346,722	3,161,811
Non-instructional programs:					
Food services	6,537	12,756	60,845	50,075	22,680
Community service and education	144,963	162,264	153,851	134,712	142,207
Capital outlay	39,095,795	25,238,957	4,513,719	3,223,347	10,429,507
Debt service:					
Principal	22,616,233	13,404,870	4,324,630	4,910,369	4,305,000
Interest	3,487,643	3,526,675	1,522,027	1,577,488	1,655,159
Services	152,727	1,000	-	106,294	-
Intergovernmental other expenditures	2,746,943	2,610,924	2,448,847	2,307,835	2,236,244
<b>Total expenditures</b>	<b>\$ 139,772,528</b>	<b>114,221,226</b>	<b>80,522,606</b>	<b>78,545,472</b>	<b>79,589,245</b>
Debt service as a percentage of non-capital expenditures	26.08%	19.03%	7.69%	8.75%	8.62%

Source: 2016 Certified Annual Report

2011	2010	2009	2008	2007
27,049,790	26,246,992	25,632,654	22,840,146	19,978,686
8,299,509	7,633,325	7,310,329	7,135,533	6,694,623
5,211,519	4,735,781	3,493,390	2,798,377	2,841,136
1,657,172	1,595,120	1,434,161	1,413,042	1,289,939
2,965,971	2,681,246	2,590,573	2,679,714	2,087,999
5,461,057	5,135,488	5,183,740	5,216,577	4,781,180
4,744,650	4,845,401	4,693,862	4,511,428	3,903,490
2,859,427	2,582,214	2,625,767	1,984,393	2,103,016
42,357	13,764	17,345	22,305	2,855
118,070	118,485	112,879	111,639	121,130
5,158,895	3,865,127	3,341,005	9,739,160	16,166,714
4,150,000	5,670,000	5,520,000	5,365,000	7,655,000
1,803,086	1,952,509	2,128,980	2,230,458	2,592,150
-	-	-	20,500	5,274
2,320,857	2,187,815	1,946,449	1,771,545	1,606,455
71,842,360	69,263,267	66,031,134	67,839,817	71,829,647
8.90%	11.70%	12.20%	13.10%	18.40%

**GOVERNMENT-WIDE EXPENSES, BY FUNCTION**  
**Last Ten Fiscal Years**

Fiscal Year	Instruction	Support Services - Students & Staff	Support Services - Admin.	Operations & Maintenance	Transportation Services	Non-Instruction Services	Long-term Debt Interest	Totals
2015-16	\$ 52,795,932	5,859,411	5,350,729	5,282,071	3,429,478	4,704,524	3,421,694	80,843,839
2014-15	49,803,088	5,020,825	5,581,377	5,219,346	3,445,848	5,604,847	3,254,018	77,929,349
2013-14	49,337,355	5,516,009	5,711,829	5,672,497	3,309,073	7,168,206	2,591,867	79,306,836
2012-13	49,036,745	5,343,734	5,251,380	4,919,762	3,222,225	3,131,337	1,595,681	72,500,864
2011-12	44,757,711	5,002,909	5,043,599	4,886,355	3,591,054	2,418,294	1,642,172	67,342,094
2010-11	42,997,915	4,686,030	5,308,433	4,836,685	3,197,520	2,483,617	1,803,086	65,313,286
2009-10	41,075,403	4,346,593	5,122,778	4,912,963	2,829,785	2,555,021	1,952,509	62,795,052
2008-09	38,263,152	4,002,746	4,781,632	4,712,151	2,302,013	2,113,531	2,128,980	58,304,205
2007-08	34,346,658	4,069,979	4,929,567	4,488,374	2,097,710	2,632,997	2,220,610	54,785,895
2006-07	30,666,801	3,364,566	4,344,754	3,896,886	2,048,069	2,220,161	2,058,741	48,599,978



Note: Governmental activities only, does not include business activities.

Source: District Audits



**JOHNSTON  
COMMUNITY**

*SCHOOL DISTRICT*

**Excellence In Education**

**OTHER FINANCING SOURCES (USES) AND CHANGE IN FUND BALANCES - GOVERNMENTAL FUNDS****Last Ten Fiscal Years**

Year ended June 30,	2016	2015	2014	2013
Excess (deficiency) of revenues over (under) expenditures	\$ (47,724,692)	(26,751,458)	(522,264)	(3,219,317)
Other financing sources (uses):				
Transfers in	5,561,136	3,294,653	1,897,301	2,861,855
Transfers out	(5,350,592)	(3,124,769)	(1,832,301)	(2,796,855)
Sale of bonds/Discounts/Premiums	345,363	(1,925)	54,747,368	-
Sale of property/equipment	4,791	6,189	3,233	8,652
Proceeds from capital lease/lease purchase	723,692	-	-	1,259,869
General obligation bond proceeds	55,300,000	-	-	9,374,113
<b>Net change in fund balances</b>	<b>\$ 8,859,698</b>	<b>(26,577,310)</b>	<b>54,293,337</b>	<b>7,488,317</b>

Source: District Audit

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2012	2011	2010	2009	2008	2007
(5,626,643)	468,529	(3,212,295)	(1,127,792)	(6,011,789)	(14,167,027)
3,654,751	5,077,667	6,310,309	5,112,753	5,397,505	5,392,773
(3,654,751)	(5,077,667)	(6,310,309)	(5,116,982)	(5,397,505)	(5,392,773)
-	-	-	-	10,069,074	-
4,347	-	-	19,997	358	-
-	-	-	-	-	-
-	-	-	-	-	-
(5,622,296)	468,529	(3,212,295)	(1,112,024)	4,057,643	(14,167,027)

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**COMPARISONS OF GROWTH IN REVENUE, EXPENDITURES, ENROLLMENT,  
ASSESSED VALUATION AND TAX RATES - GENERAL FUND BY YEAR  
Last Ten Fiscal Years**

Fiscal Year	Revenue	Growth	Expenditures	Growth	Enrollment	Growth	Assessed Value	Growth	Tax Rate	Growth
2015-16	\$ 74,965,911	14.6%	\$ 70,676,923	8.4%	6,756.1	5.4%	\$ 3,288,950,762	4.9%	13.88824	3.6%
2014-15	70,566,918	15.1%	68,388,621	7.7%	6,617.1	5.6%	3,178,778,284	4.0%	13.66094	2.5%
2013-14	65,393,402	6.7%	65,225,022	2.7%	6,408.0	2.2%	3,134,052,888	2.6%	13.41003	0.6%
2012-13	61,310,243	-0.4%	63,484,686	5.5%	6,269.0	2.0%	3,055,537,525	-1.1%	13.32548	-4.2%
2011-12	61,544,827	1.2%	60,153,139	3.9%	6,147.4	0.9%	3,088,909,736	3.4%	13.90275	-4.9%
2010-11	60,786,323	11.1%	57,900,225	5.2%	6,094.3	2.0%	2,988,468,862	3.5%	14.61345	3.3%
2009-10	54,702,682	5.2%	55,041,811	5.4%	5,972.1	3.4%	2,886,822,451	5.0%	14.14840	6.3%
2008-09	52,004,072	7.1%	52,232,962	7.6%	5,776.3	2.5%	2,749,488,947	8.9%	13.30651	1.4%
2007-08	48,564,115	8.8%	48,550,653	12.3%	5,638.1	4.5%	2,523,734,642	5.6%	13.12585	-0.2%
2006-07	44,636,256	12.0%	43,241,313	10.4%	5,396.7	4.1%	2,390,757,791	14.5%	13.14847	-0.2%
2005-06	39,844,239	11.9%	39,164,333	12.4%	5,186.0	6.1%	2,088,056,971	14.5%	13.17896	0.3%

Source: Polk County Auditor and Certified Annual Report



**ASSESSED VALUE AND ACTUAL VALUE OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

Collection Year	Real Property	Personal Property	Railroad & Utilities w/o Gas & Electric	Gas & Electric	Total Assessed Value	Total Taxable Value	Total Direct Rate
2015-16	\$ 3,204,905,488	-	6,006,901	78,038,373	3,288,950,762	2,091,826,714	18.35491
2014-15	3,109,427,512	-	6,783,155	62,567,617	3,178,778,284	2,035,596,241	17.35444
2013-14	3,049,121,748	-	7,634,070	77,297,070	3,134,052,888	2,001,735,565	17.35444
2012-13	2,972,775,062	-	7,935,534	74,826,929	3,055,537,525	1,897,678,183	17.35008
2011-12	3,008,100,368	-	7,822,942	72,986,426	3,088,909,736	1,878,286,267	17.3460
2010-11	2,908,599,500	-	7,125,798	72,743,564	2,988,468,862	1,773,728,907	17.3451
2009-10	2,818,969,900	-	6,846,410	61,006,141	2,886,822,451	1,690,544,610	17.3474
2008-09	2,693,831,446	-	6,502,115	49,155,386	2,749,488,947	1,584,618,486	17.3462
2007-08	2,464,922,044	-	6,159,060	52,653,538	2,523,734,642	1,492,882,000	17.3475
2006-07	2,335,185,718	-	7,145,933	48,426,140	2,390,757,791	1,430,062,685	17.2105

Source: Polk County Auditor

**PROPERTY TAX RATES PER \$1,000 ASSESSED VALUATION**  
**DIRECT AND OVERLAPPING GOVERNMENTS**  
**Last Ten Fiscal Years**

		Overlapping Rates					District Direct Rates					
Levy Year	Collection Year	Polk County	State	Area XI Community College	City	Special	Johnston General Purpose	Johnston Capital Purpose	Johnston Debt Service	Johnston Community School District	Total	Ratio of Johnston CSD to Total
City of Des Moines												
2014	2015-16	\$ 11.64598	0.00330	0.67574	16.92000	0.05484	14.28539	1.67000	2.39952	18.35491	47.65477	0.38516
2013	2014-15	11.34385	0.00330	0.65724	16.92000	0.05669	13.76563	1.67000	1.91881	17.35444	46.33552	0.37454
2012	2013-14	10.93115	0.00330	0.69120	16.92001	0.06911	13.76563	1.67000	1.91881	17.35444	45.96921	0.37752
2011	2012-13	10.66459	0.00330	0.58466	16.91982	0.06011	13.77526	1.67000	1.90482	17.35008	45.58256	0.38063
2010	2011-12	10.45909	0.00320	0.59018	16.58000	0.08531	14.44737	1.67000	1.22862	17.34599	45.06377	0.38492
2009	2010-11	10.49853	0.00340	0.56008	16.57614	0.08005	15.18024	1.67000	0.49482	17.34506	45.06326	0.38490
2008	2009-10	10.43366	0.00300	0.56778	16.57614	0.33537	14.89988	1.67000	0.77750	17.34738	45.26333	0.38325
2007	2008-09	10.72611	0.00350	0.56386	16.57606	0.33994	14.05536	1.67000	1.61817	17.34353	45.55300	0.38073
2006	2007-08	10.76215	0.00350	0.60276	16.59028	0.35918	13.89265	1.67000	1.78548	17.34813	45.66600	0.37989
2005	2006-07	10.77509	0.00400	0.68688	16.45083	0.38507	14.15140	1.67000	1.52483	17.34623	45.64810	0.38000
City of Grimes												
2014	2015-16	\$ 11.42398	0.00330	0.67574	12.91377	-	14.28539	1.67000	2.39952	18.35491	43.37170	0.42320
2013	2014-15	11.12160	0.00330	0.65724	12.91374	-	13.76563	1.67000	1.91881	17.35444	42.05032	0.41271
2012	2013-14	10.70915	0.00330	0.69120	12.91302	-	13.76563	1.67000	1.91881	17.35444	41.67111	0.41646
2011	2012-13	10.44259	0.00330	0.58466	12.90968	-	13.77526	1.67000	1.90482	17.35008	41.29031	0.42020
2010	2011-12	10.23709	0.00320	0.59018	12.90318	-	14.44737	1.67000	1.22862	17.34599	41.07964	0.42225
2009	2010-11	10.25833	0.00340	0.56008	12.91004	-	15.18024	1.67000	0.49482	17.34506	41.07691	0.42226
2008	2009-10	10.16090	0.00300	0.56778	12.92062	-	14.89988	1.67000	0.77750	17.34738	40.99968	0.42311
2007	2008-09	10.17930	0.00350	0.56386	12.96278	-	14.05536	1.67000	1.61817	17.34353	41.05297	0.42247
2006	2007-08	10.21360	0.00350	0.60276	12.92590	-	13.89265	1.67000	1.78548	17.34183	41.08759	0.42207
2005	2006-07	10.21647	0.00400	0.68688	12.74622	-	14.15140	1.67000	1.52483	17.34623	40.99980	0.42308
City of Johnston												
2014	2015-16	\$ 11.45198	0.00330	0.67574	11.50054	-	14.28539	1.67000	2.39952	18.35491	41.98647	0.43716
2013	2014-15	11.14960	0.00330	0.65724	11.34392	-	13.76563	1.67000	1.91881	17.35444	40.50850	0.42841
2012	2013-14	10.73715	0.00330	0.69120	11.15007	-	13.76563	1.67000	1.91881	17.35444	39.93616	0.43455
2011	2012-13	10.47059	0.00330	0.58466	11.29000	-	13.77526	1.67000	1.90482	17.35008	39.69863	0.43704
2010	2011-12	10.26509	0.00320	0.59018	11.09579	-	14.44737	1.67000	1.22862	17.34599	39.30025	0.44137
2009	2010-11	10.28803	0.00340	0.56008	11.26700	-	15.18024	1.67000	0.49482	17.34506	39.46357	0.43952
2008	2009-10	10.18968	0.00300	0.56778	11.30102	-	14.89988	1.67000	0.77750	17.34738	39.40886	0.44019
2007	2008-09	10.19335	0.00350	0.56386	11.30102	-	14.05536	1.67000	1.61817	17.34353	39.40526	0.44013
2006	2007-08	10.22677	0.00350	0.60276	11.30298	-	13.89265	1.67000	1.78548	17.34813	39.48414	0.43937
2005	2006-07	10.24358	0.00400	0.68688	11.30567	-	14.15140	1.67000	1.52483	17.34623	39.58636	0.43819
City of Urbandale												
2014	2015-16	\$ 11.50398	0.00330	0.67574	9.82000	0.05484	14.28539	1.67000	2.39952	18.35491	40.41277	0.45419
2013	2014-15	11.20160	0.00330	0.65724	9.72000	0.05699	13.76563	1.67000	1.91881	17.35444	38.99357	0.44506
2012	2013-14	10.78915	0.00330	0.69120	9.57000	0.06911	13.76563	1.67000	1.91881	17.35444	38.47720	0.45103
2011	2012-13	10.52259	0.00330	0.58466	9.62000	0.06011	13.77526	1.67000	1.90482	17.35008	38.14074	0.45490
2010	2011-12	10.31709	0.00320	0.59018	9.52000	0.08531	14.44737	1.67000	1.22862	17.34599	37.86177	0.45814
2009	2010-11	10.33903	0.00340	0.56008	9.32000	0.08005	15.18024	1.67000	0.49482	17.34506	37.64762	0.46072
2008	2009-10	10.24238	0.00300	0.56778	9.22000	0.33537	14.89988	1.67000	0.77750	17.34738	37.71591	0.45995
2007	2008-09	10.35478	0.00350	0.56386	9.22000	0.33994	14.05536	1.67000	1.61817	17.34353	37.82561	0.45851
2006	2007-08	10.33434	0.00350	0.60276	9.22000	0.35918	13.89265	1.67000	1.78548	17.34183	37.86161	0.45803
2005	2006-07	10.30640	0.00400	0.68688	9.07393	0.38507	14.15140	1.67000	1.52483	17.34623	37.80251	0.45886

Source: Polk County Auditor

**PRINCIPAL PROPERTY TAXPAYERS  
CURRENT YEAR AND NINE YEARS AGO**

Taxpayer	2016			2007		
	Taxable Value	Rank	Percentage of Total Taxable Value	Taxable Value	Rank	Percentage of Total Taxable Value
John Deere Credit	\$ 47,934,000	1	2.29%	\$ 28,126,000	3	2.03%
Pioneer Hi-Bred Co	42,989,824	2	2.06%	\$ 65,129,190	1	4.71%
Cole OFC Johnston IA LLC	27,486,900	3	1.31%			
ARCP OFC Johnston IA Phase II LLC	26,757,000	4	1.28%			
Pioneer Hi-Bred International Inc	19,728,317	5	0.94%			
Centro GA Haymarket Square LLC	18,978,300	6	0.91%			
Pioneer Hi-Bred Corn Co	14,444,252	7	0.69%			
Mansions at Hemingway LLC	12,385,663	8	0.59%	9,635,680	10	0.70%
Mid-American Inv. Co.	11,875,500	9	0.57%	15,847,660	5	1.15%
Wal-Mart	11,215,341	10	0.54%	-		
Mid-American Energy				39,947,783	2	2.89%
MFR Partners III				17,357,000	4	1.25%
Target Corp.				13,139,000	6	0.95%
Green Meadows LTD				12,284,870	7	0.89%
Spirit SPE Johnston LLC				11,660,000	8	0.84%
Village Court				11,025,110	9	0.80%
Total	<u>\$ 233,795,097</u>		11.18%	<u>\$ 224,152,293</u>		14.17%
Total taxable value	\$ 2,091,826,714			\$1,383,579,240		

Source: Polk County Auditor

**PRINCIPAL EMPLOYERS  
CURRENT YEAR AND TEN YEARS AGO**

Employer	2016			2007		
	Employees	Rank	Percentage of Total Employment	Employees	Rank	Percentage of Total Employment
DuPont Pioneer	2,351	1	*	1,600	1	*
John Deere Credit	910	3	*	910	2	*
Johnston Community Schools	895	4	*	800	3	*
Childserve	841	2	*	*		
Iowa National Guard	747	5	*	704	4	*
Heartland Area Education Agency	334	6	*	250	5	*
Bishop Drumm Care Center	245	7	*	245	6	*
Children's Habilitation Center	208	8	*	175	7	*
ITS Inc.	152	10	*	125	9	*
Iowa Public Television	99	9	*	127	8	*
Youth Homes of Mid-America				80	10	*
Total	<u>6,782</u>			<u>5,016</u>		

\*Information not available

Source: City of Johnston/audit/Loctionone.com

**PROPERTY TAX LEVIES AND COLLECTIONS**  
**Last Ten Fiscal Years**

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Year ended June 30,	Taxies Levied for the Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2016	\$ 35,779,037	35,279,875	98.60%	\$ (31,855)	35,248,020	98.52%
2015	34,950,043	34,936,310	99.96%	4,478	34,940,788	99.97%
2014	32,565,344	32,433,674	99.60%	(72,054)	32,361,620	99.37%
2013	30,519,078	30,485,501	99.89%	6,177	30,491,678	99.91%
2012	30,573,898	30,554,889	99.94%	(11,659)	30,543,230	99.90%
2011	29,259,811	29,154,463	99.64%	26,868	29,181,331	99.73%
2010	28,298,368	28,234,121	99.77%	20,791	28,254,912	99.85%
2009	26,504,811	26,457,754	99.82%	10,201	26,467,955	99.86%
2008	24,845,334	24,792,959	99.79%	10,390	24,803,349	99.83%
2007	23,739,889	23,704,456	99.85%	465	23,704,921	99.85%

Source: Polk County Cash Management

**PROPERTY TAX RATES**  
**Last Ten Fiscal Years**

Fiscal Year		General	Mngt.	Reg. PPEL	Voted PPEL	Debt Service	Total
2015-16	\$	13.88824	0.39715	0.33000	1.34000	2.39952	18.35491
2014-15		13.66094	0.35193	0.33000	1.34000	2.67739	18.36026
2013-14		13.41003	0.35560	0.33000	1.34000	1.91881	17.35444
2012-13		13.32548	0.44978	0.33000	1.34000	1.90482	17.35008
2011-12		13.90275	0.54462	0.33000	1.34000	1.22862	17.34599
2010-11		14.61345	0.56679	0.33000	1.34000	0.49482	17.34506
2009-10		14.14840	0.75148	0.33000	1.34000	0.77750	17.34738
2008-09		13.30651	0.74885	0.33000	1.34000	1.61817	17.34353
2007-08		13.12585	0.76680	0.33000	1.34000	1.78548	17.34813
2006-07		13.14847	1.00293	0.33000	1.34000	1.52483	17.34623

Source: District records

**PROPERTY TAX LIABILITY**  
**Last Ten Fiscal Years**

Fiscal Year	Assessed Value	Rollback	Taxable Value	Rate	Tax Liability	Change Dollars	Percent
2015-16	\$ 200,000	55.73%	\$ 111,467	18.35491	\$ 2,046	213	11.6%
2014-15	200,000	54.40%	108,800	18.36026	1,998	237	13.5%
2013-14	200,000	52.82%	105,633	17.35444	1,833	72	4.1%
2012-13	200,000	50.75%	101,500	17.35008	1,761	77	4.6%
2011-12	200,000	48.53%	97,060	17.34599	1,684	57	3.5%
2010-11	200,000	46.91%	93,820	17.34506	1,627	45	2.8%
2009-10	200,000	45.59%	91,180	17.34738	1,582	52	3.4%
2008-09	200,000	44.08%	88,160	17.34942	1,530	(51)	-3.2%
2007-08	200,000	45.56%	91,120	17.34772	1,581	(15)	-0.9%
2006-07	200,000	46.00%	92,000	17.34623	1,596	(68)	-4.1%

Source: District records, Polk County Assessor

**RATIOS OF GENERAL BONDED DEBT OUTSTANDING****Last Ten Fiscal Years****(dollars in thousands, except per capita)**

Fiscal Year	Population	Assessed Value Property	Legal Debt Limit (5%)	General Obligation Bonds	Debt to Assessed Value	Per Capita
2016	17,278	\$ 3,288,950,762	164,447,538	59,716,748	1.82%	3,456
2015	17,278	3,178,778,284	158,938,914	24,107,386	0.76%	1,395
2014	17,278	3,134,052,888	156,702,644	37,212,468	1.19%	2,154
2013	17,278	3,055,537,525	152,776,876	40,620,000	1.33%	2,351
2012	17,278	3,088,909,736	154,445,487	35,630,000	1.15%	2,062
2011	17,278	2,988,468,862	149,423,443	39,230,000	1.31%	2,271
2010	15,691	2,886,822,451	144,341,123	42,695,000	1.48%	2,721
2009	15,691	2,749,488,947	137,474,447	45,235,000	1.65%	2,883
2008	15,691	2,523,734,642	126,186,732	47,690,000	1.89%	3,039
2007	15,261	2,390,757,791	119,537,890	40,055,000	1.68%	2,625

Source: U.S. Department of Commerce, Bureau of Census (2010 was the first census that contains Johnston school district information-it was just city of Johnston information in the past).

Source: Polk County Auditor and District Records, 100% Valuation Before Rollback and Including TIF

**OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**  
**(dollars in thousands, except per capita)**

Fiscal Year	Governmental Activities				Total**	100% Assessed Valuation *
	General Obligation Bonds	Sales Tax Revenue Bonds	Equipment and Capital Loan Notes			
2016	\$ 59,716,748	51,849,320	-	111,566,068	\$ 3,288,950,762	
2015	24,107,386	54,448,668	-	78,556,054	3,178,778,284	
2014	37,212,468	55,075,069	-	92,287,537	3,134,052,888	
2013	40,620,000	-	-	40,620,000	3,055,537,525	
2012	35,630,000	-	730,000	36,360,000	3,088,909,736	
2011	39,230,000	-	1,435,000	40,665,000	2,988,468,862	
2010	42,695,000	-	2,120,000	44,815,000	2,886,822,451	
2009	45,235,000	2,470,000	2,780,000	50,485,000	2,749,488,947	
2008	47,690,000	4,885,000	3,430,000	56,005,000	2,700,333,561	
2007	40,055,000	7,250,000	4,065,000	51,370,000	2,390,757,791	

\* Includes TIF Valuation

\*\* Total Indebtedness indicates amount of debt at the end of the fiscal year.

\*\*\*Source: U.S. Department of Commerce, Bureau of Census (2010 was the first census that contains Johnston school district information-it was just city of Johnston information before that time).

\*\*\*\*Source: Iowa Department of Revenue

NA-Information not available



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Percent of Actual Taxable Value of Property	Population***	Per Capita	Personal Income****	Percentage of Personal Income
3.39%	17,278	6,457	N/A	NA
2.47%	17,278	4,547	N/A	NA
2.94%	17,278	5,341	N/A	NA
1.33%	17,278	2,351	N/A	NA
1.18%	17,278	2,104	1,061,293,731	3.43%
1.36%	17,278	2,354	1,012,094,482	4.02%
1.55%	15,691	2,856	911,095,733	4.92%
1.84%	15,691	3,217	926,426,360	5.45%
2.07%	15,691	3,569	935,709,569	5.99%
2.15%	15,261	3,366	856,194,778	6.00%

**LEGAL DEBT MARGIN INFORMATION****Last Ten Fiscal Years**

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Legal Debt Margin Calculation for Fiscal Year 2016

Debt limit (5% of assessed value)

Debt applicable to limit

Legal debt margin

Year ended June 30,	2016	2015	2014	2013	2012
Debt limit	\$ 164,447,538	158,938,914	156,702,644	152,776,876	154,445,487
Total net debt applicable to limit	111,566,068	78,556,054	92,287,537	40,620,000	111,566,068
Legal debt margin	\$ 52,881,470	80,382,860	64,415,107	112,156,876	42,879,419
Total net debt applicable to the limit as a percentage of debt limit	68%	49%	59%	27%	72%

Source: Polk County Auditor and District Records

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\$3,288,950,762

164,447,538

111,566,068

\$52,881,470

2011	2010	2009	2008	2007
150,913,560	145,903,098	141,405,787	135,016,678	126,186,732
40,665,000	44,815,000	50,485,000	56,005,000	51,370,000
110,248,560	101,088,098	90,920,787	79,011,678	74,816,732
27%	31%	36%	41%	41%

## DEBT LIMIT

The amount of general obligation debt a political subdivision of the State of Iowa can incur is controlled by the constitutional debt limit, which is an amount equal to 5% of the actual value of property within the corporate limits, taken from the last County Tax list. The district's debt limit, based upon said valuation, amounts to the following:

### Legal Debt Margin Calculation for Fiscal Year 2016

Actual assessed value	\$ 3,288,950,762
	0.05
Debt Limit:	<u>\$ 164,447,538</u>

Total Direct Debt = \$ 111,566,068 or 67.8% of debt limit.

\*Includes TIF valuation of \$203,353,586

## OVERLAPPING AND UNDERLYING DEBT

Issuer	Outstanding Debt	Total Taxable Valuation	Valuation Within Issuer	Percent Applicable	Amount Applicable
Polk County	\$ 171,125,478	22,662,536,006	2,247,010,252	9.92%	\$ 16,967,241
DMACC	85,850,000	22,662,536,006	2,247,010,252	9.92%	8,512,103
Heartland AEA 11	-	22,662,536,006	2,247,010,252	9.92%	-
Urbandale San Sewer Dist	-	2,065,719,791	423,512,726	20.50%	-
City of Des Moines	416,133,360	7,517,774,628	152,625,624	2.03%	8,448,326
City of Grimes	29,095,719	622,481,681	146,890,775	23.60%	6,865,893
City of Johnston	72,825,000	1,393,804,811	1,393,804,811	100.00%	72,825,000
City of Urbandale	62,575,000	2,273,565,317	423,073,026	18.61%	11,644,176
<b>Subtotal, overlapping debt</b>	<u>837,604,557</u>				<u>125,262,739</u>
District direct debt:					
General obligation	59,716,748			100%	59,716,748
Capital loan notes	0			100%	0
Sales tax revenue	51,849,320			100%	51,849,320
<b>Total direct debt</b>	<u>111,566,068</u>				<u>111,566,068</u>
<b>Total direct and overlapping debt</b>	<u>\$949,170,625</u>				<u>\$236,828,807</u>

Source: Polk County Auditor, Government Offices

Compares the taxable valuation of the Johnston Community School District to the taxable valuation of each taxing district less military and includes TIF incremental values, ag land, and gas and electric utility values.

**PLEDGED REVENUE COVERAGE**  
**Last Ten Fiscal Years**

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Year Ended June 30,	Bonds Issued	Local Option Sales Tax Revenue Bonds					Coverage
		Revenue	Debt Service		Total		
			Principal	Interest			
2016	\$ 51,849,320	6,306,953	2,450,000	2,149,306	4,599,306	1.37128362	
2015	54,448,668	6,148,911	-	2,181,401	2,181,401	2.81878985	
2014	55,075,069	*	*	*	*	*	
2013	*	*	*	*	*	*	
2012	*	*	*	*	*	*	
2011	*	*	*	*	*	*	
2010	*	*	*	*	*	*	
2009	-	5,690,221	2,415,000	112,532	2,527,532	2.25129533	
2008	-	5,452,532	2,365,000	185,666	2,550,666	2.13768953	
2007	-	5,541,955	2,350,000	1,834,225	4,184,225	1.32448781	

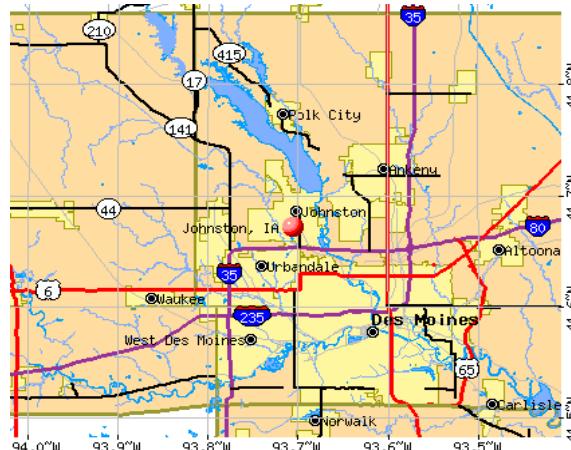
Source; District Records

\*Coverage ratio not applicable as no debt payment in this fiscal year-bonds issued, but no payments until 2014-2015.

## GENERAL INFORMATION

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The Johnston Community School District is located in central Iowa within the Des Moines Metropolitan area. Included within the District's 25,344 acres are the cities of Johnston and portions of Des Moines, Urbandale and Grimes. Transportation facilities are provided by U.S. Interstates 35 & 80, Iowa Highway 141, as well as numerous paved county roads. Commercial airline service is available at the Des Moines International Airport. Commercial development within the District has been greatly enhanced by the continued growth of the northwestern portion of the metropolitan area. Residential growth and recreational opportunities within the District have been enhanced by the construction of Saylorville Lake, a U.S. Corps of Engineers flood control dam impounding the Des Moines River.



The three major employers within the District are DuPont Pioneer, Childserve, and John Deere Credit. DuPont Pioneer is an internationally known producer of hybrid seeds. With over 2,700 employees within the District, Pioneer's facilities within Johnston include the Central Division Offices, Plant Breeding Division, Pioneer Data Systems Division, and Green Meadows Limited. ChildServe is a not-for-profit organization that partners with families to help children with special health care needs. John Deere Credit provides retail, wholesale and lease financing as well as revolving credit to help facilitate the sale of John Deere agricultural, construction and forestry, and commercial and consumer equipment.

Continuing education centers within commuting distance include: Drake University, Grand View University, Des Moines University, and American Institute of Business, all in Des Moines; Iowa State University of Science and Technology, Ames; Simpson College, Indianola; and Des Moines Area Community College, Ankeny.

**DEMOGRAPHIC AND ECONOMIC STATISTICS****Last Ten Calendar Years**

Calendar Year	Population *	Personal Income **	Per Capita Personal Income	Unemployment Rate *** - %
2016	17,278	N/A	N/A	4.0
2015	17,278	N/A	N/A	3.6
2014	17,278	\$1,261,836,335	73,031	4.4
2013	17,278	1,214,695,925	70,303	4.8
2012	17,278	1,154,230,470	66,803	5.2
2011	17,278	1,061,293,731	61,425	5.7
2010	15,691	1,012,094,482	64,502	6.0
2009	15,691	911,095,733	58,065	6.1
2008	15,691	926,426,360	59,042	4.1
2007	15,261	935,709,569	61,314	3.5

N/A-Not available

\* U.S. Department of Commerce, Bureau of Census (2010 was the first census that contains Johnston school district information-it was just city of Johnston information in the past.

\*\*Iowa Department of Revenue

\*\*\*Iowa Workforce Development annual average county-wide unemployment rate

**CENSUS FIGURES BY AGE GROUP - 2010**

	Johnston	Urbandale	Des Moines
Under 18 years	28.3%	24.8%	24.5%
18 to 24 years	6.6%	6.8%	10.9%
25 to 44 years	28.5%	28.3%	29.0%
45 to 64 years	26.7%	27.7%	24.2%
65 years and over	9.8%	12.5%	11.3%
Median Age	36.8	38.1	33.8

Source: U.S. Department of Commerce, Bureau of Census (2010)

**RETAIL SALES (IN MILLIONS)****Last Ten Calendar Years**

Year ended*	Johnston	Des Moines	Polk County	State
2016	N/A	N/A	N/A	N/A
2015	\$ 139.7	3,661.2	7,736.2	37,526.3
2014	157.2	3,439.9	7,291.7	35,847.6
2013	156.5	3,325.4	6,970.0	34,800.6
2012	159.6	3,264.3	6,786.9	34,538.0
2011	148.6	3,195.1	6,563.6	32,904.0
2010	153.3	3,108.0	6,341.0	31,943.6
2009	156.1	3,300.1	6,471.3	33,559.9
2008	174.1	3,470.7	6,571.6	33,089.0
2007	134.0	3,418.1	6,473.5	31,645.7

\* Year ended March 31 through 2008, and June 30 for year ended 2009 and beyond

NA - Information not available.

Source: Iowa Department of Revenue & Finance



**BANK DEPOSITS**

Institution	June 30, 2016	
	Deposits inside	Market
Wells Fargo Bank	\$	98,363,000
Charter Bank		82,389,000
Grinnell State Bank		58,035,000
Community State Bank		30,286,000
Bank of the West		29,073,000
Bank Iowa		17,333,000
Liberty National Bank		4,879,000
ITS Bank		500,000
	\$	320,858,000

Source: FDIC Deposit Market Share Report, Zip Code 50131

**RESIDENTIAL CONSTRUCTION BY NUMBER OF DWELLING UNITS****Last Ten Calendar Years**

Year	Single Family	Townhome	Multi-family	Totals
2015	124	45	395	564
2014	86	42	98	226
2013	101	23	109	233
2012	113	14	275	402
2011	139	27	16	182
2010	130	24	36	190
2009	98	38	85	221
2008	78	22	0	100
2007	130	16	52	198
2006	190	79	96	365
<b>Total</b>	<b>1,189</b>	<b>330</b>	<b>1,162</b>	<b>2,681</b>

Source: City of Johnston Planning Department

**DISTRICT STAFFING LEVELS -- General Fund (FTE)**  
**Last Ten Fiscal Years**

	For Fiscal Year ended June 30,									
	2016	2015	2014	2013	2012	2011	2010	2009	2008	2007
<b>Administration:</b>										
Superintendent	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0	1.0
Assoc. Supt.	1.0	1.0	1.0	-	1.0	1.0	1.0	1.0	1.0	1.0
Principals	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	7.0	7.0
Assist. Principals	8.0	8.0	9.0	4.0	4.0	4.0	4.0	4.0	9.0	9.0
Other Admin.	9.0	9.0	9.0	10.0	8.0	8.0	8.0	8.0	3.0	2.0
Total Administration	27.0	27.0	28.0	23.0	22.0	22.0	22.0	22.0	21.0	20.0
<b>Supervisors/ Coordinators/Managers</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>
<b>Instruction:</b>										
Teachers	429.8	429.4	425.0	425.7	415.5	405.6	400.4	393.5	364.1	331.2
Counselors, Deans	10.0	13.0	10.5	15.5	15.5	11.5	12.5	14.5	12.0	11.0
Media Spec.	7.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	8.0	7.0
Other Instructors	-	2.0	3.0	3.0	3.0	3.0	3.0	3.0	3.0	4.0
Total Instruction	446.8	452.4	446.5	452.2	442.0	428.1	423.9	419.0	387.1	353.2
<b>Professional/Other</b>										
Nurses	8.5	8.0	8.0	8.0	8.3	8.3	8.3	7.3	7.0	6.0
Other Professional Staff	8.2	5.6	5.7	6.6	6.5	8.0	8.0	8.0	7.5	6.0
Total Professional/Other	16.7	13.6	13.7	14.6	14.8	16.3	16.3	15.3	14.5	12.0
<b>Instructional Support Personnel:</b>	<b>150.0</b>	<b>133.7</b>	<b>125.6</b>	139.6	139.2	137.5	135.0	135.0	124.0	114.6
<b>Support Personnel:</b>										
Office/Clerical	30.0	29.8	29.0	29.0	29.5	30.0	32.0	32.0	29.0	25.0
Transportation	54.0	49.6	51.2	47.4	55.0	52.5	52.0	55.0	55.0	48.0
Op. & Maintenance	45.5	42.6	40.6	42.6	42.5	42.5	41.5	44.0	44.0	38.0
Service Personnel	6.0	5.0	5.0	4.0	4.0	4.0	4.0	5.0	5.0	5.0
Total Support Personnel	135.5	126.9	125.8	123.0	131.0	129.0	129.5	136.0	133.0	116.0
<b>Grand Totals</b>	<b>779.0</b>	<b>756.6</b>	<b>742.6</b>	<b>755.4</b>	<b>752.0</b>	<b>735.9</b>	<b>729.7</b>	<b>730.3</b>	<b>682.6</b>	<b>618.8</b>
Certified Enrollment	6,756.1	6,616.0	6,409.0	6,269.0	6,148.0	6,094.0	5,972.0	5,776.0	5,638.0	5,398.0
Employees/Student	8.7	8.7	8.6	8.3	8.2	8.3	8.2	7.9	8.3	8.7
Pupil/Teacher	15.1	14.6	14.4	13.9	13.9	14.2	14.1	13.8	14.6	15.3

Source: District Data

**OPERATING COST PER PUPIL**  
**Last Ten Fiscal Years**

Fiscal Year		Total Costs	Daily Average Membership		General Fund Operating Expenses Per Pupil	Free or Reduced Percentage
2015-16	\$	70,676,923	6,802	\$	10,391	18.80%
2014-15		68,388,621	6,649		10,286	18.00%
2013-14		65,225,022	6,564		9,937	17.60%
2012-13		63,484,686	6,393		9,930	17.90%
2011-12		60,153,139	6,218		9,674	16.40%
2010-11		57,900,225	6,185		9,361	16.60%
2009-10		55,041,811	6,022		9,140	14.40%
2008-09		52,232,942	5,773		9,048	13.40%
2007-08		48,563,110	5,666		8,571	11.20%
2006-07		43,254,757	5,236		8,261	10.70%

Source: 2016 Certified Annual Report/Student Reporting in Iowa



**JOHNSTON  
COMMUNITY**

*SCHOOL DISTRICT*

**Excellence In Education**

**GENERAL ANALYSIS OF FACILITIES**  
**Last Ten Fiscal Years**

	2016	2015	2014	2013	2012
<b>Elementary Schools:</b>					
Lawson K-5 (1958, 1960, 1967, 1998, 2012)					
Square Feet	82,532	82,532	82,532	82,532	82,532
Number of classrooms	47	47	47	47	47
Enrollment	623	574	692	615	478
Wallace PK-5 (1987, 1989)					
Square Feet	66,064	66,064	66,064	66,064	66,064
Number of classrooms	44	44	44	44	44
Enrollment	509	550	567	513	536
Beaver Creek K-5 (1997, 2001)					
Square Feet	96,125	96,125	96,125	96,125	96,125
Number of classrooms	45	45	45	45	45
Enrollment	737	695	723	767	846
Horizon K-5 (2001)					
Square Feet	100,506	100,506	100,506	100,506	100,506
Number of classrooms	44	44	44	44	44
Enrollment	657	665	701	729	686
Timber Ridge K-5 (200, 2013)					
Square Feet	122,181	122,181	122,181	116,681	111,281
Number of classrooms	48	48	48	48	42
Enrollment	705	707	537	505	536
<b>Middle Schools:</b>					
Summit Middle School 6-7 (2004, 2007, 2012)					
Square Feet	191,680	191,680	191,680	191,680	191,680
Number of classrooms	75	75	75	75	75
Enrollment	1095	1052	1026	1017	1007
Johnston Middle School 8-9 (1984, 1990, 2007)					
Square Feet	176,366	176,366	176,366	176,366	176,366
Number of classrooms	68	68	68	68	68
Enrollment	1050	1042	1026	999	972
<b>High School:</b>					
Johnston High School 9-12 (1972, 1977, 1994, 2008)					
Square Feet	263,829	263,829	263,829	263,829	263,829
Number of classrooms	88	88	88	88	88
Enrollment	1569	1557	1450	1360	1310
<b>Other facilities:</b>					
Administrative Resource Center (2000)					
Square Feet	16,509	16,509	16,509	16,509	16,509
Transportation and BG (2000, 2007)					
Square Feet	17,040	17,040	17,040	17,040	17,040
Wallace Annex (1987)					
Square Feet	5,405	5,405	5,405	5,405	5,405
Number of classrooms	3	3	3	3	3
Warehouse (2000) and BG (2010)					
Square Feet	7,935	7,935	7,935	7,935	7,935

Source: District Information

2011	2010	2009	2008	2007
63,353	63,353	63,353	63,353	63,353
38	38	38	38	38
492	502	474	486	500
66,064	66,064	66,064	66,064	66,064
44	44	44	44	44
563	553	505	482	568
96,125	96,125	96,125	96,125	96,125
45	45	45	45	45
796	746	670	653	858
100,506	100,506	100,506	100,506	100,506
44	44	44	44	44
702	687	610	571	650
111,281	111,281	111,281	111,281	N/A
42	42	42	42	N/A
548	569	540	537	N/A
184,680	184,680	184,680	184,680	184,680
66	66	66	66	67
968	948	913	832	793
176,366	176,366	176,366	176,366	168,366
68	68	68	68	68
947	862	813	846	854
263,829	263,829	263,829	263,829	213,829
88	88	88	71	71
1292	1320	1287	1,249	1,175
16,509	16,509	16,509	16,509	16,509
17,040	17,040	17,040	17,040	17,040
5,405	5,405	5,405	5,405	5,405
3	3	3	3	3
7,935	7,935	7,935	7,935	7,935

**SCHEDULE OF INSURANCE COVERAGE****June 30, 2016**

Company	Type of Policy	Period	
		From	To
Employers Mutual Companies	Business Protection - property coverage	7/1/2015	6/30/2016
Employers Mutual Companies	Business Protection - General Comprehensive Liability	7/1/2015	6/30/2016
Employers Mutual Companies	Business Protection - Automobile	7/1/2015	6/30/2016
Employers Mutual Companies	Business Protection- Crime Coverage	7/1/2015	6/30/2016
Employers Mutual Companies	Workers' Compensation	7/1/2015	6/30/2016
Employers Mutual Companies	Umbrella Liability	7/1/2015	6/30/2016
Employers Mutual Companies	Linebacker Policy - Errors and Omission Coverage	7/1/2015	6/30/2016
Employers Mutual Companies	Pollution Liability	7/1/2015	6/30/2016
Employers Mutual Companies	Excess Liability	7/1/2015	6/30/2016
Employers Mutual Companies	Flood	7/1/2015	6/30/2016
Employers Mutual Companies	Earthquake	7/1/2015	6/30/2016
Employers Mutual Companies	Cyber Liability	7/1/2015	6/30/2016
Employers Mutual Companies	Builders Risk	7/1/2015	6/30/2016

Source: District Records

Note: The dollar amount for self insured reflects the amount paid during fiscal year 2016.



Liability Limits	Annual Premium
Building and property replacement; blanket boiler and vessels - business interruption and extra expense, earthquake	\$ 209,741
General aggregate - \$2,000,000; personal advertising limit - \$1,000,000; products/completed operations - \$2,000,000 aggregate; fire damage - \$100,000; any one occurrence limit \$1,000,000; medical expense - \$5,000	30,383
\$1,000,000 liability insurance/\$5,000 auto medical per person; \$1,000,000 uninsured motorist; \$1,000,000 underinsured motorist	102,464
Employee Theft per employee \$1,000,000; forgery or alterations \$100,000; Computer Fraud \$1,000,000; Funds Transfer fraud \$1,000,000	5,595
Self Insured-\$350,000 retention per occurrence, \$500,000 employer's liability maximum limit of indemnity per occurrence	83,198
\$10,000,000 Umbrella and aggregate/\$10,000 retention limit	31,975
\$1,000,000 Linebacker \$5,000 insured deductible each wrongful act	7,112
\$500,000 each incident, \$1,000,000 aggregate/\$250 deductible	1,125
\$15,000,000 limit each occurrence/aggregate/limit shared by all IASB policy holders	12,422
Transportation Bldg, MS, HS, WL, TR \$500,000 Bldg/Contents/\$1,000 deductible	15,940
\$15,000,000 limit each site/10% deductible	-
\$1,000,000 each loss and aggregate/\$25,000 retention each loss	15,960
\$71,140,000 limit/\$5,000 deductible (new high school project)	69,006
Total Premium	<u>\$ 584,921</u>



**Johnston Community School District**  
**Schedule of Expenditures of Federal Awards**  
**Year ended June 30, 2016**

Grantor/Program	CFDA Number	Grant Number	Expenditures
Indirect:			
U.S. Department of Agriculture:			
Iowa Department of Education:			
School Nutrition Cluster Programs:			
School Breakfast Program	10.553	FY 16	\$ 97,094
National School Lunch Program	10.555	FY 16	924,033
			<u>1,021,127</u>
U.S. Department of Education:			
Iowa Department of Education:			
Title I Grants to Local Educational Agencies	84.010	FY 15	8,365
Title I Grants to Local Educational Agencies	84.010	FY 16	448,960
			<u>457,325</u>
Title I Program for Neglected & Delinquent Children	84.013	FY 16	<u>48,127</u>
Vocational Education - Basic Grants to States	84.048	FY 16	<u>42,564</u>
Improving Teacher Quality State Grants	84.367	FY 16	<u>71,733</u>
Grants for State Assessments	84.369	FY 16	<u>26,480</u>
Heartland Area Education Agency			
Special Education - Grants to States	84.027	FY 16	<u>321,384</u>
			<u>967,613</u>
U.S. Department of Health and Human Services			
Iowa Department of Education:			
Cooperative Agreements to Support Comprehensive			
School Health Programs to Prevent the Spread of HIV and			
Other Important Health Problems	93.938	FY16	<u>467</u>
Total			<u>\$ 1,989,207</u>

See Notes to Schedule of Expenditures of Federal Awards.

**Johnston Community School District**  
**Notes to Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2016**

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**Note 1. Basis of Presentation**

The accompanying Schedule of Expenditures of Federal Awards includes the federal award activity of the Johnston Community School District under program of the federal government for the year ended June 30, 2016. The information in this Schedule is presented in accordance with the requirements of Title 2, U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of Johnston Community School District, it is not intended to and does not present the financial position, changes in financial position or cash flows of Johnston Community School District.

**Note 2. Summary of Significant Accounting Policies**

Expenditures reported in the Schedule are reported on the accrual or modified accrual basis of accounting. Such expenditures are recognized following, as applicable, either the cost principles in OMB Circular A-87, *Cost Principles for State, Local and Indian Tribal Governments*, or the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Johnston Community School District has elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**Note 3. Noncash Assistance**

The schedule includes federal awards in the form of noncash assistance (commodities) received during the year in the amount of \$219,197 related to USDA Commodities grants provided by the U.S. Department of Agriculture passed through the Iowa Department of Education, CFDA No. 10.555.



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**Van Maanen, Sietstra, Meyer & Nikkel, PC**  
**CERTIFIED PUBLIC ACCOUNTANTS**

**Independent Auditor's Report on Internal Control over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial Statements Performed in  
Accordance with *Government Auditing Standards***

To the Board of Education of  
Johnston Community School District:

We have audited, in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the Johnston Community School District, as of and for the year ended June 30, 2016, and the related Notes to Financial Statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated November 2, 2016.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered Johnston Community School District's internal control over financial reporting to determine the audit procedures appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Johnston Community School District's internal control. Accordingly, we do not express an opinion on the effectiveness of Johnston Community School District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the District's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control which is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Johnston Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part IV of the accompanying Schedule of Findings and Questioned Costs.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2016 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

#### Johnston School District's Responses to the Findings

Johnston Community School District's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. Johnston Community School District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of Johnston Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

*Van Maanen, Sietstra, Meyer & Nikkel PC*

Van Maanen, Sietstra, Meyer & Nikkel, PC  
Certified Public Accountants

November 2, 2016



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**Van Maanen, Sietstra, Meyer & Nikkel, PC**  
**CERTIFIED PUBLIC ACCOUNTANTS**

**Independent Auditor's Report on Compliance for Each Major Federal Program and  
on Internal Control over Compliance Required by the Uniform Guidance**

To the Board of Education of Johnston Community School District:

Report on Compliance for Each Major Federal Program

We have audited Johnston Community School District's compliance with the types of compliance requirements described in U.S. Office of Management and Budget (OMB) *Compliance Supplement* that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016. Johnston Community School District's major federal programs are identified in Part I of the accompanying Schedule of Findings and Questioned Costs.

Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Johnston Community School District's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with U.S. generally accepted auditing standards, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the audit requirements of Title 2, U.S. *Code of Federal Regulations*, Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Johnston Community School District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe our audit provides a reasonable basis for our opinion on compliance for each of the major federal programs. However, our audit does not provide a legal determination of Johnston Community School District's compliance.

Opinion on Each Major Federal Program

In our opinion, Johnston Community School District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2016.

## Report on Internal Control Over Compliance

The management of Johnston Community School District is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Johnston Community School District's internal control over compliance with type of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Johnston Community School District's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance such that there is a reasonable possibility material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

*Van Maanen, Sietstra, Meyer & Nikkel PC*

Van Maanen, Sietstra, Meyer & Nikkel, PC  
Certified Public Accountants

November 2, 2016



**Part I: Summary of the Independent Auditor's Results**

- (a) Unmodified opinions were issued on the financial statements.
- (b) No material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance which is material to the financial statements.
- (d) No material weaknesses in internal control over major programs were disclosed by the audit of the financial statements.
- (e) An unmodified opinion was issued on compliance with requirements applicable to each major program.
- (f) Major programs were as follows:
  - Clustered programs:
    - CFDA Number 10.553 - School Breakfast Program
    - CFDA Number 10.555 - National School Lunch Program
- (g) The dollar threshold used to distinguish between Type A and Type B programs was \$750,000.
- (h) Johnston Community School District qualified as a low-risk auditee.

**Part II: Findings Related to the Financial Statements**

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

**INTERNAL CONTROL DEFICIENCIES:**

No matters were noted.

**Part III: Findings and Questioned Costs for Federal Awards**

**INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

**INTERNAL CONTROL DEFICIENCIES:**

No matters were noted.

**Part IV: Other Findings Related to Required Statutory Reporting**

- IV-A-16      Certified Budget – Expenditures for the year ended June 30, 2016, did not exceed the certified budget amounts.
- IV-B-16      Questionable Expenditures - No expenditures were noted that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- IV-C-16      Travel Expense - No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- IV-D-16      Business Transactions - No business transactions were noted between the District and District officials or employees.
- IV-E-16      Bond Coverage - Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure that coverage is adequate for current operations.
- IV-F-16      Board Minutes - No transactions were noted requiring Board approval which had not been approved by the Board.
- IV-G-16      Certified Enrollment – A variance in the basic enrollment data certified to the Department of Education was noted.
- Recommendation - The certified enrollment data should be corrected for students who exit the District's ELL program.
- Response - We will correct the certified enrollment in the future for students exiting the ELL program.
- Conclusion - Response accepted.
- IV-H-16      Supplementary Weighting – No variances regarding the supplementary weighting certified to the Iowa Department of Education were noted.
- IV-I-16      Deposits and Investments - No instances of noncompliance were noted with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the District's investment policy.
- IV-J-16      Certified Annual Report - The Certified Annual Report was filed with the Department of Education timely and we noted no significant deficiencies in the amounts reported.
- IV-K-16      Categorical Funding – No instances were noted of categorical funding used to supplant rather than supplement other funds.

**Johnston Community School District**  
**Schedule of Findings and Questioned Costs**  
**Year ended June 30, 2016**

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IV-L-16      Statewide Sales, Services and Use Tax – No instances of non-compliance with the use of the statewide sales, services and use tax revenue provisions of Chapter 423F.3 of the Code of Iowa were noted.

Pursuant to Chapter 423F.5 of the Code of Iowa, the annual audit is required to include certain reporting elements related to the statewide sales, services and use tax revenue. Districts are required to include these reporting elements in the Certified Annual Report (CAR) submitted to the Iowa Department of Education. For the year ended June 30, 2016, the District reported the following information regarding the statewide sales, services and use tax revenue in the District's CAR:

Beginning balance		\$	37,225,721
Revenues/transfers in:			
Sales tax revenues	\$	6,306,953	
Other local revenues		84,998	
Lease purchases		723,692	
Premiums on revenue bonds issued		-	7,115,643
			<u>44,341,364</u>
Expenditures/transfers out:			
School infrastructure construction		18,375,995	
Regular instruction		19,240	
Instructional staff services		769,218	
Administration		6,247	
Plant and operation maintenance		280	
Debt service		1,158	
Transfers to other funds:			
Debt service funds		5,350,592	24,522,730
			<u>24,522,730</u>
Ending balance		\$	<u>19,818,634</u>

For the year ended June 30, 2016, the District reduced the following levies as a result of the moneys received under Chapter 423E or 423F of the Code of Iowa:

	Rate of Levy	
	Reduction Per	
	\$1,000 of	
	Taxable	Property Tax
	Valuation	Dollars Reduced
Debt service levy	\$ 0.23903	500,000

IV-M-16      Deficit Balances – The Community Education Fund had a deficit balance at June 30, 2016.

Recommendation – The District should continue to investigate alternatives to eliminate this deficit in order to return this fund to a sound financial condition.

Response – The District is continuing to investigate alternatives to eliminate this deficit in the Community Education Fund at the end of the fiscal year.

Conclusion – Response accepted.